

FINAL REPORT | MARCH 2026

**EAST BAY PLAIN SUBBASIN
GROUNDWATER SUSTAINABILITY PLAN
WATER YEAR 2025 ANNUAL REPORT**

EAST BAY MUNICIPAL UTILITY DISTRICT GSA AND
CITY OF HAYWARD GSA



PREPARATION SUPPORTED BY

LUHDORFF & SCALMANINI, CONSULTING ENGINEERS
GEOSYNTEC



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LIST OF ACRONYMS AND ABBREVIATIONS

Acronym	Meaning
ACWD	Alameda County Water District
AF	acre-feet
AFY	acre-feet per year
AMSL	above mean sea level
CASGEM	California Statewide Groundwater Elevation Monitoring
CCR	California Code of Regulations
CWC	California Water Code
DWR	California Department of Water Resources
EBMUD	East Bay Municipal Utility District
EBP Subbasin	East Bay Plain Subbasin
EBPGWM	East Bay Plain Groundwater Model
ft	foot, feet
GAMA	Groundwater Ambient Monitoring and Assessment
GSA	Groundwater Sustainability Agency
GSP	Groundwater Sustainability Plan
Hayward	City of Hayward
HCM	Hydrogeologic Conceptual Model
IM	Interim Milestone
LSCE	Luhdorff & Scalmanini Consulting Engineers
MO	Measurable Objective
MT	Minimum Threshold
RMS	Representative Monitoring Site
S	Storativity
S _y	Specific yield
SFPUC	San Francisco Public Utilities Commission
SGMA	Sustainable Groundwater Management Act of 2014
SMC	Sustainable Management Criteria
USGS	United States Geological Survey
WY	Water Year

EXECUTIVE SUMMARY §356.2(A)

In January 2022, the two groundwater sustainability agencies (GSAs) in the East Bay Plain Subbasin (EBP Subbasin), East Bay Municipal Utility District (EBMUD) and City of Hayward (Hayward), collectively adopted and submitted the East Bay Plain Subbasin Groundwater Sustainability Plan (GSP), fulfilling the requirements established under the Sustainable Groundwater Management Act (SGMA). Coordinated implementation of the GSP is now underway. The entirety of the EBP Subbasin is covered by the [GSP](#) (Figure ES-1).

Following adoption of the GSP, the California Code of Regulations Title 23 (23 CCR) §356.2 requires that GSAs submit Annual Reports to the California Department of Water Resources (DWR) by April 1 of each year to document the progress made in GSP implementation over the previous water year (October through September). This document is the Fifth Annual Report for the EBP Subbasin GSP. In accordance with GSP Regulations, this report summarizes groundwater conditions and water use in the EBP Subbasin, as well as the progress that has been made to implement projects and management actions, and achieve interim milestones established in the GSP. Key data sources and findings of each section are summarized below for water year (WY) 2025 and are described in the associated Annual Report section.

Groundwater Elevations – §356.2(b)(1) (Section 2.1)

Groundwater level monitoring data were assembled for January 1, 2015 through the end of December 2025. Data was collected from various entities, including: EBMUD, Hayward, Alameda County Water District (ACWD), DWR, United States Geological Survey (USGS), and GeoTracker Groundwater Ambient Monitoring and Assessment (GAMA) program.

In Spring 2025, groundwater elevations at available representative monitoring site (RMS) wells in the EBP Subbasin ranged from -17.97 feet (ft) above mean sea level (AMSL) to 41.89 ft AMSL. In Fall 2025, groundwater elevations at available RMS wells ranged from -13.17 ft AMSL to 41.69 ft AMSL. RMS well groundwater elevations were generally higher in the shallower aquifers and lower in the deeper aquifers.

In annual reports prior to WY 2023 and in the EBP Subbasin GSP, EBMUD had presented their elevation data in the NGVD29 elevation datum. Elevation data was updated in 2023 to use the NAVD88 elevation datum and will continue to be reflected in this report. During WY 2025, Hayward and its consultant, EKI Environment and Water, Inc., investigated historical groundwater level measurements at Hayward’s Emergency Well D. At different times and by different data collectors, water level measurements at Well D have been taken at two access points: a vertical opening centered over the well (“central port”) and an angled opening off to the side (“angled pipe”). The investigation determined that the central port is more directly connected to the water level in the well, and therefore, a correction factor was calculated to reflect the seasonal variability of the difference data between the two access points. The central

port is now established as the basis for monitoring and reporting going forward and corrections have been applied to the existing historical water level data in the EBP Data Management System (DMS) and DWR's SGMA Portal. The findings of the investigation and correction factor have been documented in an internal memo that is available upon request. Official updates to elevations related to Interim Milestones, Measurable Objectives, and Minimum Thresholds will be done in the 2027 GSP Periodic Evaluation/GSP Amendment.

Groundwater Elevation Contour Maps – §356.2(b)(1)(A) (Section 2.2)

Spring and fall groundwater elevation contour maps were prepared for WY 2025 and included in this Annual Report. Spring contours generally represent seasonal-high groundwater levels, while fall contours generally represent seasonal-low groundwater levels. Data were assembled from all known and available groundwater level information sources in the GSP area, including public sources and local GSAs.

The general patterns seen in the Spring 2025 and Fall 2025 groundwater elevation contour maps are, in most cases, similar to the patterns observed in earlier spring and fall contour maps provided in the EBP Subbasin GSP and previous annual reports. However, differences in availability of groundwater level data for each year can influence the contour patterns exhibited in different years. The Shallow Aquifer generally has higher groundwater elevations near the East Bay Hills and lower groundwater elevations near San Francisco Bay, which indicates an overall pattern of groundwater flow towards the Bay. The Intermediate and Deep Aquifers also tend to have higher groundwater elevations towards the East Bay Hills and lower elevations near San Francisco Bay; however, the overall hydraulic gradient towards the Bay is steeper within the Shallow Aquifer compared to the Intermediate and Deep Aquifers. As would be expected, fall groundwater elevations in all aquifers are generally lower than those observed for spring.

Groundwater Hydrographs – §356.2(b)(1)(B) (Section 2.3)

All available groundwater level monitoring data were used to prepare groundwater hydrographs for the period from January 1, 2015 through the end of 2025. Additional data were included prior to 2015 when available. The hydrographs generally reflect year-to-year variability in climatic conditions, with lower groundwater elevations at the end of the 2012 to 2015 drought, followed by rising elevations during wet years (e.g., 2017 and 2023) and declining elevations during dry years (e.g., 2021 and 2022).

Groundwater Extractions – §356.2(b)(2) (Section 3.1)

Groundwater extraction estimates in the EBP Subbasin have not changed for the past several years and are based on references cited in the EBP Subbasin GSP. The GSAs are currently working on updating the groundwater extraction estimates. In total, groundwater pumping was estimated to be 3,600 acre-feet per year (AFY) during WY 2025. Nearly all of this groundwater is used to meet urban water demands for irrigation and industrial uses and not as a source of

drinking water. Groundwater used for irrigation ranges from large parcels such as parks, golf courses, and cemeteries, to small residential parcels.

Surface Water Supplies – §356.2(b)(3) (Section 3.2)

Surface water supplies in the EBP Subbasin include local and imported water from the EBMUD water system and imported water from the San Francisco Public Utilities Commission's (SFPUC) Regional Water System for the Hayward water system. No surface water was used to recharge groundwater or for in-lieu use in the EBP Subbasin during water year 2025.

Total Water Use – §356.2(b)(4) (Section 3.3)

In this Annual Report, total water use is assumed to equal the total combined use of groundwater, surface water, and recycled water to meet the demands of the overlying population, as well as native vegetation. During water year 2025, total water use was estimated to be approximately 97,500 acre-feet (AF). Of this total, approximately 94 percent was surface water, 4 percent was groundwater (3.7 percent from pumping and 0.3 percent for native vegetation), and 2 percent was recycled water.

Change in Groundwater Storage – §356.2(b)(5) (Section 4)

Annual changes in groundwater storage were calculated for each aquifer between Spring 2024 and Spring 2025 using East Bay Plain Groundwater Model (EBPGWM) results. Based on the current hydrogeologic conceptual model (HCM) of the EBP Subbasin, the Shallow Aquifer is one of the three principal aquifers in the Subbasin, but is divided into the Water Table Aquifer (or Upper Shallow Aquifer) for sediments within the upper 50 feet, and the Lower Shallow Aquifer from depths of 50 to 200 feet below ground surface. The change in groundwater storage in the Upper Shallow Aquifer is based on an unconfined specific yield value of 0.06, while the underlying Lower Shallow, Intermediate, and Deep Aquifers, have various specific storage values assigned that are representative of semi-confined to confined conditions. The specific yield and storage coefficient values used in the analysis are based on values in the EBPGWM developed and applied during preparation of the EBP Subbasin GSP.

The combined change in groundwater storage for the entire Subbasin was about +2,100 AF from Spring 2022 to Spring 2023 (wet year), -270 AF for Spring 2023 to Spring 2024 (above normal year), and +1,160 AF for Spring 2024 to Spring 2025 (below normal year). Negative change in storage values indicate reduction of groundwater storage, whereas positive change in storage values represent accretion of groundwater in storage. Review of changes in groundwater storage in the EBP Subbasin going back to 1991 indicate a long-term recovery in groundwater levels and storage between 1991 and 2006 due to decreases in total groundwater pumping, followed by annual fluctuations in groundwater storage that correlate closely to annual climatic/hydrologic conditions during a time of steady groundwater pumping between 2006 and 2025.

Implementation of Projects or Management Actions – §356.2(c) (Section 5.2)

Appreciable progress has not been made on projects and management actions beyond that described in the EBP Subbasin GSP. The primary initial GSA projects have already been built and are ready for operation under the conditions described in the GSP. These conditions did not occur in water year 2025 and the GSA projects were not operated in that time frame. Additionally, the EBMUD Bayside Phase I well facility located on Oro Loma Sanitary District property is in the process of being decommissioned. Management actions were implemented beginning in Spring 2022.

In February 2025, the GSAs installing three of the 12 proposed RMS wells proposed in the GSP. Level and water quality monitoring began in April 2025.

Interim Milestone Status – §356.2(c) (Section 5.3)

In the EBP Subbasin GSP, interim milestones (IMs) for the six sustainability indicators were established at five-year intervals over the implementation period from 2022 to 2042 at years 2027, 2032, 2037, and 2042, based on the observed and/or modeled data and other analyses described in the EBP Subbasin GSP.

The status of groundwater level RMS wells is presented in relation to the sustainable management criteria (SMC), including 2027 IMs, measurable objectives (MOs), and minimum thresholds (MTs) defined in the EBP Subbasin GSP. For chronic lowering of groundwater levels, review of the Spring 2025 groundwater level measurements that are available for 17 RMS wells indicate groundwater levels remain well above MTs, and the majority of groundwater levels are above their 2027 IMs and MOs (which are equivalent to IMs). For reduction in groundwater storage, groundwater pumping in WY 2025 did not exceed the MT, IM, and MO. While available data for Spring 2025 were limited relative to evaluation of the seawater intrusion SMC, the shallow groundwater levels indicate water levels have continued to remain nearly constant. Baseline groundwater quality sampling was initiated in 2022, but additional data is still needed to conduct an evaluation of water quality degradation. Based on stakeholder feedback, the GSAs have included consideration of sea level rise in this annual report when evaluating seawater intrusion and degradation of water quality. For subsidence, review of the Spring 2025 groundwater level measurements that are available for eleven subsidence RMS wells indicate that groundwater levels are above MTs, and the majority of groundwater levels are above their 2027 IMs and MOs. Evaluation of interconnected surface water SMC is also not provided in this Annual Report for WY 2025 because it requires the installation of shallow groundwater monitoring wells as described in the EBP Subbasin GSP.

The aforementioned conditions relative to the established SMC for applicable sustainability indicators in WY 2025 indicate that the EBP Subbasin is currently being sustainably managed.

1. INTRODUCTION

1.1. Purpose of Annual Report

The California Code of Regulations Title 23 (23 CCR) §356.2 requires that following the adoption of the GSP, and Annual Report be submitted to the California Department of Water Resources (DWR) by April 1 of each year. This Annual Report for the East Bay Plain (EBP) Subbasin Groundwater Sustainability Plan (GSP) covers the area managed by two groundwater sustainability agencies (GSAs): East Bay Municipal Utility District GSA (EBMUD) and City of Hayward GSA (Hayward).

Per 23 CCR §356.2, this Annual Report presents the following technical information for the current reporting water year (2025):

- Groundwater elevation data from monitoring wells
- Contour maps and hydrographs of groundwater elevations
- Total groundwater extractions
- Surface water supply used, such as groundwater recharge or other in-lieu uses
- Total water use
- Change in groundwater storage
- Groundwater quality data
- Progress towards implementing the GSP

DWR's water year begins on October 1st of the previous year, and ends on September 30th of the named year; therefore, the period covered by this report is October 1, 2024 through September 30, 2025 (water year 2025).

1.2. Agency Information

EBMUD and Hayward each formed a GSA pursuant to SGMA. Together, the two GSAs cover the entirety of the EBP Subbasin. The EBMUD GSA incorporates all, or portions of the cities of San Pablo, Richmond, El Cerrito, Albany, Berkeley, Emeryville, Alameda, Oakland, Piedmont, San Leandro, and other unincorporated areas including the community of San Lorenzo. The Hayward GSA covers the portion of the City of Hayward located within the EBP Subbasin. Other portions of Hayward are located in the East Bay Hills to the east of the EBP Subbasin, and within the Niles Cone Subbasin to the south of the EBP Subbasin.

1.3. Plan Area

The Plan area is defined as the EBP Subbasin (2-009.04), which is part of the Santa Clara Valley Groundwater Basin as described in DWR Bulletin 118 (DWR, 2016), with boundary updates approved in 2016. The lateral extent of the EBP Subbasin is defined by the subbasin boundaries provided in Bulletin 118 (DWR, 2016). The EBP Subbasin is bounded in the north and west by San Francisco Bay, in the east by the East Bay Hills, and in the south by the Niles Cone Subbasin (**Figure ES-1**). The vertical boundaries of the Subbasin are the land surface (upper boundary) and the definable bottom of the basin in terms of the depth to bedrock (lower boundary). The Subbasin does not contain state lands but does include some federal lands including Lytton Tribal lands and U.S. Department of Defense lands. While the area is primarily urban (94 percent), it does have some areas with vegetation and open water.

1.4. Basin Setting

1.4.1. *Hydrogeologic Conceptual Model*

The EBP Subbasin consists of three principal aquifers: Shallow Aquifer Zone, Intermediate Aquifer Zone, and Deep Aquifer Zone (southern half of the Subbasin only). The geologic history of the EBP Subbasin over the past 800,000 years involves the rise and fall of sea level, which resulted in deposits of different types of sediments/soils from streams (e.g., clay, sand, gravel), wind (e.g., sand dunes), and the Bay (e.g., Bay Mud, silt). These sediments were laid down in different places at different times, thereby resulting in alternating sequences of clay, silt, sand, and gravel within each aquifer zone. Aquitard layers consist primarily of fine-grained materials (clay, silt) and exist between the Shallow/Intermediate Aquifer Zones and Intermediate/Deep Aquifer Zones. This depositional history resulted in more coarse-grained material (sand, gravel) in the Deep Aquifer Zone in the southern EBP Subbasin compared to shallower zones or more northerly locations. The transition zone is a hydrogeologic boundary between the EBP Subbasin and Niles Cone Subbasin related to vertical offsets of coarse-grained layers that restrict groundwater flow between the two subbasins.

Most high-yield production wells have been developed within the Deep Aquifer Zone and lower portion of the Intermediate Aquifer Zone in the southern EBP Subbasin. The Shallow Aquifer Zone and upper to middle portions of the Intermediate Aquifer Zone have geologic conditions that tend to result in lower yielding wells.

1.4.2. *Current and Historical Groundwater Conditions*

WY 2025 was a below normal water year. Groundwater levels continue to be generally stable, and the basin is considered sustainable in relation to the six sustainability indicators defined in SGMA because groundwater pumping is much lower today (approximately 3,600 AFY) than in the

1960s (greater than 20,000 AFY). Furthermore, the EBP Subbasin GSAs are not aware of any residents who are solely dependent on groundwater for a drinking water supply. The GSAs are aware of a trailer park in San Leandro with a permitted water supply well, but it is also connected to EBMUD's potable water system.

Overall groundwater quality in the Intermediate and Deep Aquifers is good; commercial/industrial site contaminants (e.g., petroleum hydrocarbons, volatile organic compounds), where present, are generally limited to the upper 100 feet in the Shallow Aquifer.

No seawater intrusion problems have been observed or reported during WY 2025. Historically, no significant seawater intrusion has been reported, even during the 1950s and 1960s when extensive water supply development and groundwater pumping from the Intermediate and Deep Aquifers resulted in Intermediate/Deep Aquifer Zone groundwater levels that ranged from tens of feet (ft) to well over 100 ft below sea level.

No land subsidence (a permanent decline in ground surface elevation) has been reported to date, even during the 1950s and 1960s when groundwater levels in the Intermediate/Deep Zones ranged from tens of ft to well over 100 ft below sea level. Since 2008, two deep extensometers have continually measured aquifer system compaction (elastic and inelastic subsidence) and expansion (uplift) in the southern portion of the EBP Subbasin. The extensometer monitoring (done in coordination with the USGS) is a key ongoing program that collects data pertinent to the land subsidence sustainability indicator.

2. GROUNDWATER ELEVATIONS §356.2(B)(1)

2.1. Groundwater Level Monitoring

The groundwater level monitoring information presented in this Annual Report includes historical monitoring conducted in the Subbasin by various entities, including local GSA-coordinated monitoring conducted as part of efforts to establish the long-term GSP monitoring program. Monitoring data available for WY 2025 (plus Fall 2025) is summarized and presented in this report (**Table 2-1** and **Appendices A and B**). Formal GSP groundwater level monitoring conducted by GSAs was initiated upon adoption and submittal of the EBP Subbasin GSP in January 2022. Three of the proposed RMS wells were installed in February 2025 and were measured beginning in April 2025. Data for the remaining proposed RMS wells are not available because the wells have not been installed as of WY 2025.

Historically, groundwater level monitoring in and around the EBP Subbasin has been conducted by a variety of entities, including EBMUD, Hayward, ACWD, DWR, and USGS. Groundwater level monitoring data available from these entities and GeoTracker GAMA (which includes data collected by various consultants at environmental sites) were assembled for the period through the end of WY 2025 (plus Fall 2025) and are presented in this report. **Figure 2-1** includes a map showing the well locations and most recent monitoring year for historical groundwater level monitoring conducted in and around the EBP Subbasin. Groundwater level measurements acquired from groundwater level RMS wells identified in the EBP Subbasin GSP are submitted through the Monitoring Network Module on the SGMA Portal. **Figure 2-2** shows the groundwater level RMS well network included in the EBP Subbasin GSP. A summary of RMS well information and recent groundwater level measurements is presented in **Table 2-1**.

Table 2-1. Summary of Groundwater Level RMS Well Information and Measurements During Report Year (2025)

RMS Well I.D.	Estimated Reference Point Elevation (feet, msl ¹)	Well Depth (feet bgs ²)	Screen Top-Bottom (feet bgs)	Aquifer Designation	Spring 2025 GWEL (feet, msl)	Date of Spring 2025 GWEL	Fall 2025 GWEL (feet, msl)	Date of Fall 2025 GWEL	GSA
MW-5S	17.676	210	200-210	Intermediate	16.87	4/21/2025	14.28	10/21/2025	EBMUD
MW-5I	17.676	325	315-325	Intermediate	12.37	4/21/2025	10.48	10/21/2025	EBMUD
MW-5D	17.468	640	500-630	Deep	2.67	4/21/2025	-0.13	10/21/2025	EBMUD
MW-8D	18.427	490	420-480	Deep	-17.97	4/21/2025	-13.17	10/21/2025	EBMUD
MW-9S	58.212	120	110-120	Shallow	37.31	4/21/2025	35.61	10/21/2025	EBMUD
MW-9I	58.212	210	200-210	Intermediate	26.41	4/21/2025	23.71	10/21/2025	EBMUD
MW-9D	58.212	335	325-335	Intermediate	16.21	4/21/2025	12.31	10/21/2025	EBMUD
MW-10S	15.636	120	100-120	Shallow	12.24	4/21/2025	11.94	10/21/2025	EBMUD
MW-10I	15.636	360	340-360	Intermediate	9.94	4/21/2025	7.84	10/21/2025	EBMUD
MW-10D	15.636	610	590-610	Deep	2.54	4/21/2025	-0.36	10/21/2025	EBMUD
S2-MWS1	15.501	85	50-80	Shallow	5.30	4/21/2025	3.30	10/21/2025	EBMUD
S2-MWS2	15.501	205	140-180	Shallow	7.60	4/21/2025	3.00	10/21/2025	EBMUD
S2-MWD1	18.147	555	480-500	Deep	7.88	4/21/2025	6.55	10/21/2025	EBMUD
MW-N1S ³	73	TBD	TBD	Shallow	Not constructed yet				EBMUD
MW-N1I	67.286	220	160-210	Intermediate	41.89	4/30/2025	41.69	10/23/2025	EBMUD

Table 2-1. Summary of Groundwater Level RMS Well Information and Measurements During Report Year (2025) (Continued)

RMS Well I.D.	Estimated Reference Point Elevation (feet, msl ¹)	Well Depth (feet bgs ²)	Screen Top-Bottom (feet bgs)	Aquifer Designation	Spring 2025 GWEL (feet, msl)	Date of Spring 2025 GWEL	Fall 2025 GWEL (feet, msl)	Date of Fall 2025 GWEL	GSA
MW-N2S ³	19	TBD	TBD	Shallow	Not constructed yet.				EBMUD
MW-N2I ³	19	TBD	TBD	Intermediate	Not constructed yet.				EBMUD
MW-N3S	13.635	95	60-90	Shallow	9.94	4/30/2025	9.84	10/23/2025	EBMUD
MW-N3I ³	14	TBD	TBD	Intermediate	Not constructed yet.				EBMUD
MW-S1S ³	27	TBD	TBD	Shallow	Not constructed yet.				Hayward
MW-S1I ³	27	TBD	TBD	Intermediate	Not constructed yet.				Hayward
MW-S1D ³	27	TBD	TBD	Deep	Not constructed yet.				Hayward
MW-S2S ³	18	TBD	TBD	Shallow	Not constructed yet.				Hayward
MW-S2I	16.92	320	230-250 290-310	Intermediate	8.21	4/30/2025	-0.93	10/20/2025	Hayward
MW-S2D ³	18	TBD	TBD	Deep	Not constructed yet.				Hayward
Well D	52.03	600	500-585	Deep	2.36	4/30/2025	-0.82	10/20/2025	Hayward
Well E ⁴	14.31	525	470-490 500-525	Deep	4.71	4/30/2025	1.05	10/20/2025	Hayward

¹ Estimated reference point elevation and groundwater elevations (GWEL) are expressed in feet above mean sea level (msl) and in the NAVD88 datum.

² Well depth and screen information are expressed in feet below ground surface (bgs).

³ Proposed RMS well

⁴ The Mt. Eden Park well was removed from the monitoring network and has been replaced with Well E.

2.2. Groundwater Elevation Contour Maps – §356.2(b)(1)(A)

Groundwater elevation contours were developed from all known and available groundwater level information in the EBP Subbasin, including data from public sources and from the local GSAs. Annual spring and fall contour maps were prepared for each of the principal aquifers in the EBP Subbasin: Shallow, Intermediate, and Deep Aquifers. Separate groundwater contour maps have been developed for the Shallow Aquifer to represent the upper 50 feet of sediments (referred to as the Water Table Aquifer or Upper Shallow Aquifer) and to represent the depth interval from 50 to 200 feet (referred to as the Lower Shallow Aquifer). Spring contours generally represent seasonal-high groundwater levels and fall contours generally represent seasonal-low groundwater levels.

Contour maps for Spring and Fall 2025 for the different aquifer units are presented in **Figures 2-3 through 2-10** and are discussed below. Contour maps for Spring 2020 through Fall 2024 are included in **Appendix A**. Due to limited available data, groundwater elevation contours depicted on these maps are not well constrained. Therefore, these maps are not, and should not be used, directly to evaluate groundwater storage change. For this Annual Report, the method for evaluating change in groundwater storage is based primarily on numerical groundwater model results with qualitative use of observed groundwater elevation data, as discussed in Section 4.

2.2.1. Upper Shallow Zone

Groundwater level data for mapping groundwater elevations in the Upper Shallow Aquifer Zone were obtained from the GeoTracker GAMA database. More data for this aquifer zone was available in 2019 and previous years compared to Spring and Fall 2025. The groundwater elevation contours were only developed for areas where sufficient data was available (**Figures 2-3 and 2-4**).

Overall, groundwater elevation contours are similar to those presented and described in the EBP Subbasin GSP, with higher groundwater elevations near the East Bay Hills and lower groundwater elevations towards San Francisco Bay. As would be expected, the fall groundwater elevations are slightly lower than for spring. In general, groundwater elevations in 2025 are stable and similar to those in 2024. Groundwater contour maps presented in this Annual Report for Spring and Fall 2025 differ from contour maps presented in the EBP Subbasin GSP due to fewer data being available and inability to contour in areas with known data gaps.

2.2.2. Lower Shallow Zone

Groundwater level data for mapping groundwater elevations in the Lower Shallow Aquifer Zone were obtained from GSA wells and the GeoTracker GAMA database. The data available for this zone are quite limited for Spring 2019 through Fall 2025 but more data are anticipated to be available in the future. The groundwater elevation contours were only developed for areas where sufficient data were available in the southern portion of the EBP Subbasin (**Figures 2-5 and 2-6**).

Overall, groundwater elevation contours are similar to those presented and described in the EBP Subbasin GSP, with groundwater elevations higher near the East Bay Hills and declining towards San Francisco Bay. As would be expected, the fall groundwater elevations are slightly lower than for spring. In general, groundwater elevations in 2025 are stable and similar to those in 2024. Slight differences in groundwater contour maps presented in this Annual Report for Spring and Fall 2025 compared to contour maps presented in the EBP Subbasin GSP are due primarily to different datasets that were available for a given year.

2.2.3. Intermediate Zone

Groundwater level data for mapping groundwater elevations in the Intermediate Aquifer Zone were obtained from GSA wells. The data available for this aquifer are limited for Spring 2019 through Fall 2025, but more data are anticipated to be available in the future. The groundwater elevation contours were only developed for areas where sufficient data were available in the southern EBP Subbasin (**Figures 2-7 and 2-8**).

Overall, groundwater elevation contours are similar to those presented and described in the EBP Subbasin GSP, with groundwater elevations slightly higher towards the East Bay Hills and declining towards San Francisco Bay. As would be expected, the fall groundwater elevations are slightly lower than for spring. In general, groundwater elevations in 2025 are stable and similar to those in 2024.

2.2.4. Deep Zone

Groundwater level data for mapping groundwater elevations in the Deep Aquifer Zone were obtained from GSA wells and other deep wells with data available (e.g., ACWD wells). The data available for this zone are limited for Spring and Fall 2025, but more data are anticipated to be available in the future after additional wells are installed. The groundwater elevation contours were only developed for areas in the southern EBP Subbasin where sufficient data were available (**Figures 2-9 and 2-10**).

Overall, groundwater elevation contours are similar to those presented and described in the EBP Subbasin GSP, with slightly higher groundwater elevations towards the East Bay Hills and lower groundwater elevations towards San Francisco Bay. As would be expected, the fall groundwater

level elevations are slightly lower than for spring. In general, groundwater elevations in 2025 are lower than in 2024.

2.3. Groundwater Hydrographs – §356.2(b)(1)(B)

Hydrographs of time-series groundwater level data for groundwater level RMS wells, including the three new RMS wells, were prepared with all available groundwater level monitoring data through WY 2025 (plus Fall 2025) and are contained in **Appendix B**. The hydrographs generally show slightly lower groundwater elevations during the drought that extended from 2012 to 2015, followed by annual increases during wetter or above normal years (WY 2017, WY 2019, WY 2023, WY 2024) and decreases during drier years (WY 2018, WY 2020, WY 2021, WY 2022, WY2025). Several designated RMS wells do not have historical groundwater level data between 2015 and 2025 because they either were not monitored during that period (i.e., not part of a previous monitoring program such as CASGEM) or have not yet been installed. Hydrographs for these RMS wells will be included in future Annual Reports as data become available.

3. WATER SUPPLY AND USE

Water supply and use information are presented in this section. Water use data by sector (required per §356.2) are summarized below and categorized by groundwater extraction, surface water supply, and total supply in the EBP Subbasin using the best data available. Water use sectors are broadly identified as agricultural, urban, and native vegetation land uses.

3.1. Groundwater Extraction - §356.2(b)(2)

Groundwater extraction by water use sector for WY 2025 is presented in **Table 3-1**. The amount of groundwater extraction in the EBP Subbasin for WY 2025 is estimated at 3,600 AF, which is the same amount that has been estimated for the past several years and is based on estimates from references cited in the EBP Subbasin GSP¹ (LSCE et al., 2022). Nearly all of this groundwater is used to meet urban water demands for irrigation and industrial uses and not as a source of drinking water. Groundwater pumping has remained relatively steady since at least the early 2000s. The GSAs will provide an update on the groundwater extraction estimates in the 2027 Periodic Evaluation.

Water Use Sector	Location	Total (AF) ¹
Urban ²	Pumped by others within EBMUD GSA	3,100
	Pumped by others within Hayward GSA	500
TOTAL		3,600

¹ Derived from EBP GWM documented in EBP Subbasin GSP.

² Includes domestic and large parcel irrigation

The GSAs are currently evaluating alternative approaches to estimating the annual groundwater pumping in the EBP Subbasin. Maps that illustrate the general location and volume of groundwater extractions during WY 2025, based on the East Bay Plain Groundwater Model (EBPGWM) for each aquifer zone, are shown in **Figures 3-1 through 3-3**. Most of the groundwater pumping occurs in the southern portion of the EBP Subbasin.

3.2. Surface Water Supply - §356.2(b)(3)

Surface water supplies used in EBP Subbasin for WY 2025 are presented in **Table 3-2**. These include local surface water, imported surface water from the Mokelumne River watershed and recycled water for the EBMUD water system, and imported water from the San Francisco Public Utilities Commission’s (SFPUC) Regional Water System and recycled water for the Hayward water

¹ Groundwater use estimates in the GSP are based on studies that included Muir (1996), EBMUD and Hayward (2018), and WRIME (2005).

system. A total of about 93,600 AF was used in WY 2025 to meet customer demand within the GSA service areas.

Table 3-2. Surface Water Supply for the East Bay Plain Subbasin for Water Year 2025					
EBMUD			Hayward		TOTAL (AF)
Local Supplies ¹ (AF)	Imported ^{1,2} (AF)	Recycled Water ³ (AF)	Imported ⁴ (AF)	Recycled Water ⁴ (AF)	
7,990	71,909	2,218	11,273	173	93,563

¹Sourced from EBMUD's metered data and corrected for non-revenue water. EBMUD estimates that 10% of the surface water comes from local supplies and 90% is imported.

²Imported water from the Mokelumne River watershed.

³Sourced from EBMUD's metered data.

⁴Imported water from SFPUC Regional Water System and sourced from Hayward's billed usage data.

Surface water supply used for groundwater recharge or in-lieu use in WY 2025 is presented in **Table 3-3**. In WY 2025, surface water was not available for use in the EBP Subbasin for direct or in-lieu groundwater recharge.

Previously, EBMUD could use its water rights in the EBP Subbasin to inject surface water into the Bayside Phase 1 Well during years when all three of the following conditions occur: surplus water is available; pre-1914 water is available from the San Leandro Creek watershed; and EBMUD's Upper San Leandro Water Treatment Plant (USL WTP) is operational and in use at the time of injection. In WY 2025, injections did not occur because surplus water was not available, and Oro Loma Sanitary District had requested that EBMUD not operate the Bayside Phase 1 Well due to it being planned for destruction.

The City of Hayward does not use surface water for groundwater recharge or in-lieu use. Hayward maintains four groundwater supply wells (three in the EBP Subbasin) on standby for use during emergency events but relies entirely on imported surface water from the SFPUC for its regular supplies. One of the wells, located within the Niles Cone Subbasin, has been decommissioned and a new well may be installed in the future.

Table 3-3. Surface Water Supply for Groundwater Recharge or In-Lieu Use in the East Bay Plain Subbasin for Water Year 2025		
Purpose	GSA Area	Total (AF)
Groundwater Recharge	EBMUD	0
	Hayward	0
In-lieu Use	EBMUD	0
	Hayward	0
TOTAL		0

3.3. Total Water Use by Sector - §356.2(b)(4)

Total water use volumes in the EBP Subbasin are presented in **Table 3-4**. The table summarizes total water use by water use sector (groundwater, surface water, recycled water, and native vegetation), water source type (industrial and urban), and identifies the method of measurement. Groundwater use is estimated to be approximately constant as discussed in Section 3.1. While no surface water was used for groundwater recharge or in-lieu use as described above in Section 3.2, the surface water amounts included in **Table 3-4** represent surface water provided directly to the GSAs' retail customers to meet water demands.

Total water use in the EBP Subbasin has ranged from approximately 93,400 to 100,400 AFY between WY 2015 and 2025. This total includes approximately 3.7 percent groundwater use, 2 percent recycled water use, and 0.3 percent used by native vegetation. The remaining 94 percent of total water use is from local and imported surface water supplied directly to EBMUD and Hayward customers.

Table 3-4. Total Water Use in East Bay Plain Subbasin for Water Years 2015-2025

Water Year	Groundwater ¹ (AF)	Surface Water (AF)				Recycled Water (AF)				Native Vegetation ⁴ (AF)	TOTAL (AF)
	EBP Subbasin	EBMUD ²		Hayward ²		EBMUD ³		Hayward		EBP Subbasin	EBP Subbasin
	Urban ⁵	Industrial	Urban ⁵	Industrial	Urban ⁵	Industrial	Urban ⁵	Industrial	Urban ⁵		
2015	3,600	11,359	66,237	1,565	8,205	4,803	213	0	0	300	96,282
2016	3,600	12,056	65,347	1,379	7,758	2,839	162	0	0	300	93,441
2017	3,600	11,378	67,692	1,354	7,800	2,154	145	0	0	300	93,423
2018	3,600	11,183	69,058	1,896	9,077	2,426	159	0	0	300	97,699
2019	3,600	12,103	68,454	2,013	9,287	2,352	150	0	0	300	98,259
2020	3,600	11,623	70,213	2,022	9,731	2,742	171	0	0	300	100,402
2021	3,600	12,932	67,943	1,955	9,650	2,794	207	0	0	300	99,381
2022	3,600	13,660	65,105	1,825	9,286	2,000	195	30	66	300	96,067
2023	3,600	13,845	63,369	1,795	8,864	1,880	154	48	100	300	93,955
2024	3,600	13,875	64,856	1,899	9,494	1,823	167	58	104	300	96,176
2025	3,600	15,194	64,705	1,779	9,494	2,023	195	58	115	300	97,463

¹ Estimates from references cited in the GSP.

² Sourced from EBMUD's metered data corrected for non-revenue water, and Hayward's billed usage data.

³ Sourced from EBMUD's metered data.

⁴ Based on 147 acres of Potential groundwater dependent ecosystems (GDEs) with an estimated total evapotranspiration (ET) of 3 AF/acre total of which 2 AF/acre is estimated to come from shallow groundwater.

⁵ "Urban" includes institutional, commercial, residential (surface water only), and irrigation water use.

4. CHANGE IN GROUNDWATER STORAGE §356.2(B)(5)

4.1. Change in Groundwater Storage Maps

Consistent with §354.18(b), annual estimates of groundwater storage change are provided in this section. As discussed in Section 2 regarding groundwater levels, insufficient historical observed data are available for direct calculation of groundwater storage changes. Therefore, the EBP GWM developed for the GSP, which incorporates the available groundwater level data, was utilized to evaluate annual changes in groundwater storage for each aquifer during the historical model calibration time period from 1991 to 2015 and for the subsequent time period from 2016 to 2025 (**Table 4-1 and Appendices C and D**).

Change in groundwater storage over the historical model calibration period (1991 to 2015) shows an ongoing recovery in groundwater levels/storage from the period prior to 1990 when there were greater amounts of groundwater pumping. This recovery continues through 2006 with a total groundwater storage increase of about 53,000 AF between 1991 and 2006. Groundwater levels/storage fluctuated with wet and dry years between 2007 and 2015 with a net gain in groundwater storage of about 750 AF over that time. Groundwater storage between 2016 and 2023 has also fluctuated with wet and dry years with an overall net gain in groundwater storage of approximately 3,670 AF. The changes in groundwater storage in the most recent water years 2023, 2024, and 2025 were approximately +2,100 AF, -270 AF, and +1,160 AF, respectively. These annual changes in groundwater storage correlate closely with local climatic conditions.

The overall annual changes in groundwater storage are consistent with the HCM presented in the EBP Subbasin GSP, which describes the significantly greater amounts of groundwater pumping that occurred prior to 1990 in the EBP Subbasin followed by stabilization of groundwater pumping at relatively consistent levels since the mid-1990s. The historical groundwater pumping patterns are consistent with long-term recovery in groundwater levels and storage though the mid-2000s, followed by annual fluctuations with increases during wet years and decreases during dry years. Total groundwater storage has been relatively stable since 2006 following the long period of increases prior to 2006.

While use of the EBP GWM provides the best means of evaluating groundwater storage changes, observed data were used to conduct qualitative evaluation and confirmation of groundwater storage change estimates produced by the EBP GWM. Observed groundwater elevation data were compiled and analyzed to calculate average Spring-to-Spring changes in groundwater elevations for each aquifer from 2018 through 2025 (**Table 4-2**). Review of these results generally shows slightly negative changes in groundwater levels for Spring 2024 to Spring 2025. These changes in observed water levels differ from model-produced groundwater storage changes, with the observed water level change in storage being slightly negative while the modeled change in storage is positive for Spring 2024 to Spring 2025.

An additional level of analysis was conducted to obtain an approximation of groundwater storage changes from observed groundwater level data by applying average specific yield and storage coefficients to average observed groundwater elevation changes in the northern portion and southern portion of the EBP Subbasin (**Table 4-3**). Using representative aquifer parameter values derived from the EBP GWM, the observed changes in groundwater levels in the various aquifer units were evaluated for comparison to model-based change in storage results (**Table 4-1**). Between Spring 2024 and Spring 2025, groundwater storage, based on limited observed data, decreased by about 4,000 AF (**Table 4-3**) compared to an increase of about 1,160 AF based on results from the EBP GWM. There are several reasons why the modeled groundwater storage change may differ from the estimated value from observed data for a given year, ranging from the limited dataset for observed data to not performing a detailed model update and recalibration every year (the model will likely have major updates and be recalibrated every five years).

Maps of the spatial distribution of change in groundwater storage in the various aquifers for the most recent period from Spring 2024 to Spring 2025, are presented in **Figures 4-1 through 4-4**. The maps of change in groundwater storage are based on results from the EBP GWM. The maps for the Upper Shallow and Lower Shallow Aquifers show that most of the increases in groundwater storage from Spring 2024 to Spring 2025 occur in the central portion of EBP Subbasin with slight decreases in storage in the northern portion of the EBP Subbasin, while there were minimal changes in groundwater storage across the EBP Subbasin in the Intermediate and Deep Aquifers.

Table 4-1. Summary of Annual Change in Groundwater Storage						
Water Year	Upper Shallow Aquifer (AF)	Lower Shallow Aquifer (AF)	Intermediate Aquifer (AF)	Deep Aquifer (AF)	Annual Change in GW Storage ¹ (AF)	Cumulative Change in GW Storage Since 1991 (AF)
1991	-1,540	-940	8,140	60	5,720	5,720
1992	-230	-510	5,760	30	5,050	10,770
1993	1,390	160	4,480	0	6,030	16,800
1994	-520	-290	3,640	70	2,900	19,700
1995	2,170	400	3,400	10	5,980	25,680
1996	880	210	2,850	20	3,960	29,640
1997	560	130	2,510	10	3,210	32,850
1998	2,730	770	2,480	30	6,010	38,860
1999	-40	-30	2,050	10	1,990	40,850
2000	260	0	1,710	0	1,970	42,820
2001	-570	-150	1,440	40	760	43,580

Table 4-1. Summary of Annual Change in Groundwater Storage						
Water Year	Upper Shallow Aquifer (AF)	Lower Shallow Aquifer (AF)	Intermediate Aquifer (AF)	Deep Aquifer (AF)	Annual Change in GW Storage ¹ (AF)	Cumulative Change in GW Storage Since 1991 (AF)
2002	430	100	1,270	0	1,800	45,380
2003	420	70	1,070	0	1,560	46,940
2004	-120	-50	880	0	710	47,650
2005	1,420	280	960	10	2,670	50,320
2006	1,300	330	990	0	2,620	52,940
2007	-1,090	-270	680	10	-670	52,270
2008	-510	-110	540	0	-80	52,190
2009	-110	-50	420	0	260	52,450
2010	490	130	410	0	1,030	53,480
2011	1,050	210	440	0	1,700	55,180
2012	-230	-100	330	0	0	55,180
2013	-720	-170	210	0	-680	54,500
2014	-760	-220	60	0	-920	53,580
2015	20	20	110	0	150	53,730
2016	650	180	140	-10	960	54,690
2017	2,190	520	440	0	3,150	57,840
2018	-800	-170	200	0	-770	57,070
2019	730	160	240	0	1,130	58,200
2020	-1,230	-290	40	0	-1,480	56,720
2021	-1,100	-300	-120	0	-1,520	55,200
2022	70	-30	0	0	40	55,240
2023	1,500	430	210	0	2,140	57,380
2024	-190	-160	80	0	-270	57,110
2025	750	200	210	0	1,160	58,270

¹ Groundwater storage changes are based on Spring-to-Spring (April) changes in groundwater levels/contour maps from EBPGWM, which are considered to provide more representative and stable groundwater levels and contour surfaces than Fall readings (e.g., Fall water levels may reflect residual pumping depressions in some areas). However, Fall-to-Fall changes in groundwater levels/contour maps from EBPGWM were reviewed and found to result in very similar groundwater storage changes as calculated from Spring data.

Table 4-2. Summary of Annual Change in Groundwater Levels Based on Observed Data

Water Year	Location	Upper Shallow Aquifer (FT)	Lower Shallow Aquifer (FT)	Intermediate Aquifer (FT)	Deep Aquifer (FT)
2019	North	1.12	0.50	0.40	NA
2020	North	-0.63	-2.03	-2.90	NA
2021	North	0.01	-3.37	-2.95	NA
2022	North	0.14	4.70	4.70	NA
2023	North	1.47	6.93	6.01	NA
2024	North	-0.16	-5.04	1.95	NA
2025	North	-0.42	4.41	-6.25	NA
2019	South	0.62	0.27	-0.94	2.07
2020	South	-1.20	-0.43	-0.05	-3.14
2021	South	-0.11	-1.43	-1.17	-2.91
2022	South	0.38	0.61	-0.60	0.28
2023	South	1.61	4.71	3.06	2.46
2024	South	-0.94	-0.65	0.42	2.82
2025	South	-0.64	-1.27	-0.28	-5.27

Table 4-3. Summary of Annual Change in Groundwater Storage Based on Observed Data

Water Year	Location	Upper Shallow Aquifer (AF)	Lower Shallow Aquifer (AF)	Intermediate Aquifer (AF)	Deep Aquifer (AF)	Annual Change in GW Storage (AF)
2019	North	1,482	11	88	NA	1,581
2020	North	-833	-45	-639	NA	-1,518
2021	North	13	-74	-650	NA	-712
2022	North	185	104	1,036	NA	1,325
2023	North	1,945	153	1,325	NA	3,423
2024	North	-207	-111	430	NA	112
2025	North	-555	97	-1,378	NA	-1,836
2019	South	1,833	13	-463	10	1,393
2020	South	-3,547	-21	-25	-15	0
2021	South	-325	-70	-576	-14	0
2022	South	1,123	30	-296	1	0
2023	South	4,759	232	1,508	12	6,511
2024	South	-2,791	-32	207	14	-2,602
2025	South	-1,887	-62	-137	-26	-2,112
2019	Total	3,314	24	-375	10	2,974
2020	Total	-4,381	-66	-664	-15	-5,126
2021	Total	-312	-145	-1,227	-14	-1,698
2022	Total	1,308	134	741	1	2,184

Table 4-3. Summary of Annual Change in Groundwater Storage Based on Observed Data						
Water Year	Location	Upper Shallow Aquifer (AF)	Lower Shallow Aquifer (AF)	Intermediate Aquifer (AF)	Deep Aquifer (AF)	Annual Change in GW Storage (AF)
2023	Total	6,704	385	2,833	12	9,933
2024	Total	-2,998	-143	637	14	-2,490
2025	Total	-2,442	35	-1,515	-26	-3,948
Assigned Sy or S ¹		0.06	0.001	0.01	0.0001	

¹Specific yield (Sy) and Storativity in feet⁻¹ (S).

4.2. Groundwater Use and Change in Groundwater Storage

Annual groundwater extractions and change in groundwater storage in the EBP Subbasin are shown in **Figure 4-5** for WY 2016 through 2025. Groundwater extractions are estimated to have remained steady at 3,600 AFY. Change in groundwater storage over the 2016 to 2025 period, varies with climatic conditions and generally shows positive changes in storage during above average rainfall years and negative changes in storage during below average rainfall years.

Historical annual changes in groundwater storage and cumulative changes in storage are also shown in **Table 4-1** and **Appendix D**. Historical changes in groundwater storage between 1991 and 2025, were calculated based on a water balance of the EBP Subbasin groundwater system using the EBP GWM (described in the GSP). Overall, groundwater pumping is substantially below the sustainable yield of 12,500 AFY estimated in the EBP Subbasin GSP. Groundwater storage has been relatively stable since 2006 after many years of groundwater level recovery and increasing groundwater storage related to decreases in groundwater pumping. During the same time period, groundwater extraction has been constant at about 3,600 AFY, the annual change in groundwater storage has fluctuated between approximately +6,000 AF and -1,500 AF as a function of annual variability in climatic and hydrologic conditions.

5. GROUNDWATER SUSTAINABILITY PLAN IMPLEMENTATION PROGRESS §356.2(C)

5.1. Implementation of Monitoring and Addressing Data Gaps

After submitting the EBP Subbasin GSP to DWR in January 2022, the GSAs have focused on coordinating access arrangements and plans for monitoring of existing RMS wells, while planning for installation of new RMS wells. Information collected from the drilling, geologic and geophysical logging, groundwater quality sampling, and automated groundwater level monitoring, will help fill data gaps in the monitoring and conceptualization of the EBP Subbasin’s hydrogeology and will improve understanding and management of groundwater in the Subbasin. Groundwater level data from these monitoring wells will be incorporated into groundwater elevation contour maps and hydrographs prepared for future Annual Reports. The EBP Subbasin GSP also describes additional monitoring wells planned for installation by 2027.

As of the end of February 2025, three of the 12 proposed RMS monitoring wells were completed in the subbasin and began being monitored in Spring 2025. The new RMS wells were partially funded under a Proposition 68 DWR grant award.

Additionally, EBMUD entered into an annual access agreement with the Port of Oakland, beginning in February 2024, that would allow water levels and limited water quality sampling to be performed in up to eight monitoring wells. The access agreement was renewed on July 1, 2025.

5.2. Implementation of Projects or Management Actions – §356.2(c)

All GSA projects (existing and potential future) are summarized in **Table 5-1** and are scheduled for implementation throughout the 2022 through 2042 implementation period. **Table 5-2** provides the estimated benefits and costs of each existing project as presented in the EBP Subbasin GSP. **Table 5-3** provides a summary of EBMUD GSA management actions, and **Table 5-4** provides a summary of Hayward GSA management actions. The GSAs in the EBP Subbasin are committed to adaptive management of groundwater resources through this suite of identified projects and management actions. As projects and management actions are implemented and monitoring continues, the viability of the initial projects will be further evaluated to provide input for consideration of future projects. If adjustments are needed to meet the sustainability goal identified in the EBP Subbasin GSP, existing and potential future projects will be evaluated and potentially modified. In addition to continuous monitoring and review of project and management action implementation, the status of EBP Subbasin GSP implementation efforts will be reviewed by the GSAs in each future Annual Report.

The injection/extraction well for EBMUD's Bayside Phase I Project is located on property that EBMUD leased from Oro Loma Sanitary District (OLSD). EBMUD's lease terminated on August 31, 2024, but per the holdover provision in the lease agreement, EBMUD was able to continue the lease until August 31, 2025. In July 2025, EBMUD and OLSD executed an agreement to allow OLSD to remove and demolish the Bayside Phase I well and related facilities and for EBMUD to reimburse OLSD for all reasonable costs related to the demolition. OLSD plans to demolish the facilities in 2026. At a future date that has yet to be determined, EBMUD plans to construct a replacement well on EBMUD property near the current Bayside Phase I well.

Table 5-1. GSA Project Implementation Summary

GSA	Project	First Year of Planned Use	Status	Project Description
EBMUD	Bayside Phase 1 Injection	Injections occurred in 2017 - 2019	Construction Completed. Well is anticipated to be demolished in 2026.	Surface water was injected into the Deep Aquifer when certain conditions were met during wet years.
EBMUD	Bayside Phase 2 Injection	NA ¹	Additional Studies Needed	Potential Future Project
EBMUD	Bayside Phase 3 Injection	NA	Additional Studies Needed	Potential Future Project
EBMUD	Bayside Phase 1 Extraction	NA	Construction Completed. Well is anticipated to be demolished in 2026.	Groundwater was to potentially be extracted from the Deep Aquifer during third and subsequent years of drought.
EBMUD	Bayside Phase 2 Extraction	NA	Additional Studies Needed	Potential Future Project
EBMUD	Bayside Phase 3 Extraction	NA	Additional Studies Needed	Potential Future Project
EBMUD	Recycled Water	Ongoing	In operation	Treatment of recycled water to allow for use in irrigation.
EBMUD	Extraction for Irrigation	NA	Additional Studies Needed	Potential Future Project
EBMUD	Extraction for Supplemental Surface Water Flows	NA	Additional Studies Needed	Potential Future Project
Hayward	Emergency Well Extraction	TBD	Construction Completed and Ready to Operate	Three production wells are maintained on standby for use in emergency situations such as disruption to surface water supplies.
Hayward	Extraction for Municipal Supply	NA	Additional Studies Needed	Potential Future Project

¹ NA – Not Applicable; No planned use at this time; project will be further evaluated and may be implemented in the future.

Table 5-2. GSA Project Benefit and Cost Summary				
GSA	Project or MA	Estimated Average Annual Benefit (AFY)	Estimated Capital Cost	Estimated Average Annual O&M Costs
EBMUD	Bayside Phase 1 Injection	47	Previously Constructed	\$30,000 to \$40,000
EBMUD	Bayside Phase 1 Extraction	134	Previously Constructed	\$30,000 to \$200,000
EBMUD	Recycled Water for Irrigation and Industrial Use	2,300 to 5,000 (for 2015 through 2021)	Previously Constructed	See EBMUD Recycled Water Strategic Plan Update (2024)
Hayward	Emergency Well Extraction	TBD ¹	Previously Constructed	\$60,000 to \$500,000

¹To Be Determined; Annual Benefit is dependent on future occurrence of emergency conditions described in GSP.

Table 5-3. EBMUD EBP Subbasin Management Actions

Project	Anticipated First Year of Implementation	Completion Date	Number of Monitoring Stations	Minimum Frequency	Estimated Capital Cost	Estimated Five-Year Costs
Monitoring Actions						
RMS ¹ GW ² Level Monitoring	2022	Ongoing	19	Semi-Annual	NA ³	\$72,500
Non-RMS GW Level Monitoring	2022	Ongoing	TBD ⁴	Semi-Annual	NA	\$100,000
RMS GW Quality Monitoring	2022	Ongoing	19	Annual	NA	\$110,000
Baseline GW Quality Sampling	2022	Ongoing	19	Semi-Annual	NA	\$88,000
Subsidence Monitoring	2022	Ongoing	2	Daily	NA	\$77,500
Synoptic Stream Monitoring	2024	2030	NA ⁵	NA ⁵	NA	\$75,000
Construction of New Monitoring Facilities						
Install Shallow RMS Wells Near Creeks	2027	2028	10	NA	\$250,000	\$250,000
Monitoring Shallow Wells for GWL	2028	Ongoing	10	Semi-Annual	NA	\$21,000
Monitoring Shallow Wells for GWQ	2028	Ongoing	10	Annual	NA	\$30,000
Install Stream Gages	2027	2028	2	NA	\$65,000	\$65,000
Monitor Stream Gages	2028	Ongoing	2	Monthly	NA	\$87,500
Install New Monitoring Wells	2025	TBD	12	NA	\$800,000	\$800,000
Monitoring New Wells for GWL	2025	Ongoing	12	Semi-Annual	NA	\$21,000
Monitoring New Wells for GW Quality	2025	Ongoing	12	Annual	NA	\$30,000
Special Studies						
Isotopic Sampling	2028	2028	NA	NA	NA	\$100,000

Table 5-3. EBMUD EBP Subbasin Management Actions

Project	Anticipated First Year of Implementation	Completion Date	Number of Monitoring Stations	Minimum Frequency	Estimated Capital Cost	Estimated Five-Year Costs
GDE/Biological Monitoring						
Baseline GDE/Biological Surveys	2024	2025	NA	NA	NA	\$200,000
Biological Surveys	2024	Ongoing	NA	Every 5 Years	NA	\$50,000
Reporting						
Annual Reporting	2022	Ongoing	NA	Annual	NA	\$178,750
GSP Periodic Evaluation	2027	Ongoing	NA	Every 5 Years	NA	\$162,500
Other						
DMS	2022	Ongoing	NA	Annual	NA	\$34,000
Update Plume Info	2023	Ongoing	NA	Every 2 Years	NA	\$13,000
Fate/Transport Modeling	TBD ⁶	TBD	NA	TBD	NA	\$65,000
¹ Representative Monitoring Site (RMS) ² Groundwater (GW) ³ Not Applicable (NA); no associated capital costs. ⁴ To Be Determined (TBD); candidate non-RMS wells need further evaluation. ⁵ Not Applicable (NA), Number of Monitoring Stations/Frequency does not apply to this Action. ⁶ To Be Determined (TBD); Start Date, Completion Date, and Frequency are unknown at this time.						

Table 5-4. Hayward EBP Subbasin Management Actions

Project	First Year of Implementation	Completion Date	Number of Monitoring Stations	Minimum Frequency	Estimated Capital Cost	Estimated Five-Year Costs
Monitoring Actions						
RMS ¹ GW ² Level Monitoring	2022	Ongoing	8 ³	Semi-Annual	NA ⁴	\$27,500
Non-RMS GW Level Monitoring	2022	Ongoing	TBD ⁵	Semi-Annual	NA	\$25,000
RMS GW Quality Monitoring	2022	Ongoing	8 ³	Annual	NA	\$40,000
Baseline GW Quality Sampling	2023	Ongoing	8 ³	Semi-Annual	NA	\$32,000
Special Studies						
Isotopic Sampling	TBD	TBD	NA ⁶	NA	NA	TBD ⁷
Reporting						
Annual Reporting	2022	Ongoing	NA	Annual	NA	\$96,250
GSP Periodic Evaluation	2027	Ongoing	NA	Every 5 Years	NA	\$87,500
Other						
DMS	2022	Ongoing	NA	Annual	NA	\$34,000
Update Plume Info	2023	Ongoing	NA	Every 2 Years	NA	\$7,000
Fate/Transport Modeling	TBD ⁸	TBD	NA	TBD	NA	\$35,000
¹ Representative Monitoring Site (RMS) ² Groundwater (GW) ³ Up to 8 RMS locations; 3 locations currently available. ⁴ Not Applicable (NA); no associated capital costs. ⁵ To Be Determined (TBD); candidate non-RMS wells need further evaluation. ⁶ Not Applicable (NA), Number of Monitoring Stations/Frequency does not apply to this Action. ⁷ To Be Determined (TBD); it is uncertain if additional isotopic studies will be needed; no cost is provided at this time. ⁸ To Be Determined (TBD); Start Date, Completion Date, and Frequency are unknown at this time.						

5.3. Interim Milestone Status – §356.2(c)

The status of the six sustainability indicators is presented in this section in relation to the 2027 interim milestones (IMs), measurable objectives (MOs), and minimum thresholds (MTs) defined in the EBP Subbasin GSP. The EBP Subbasin is sustainable under current conditions in relation to the six SGMA sustainability indicators, therefore IMs were set equal to the MOs in the EBP Subbasin GSP. IMs and MOs represent average target values and it is expected that measured values will fluctuate above and below the stated values. The primary objectives during the EBP Subbasin GSP implementation period are to achieve the MOs when possible and to not exceed the MTs, which represent thresholds not to be exceeded.

As mentioned in the previous water year's Annual Report, Well E is being compared to the IMs, MOs, and MTs previously assigned to Mt Eden Park well, which was destroyed in Fall 2022. The SMCs for Well E will be updated in the 2027 Periodic Evaluation and Plan Amendment.

5.3.1. Groundwater Levels

In the EBP Subbasin GSP, IMs for chronic lowering of groundwater levels were established at five-year intervals over the implementation period from 2022 to 2042, at years 2027, 2032, 2037, and 2042. IMs for groundwater levels were set equal to the MOs, which were established through review and evaluation of measured groundwater level data and future projected fluctuations in groundwater levels utilizing the EBP GWM, which simulated implementation of projects and management actions. Each IM/MO was developed based on either recent historical measured data or the average modeled future groundwater levels for the spring (when recent groundwater level data were unavailable). MOs for groundwater levels were established in accordance with the sustainability goal and to provide estimates of the expected groundwater level fluctuations due to climatic and operational variability.

Table 5-5 and **Figures 5-1a-c** and **5-2a-c** present the status of Spring 2025 groundwater levels in the RMS wells in relation to the 2027 IMs, MOs, and MTs defined in the EBP Subbasin GSP. Review of the Spring 2024 groundwater levels in the 17 RMS wells indicates that groundwater levels remain well above MTs in all RMS wells, and above the 2027 IMs and MOs in all RMS wells but three. A more detailed analysis of observed groundwater levels compared to IMs will be performed for the 2027 Periodic Evaluation report that coincides with the first IMs established in the EBP Subbasin GSP.

5.3.2. Groundwater Storage

In the EBP Subbasin GSP, IMs for reduction in groundwater storage were established at five-year intervals over the implementation period from 2022 to 2042, at years 2027, 2032, 2037, and 2042. IMs for groundwater storage were set equal to the MOs, which were established through

review and evaluation of measured and modeled groundwater pumping data and estimated sustainable yield. The IMs/MOs were developed based on maintaining groundwater pumping at 50% or less of the estimated sustainable yield. The MO for groundwater storage was established in accordance with the sustainability goal and to include consideration of expected fluctuations due to groundwater pumping and climatic and operational variability.

Review of the WY 2025 groundwater pumping data indicates that groundwater pumping remains below the MT and in compliance with the established MO and IM. A more detailed analysis of groundwater pumping compared to the IM will be performed for the 2027 Periodic Evaluation report that coincides with the first IMs established in the EBP Subbasin GSP.

5.3.3. Seawater Intrusion

In the EBP Subbasin GSP, IMs for seawater intrusion were established at five-year intervals over the implementation period from 2022 to 2042, at years 2027, 2032, 2037, and 2042. IMs for seawater intrusion were set equal to the MOs, which were established through review and evaluation of groundwater level and quality data. The IM/MO was developed based on maintaining the 5-foot groundwater elevation contour in the Upper Shallow Aquifer at the same location relative to San Francisco Bay as it was in Spring 2015. The MO for seawater intrusion was established in accordance with the sustainability goal and to include consideration of the expected fluctuations due to climatic and operational variability.

The GSP Regulations provide that the “minimum threshold for seawater intrusion shall be defined by a chloride concentration isocontour for each principal aquifer where intrusion may lead to undesirable results.” (§354.28.c.3) The 5-foot groundwater elevation contour line in the Upper Shallow Aquifer, which is directly connected to San Francisco Bay, was used as a proxy for chloride concentrations due to lack of sufficient chloride data to develop isocontour maps.

In the EBP Subbasin GSP, the SMC for seawater intrusion were developed to evaluate impacts to water supply due to groundwater extraction by assessing changes in the 5-foot contour line and monitoring chloride concentrations in the RMS wells. The SMC for seawater intrusion did not explicitly consider impacts from sea level rise; however, the long-term shallow groundwater levels will be evaluated for increasing trends along with monitoring chloride concentrations to incorporate consideration of sea level rise.

Available Upper Shallow Aquifer data for Spring 2025 were insufficient to construct a comparable 5-foot elevation contour line as was done for Spring 2015. However, a review of the Spring 2025 groundwater elevation data in the Upper Shallow Aquifer compared to the 5-foot groundwater elevation contour line indicates that groundwater elevations generally

remain above 5 feet throughout the Subbasin (**Figure 5-3**). Therefore, data that are available for EBP Subbasin indicate that potential concerns for seawater intrusion have not occurred.

A more detailed analysis of seawater intrusion compared to the IM will be performed for the 2027 Periodic Evaluation report that coincides with the first IMs established in the EBP Subbasin GSP.

5.3.4. Degraded Water Quality

In the EBP Subbasin GSP, IMs for groundwater quality were established at five-year intervals over the implementation period from 2022 to 2042, at years 2027, 2032, 2037, and 2042. IMs for water quality were set equal to the MOs, which were established through review and evaluation of groundwater quality data. The IMs/MOs were developed based on maintaining the existing groundwater quality for the four key constituents at RMS wells. The MOs for degraded water quality were established in accordance with the sustainability goal and are based on the average existing groundwater quality that incorporate variability from one sampling event to another in terms of sampling protocol, aquifer conditions, and analytical lab procedures and instrumentation.

The GSP Regulations provide that the “minimum threshold for degraded water quality shall be the degradation of water quality.... that impair water supplies or other indicator of water quality as determined by the Agency that may lead to undesirable results.” (§354.28.c.4) In the EBP Subbasin GSP, the available groundwater quality data for RMS wells were insufficient to establish baseline conditions for confirming IM/MO/MT. However, baseline water quality sampling was initiated in 12 of the 14 existing RMS wells in Fall 2022; two of the wells were inaccessible at that time. After four consecutive biannual sampling events at the RMS wells, enough data is expected to exist to establish a concentration baseline. Sets of four consecutive biannual sampling events were completed in Spring 2025 for 13 of the 14 RMS wells. Biannual sampling of the three new RMS wells began in Spring of 2025 and should be completed in Fall 2026.

Historical RMS groundwater quality data is provided in **Table 5-6** and **Appendix E**. In most cases, concentrations are below the MTs and IMs/MOs. However, in Spring 2025, arsenic concentrations in S2-MWD1 and total dissolved solids (TDS) in S2-MWS1, S2-MWD1 and MW-N3S were above the MT. Water quality data were previously unavailable for these three wells when the interim sustainability criteria were developed in the EBP Subbasin GSP. The data currently being collected will establish the baseline concentrations that will be used to update the sustainability criteria in the future.

5.3.5. Subsidence

In the EBP Subbasin GSP, IMs for subsidence were established at five-year intervals over the implementation period from 2022 to 2042, at years 2027, 2032, 2037, and 2042. IMs for subsidence were set equal to the MOs, which were established through review and evaluation of historical groundwater pumping and groundwater level data relative to the occurrence of subsidence (or lack thereof) in the EBP Subbasin. Each IM/MO was developed based on recent historical measured data using groundwater levels as a proxy. Measurable objectives for groundwater levels were established in accordance with the sustainability goal and consideration of the expected fluctuations due to climatic and operational variability.

Table 5-7 presents the status of subsidence RMS wells in relation to the 2027 IMs, MOs, and MTs defined in the EBP Subbasin GSP. There are some RMS wells that do not have Spring 2025 measurements to compare with IMs, MOs, and MTs. Two subsidence RMS wells (MW-N1I and MW-S2I) were installed in WY 2025 and GSA efforts to bring online the remaining RMS wells listed in the EBP Subbasin GSP are ongoing. Review of the Spring 2025 groundwater level measurements that are available for eleven RMS wells indicates that groundwater levels remain well above MTs, and the majority of groundwater levels are above the 2027 IMs and MOs. A more detailed analysis of observed groundwater levels being used as a proxy for subsidence compared to IMs will be performed for the 2027 Periodic Evaluation that coincides with the first IMs established in the EBP Subbasin GSP.

5.3.6. Interconnected Surface Water

In the EBP Subbasin GSP, IMs for interconnected surface water were established at five-year intervals over the implementation period from 2022 to 2042, at years 2027, 2032, 2037, and 2042. IMs for interconnected surface water were set equal to the MOs, which were established through review and evaluation of groundwater modeling results. The IMs/MOs were developed based on maintaining Upper Shallow Aquifer groundwater levels within an acceptable range at shallow monitoring wells to be installed along creeks. The MOs for interconnected surface water were established in accordance with the sustainability goal and to provide estimates of the expected groundwater level variability due to climatic and operational variability.

The GSP Regulations provide that the “minimum threshold for depletions of interconnected surface water shall be the rate or volume of surface water depletions caused by groundwater use that has adverse impacts on beneficial uses of the surface water and may lead to undesirable results.” (354.28.c.6) The shallow monitoring wells along creeks that will be used to implement these sustainable management criteria are not yet installed as discussed in the EBP Subbasin GSP. However, the EBP Subbasin GSP describes the work to be done to fill this data gap early in the

EBP Subbasin GSP implementation period. Evaluation of this sustainability criterion will be discussed in future Annual Reports as the necessary data becomes available.

In 2021, synoptic streamflow measurements of San Pablo and San Leandro Creeks were conducted and stream water samples were collected for geochemical and isotopic analyses to better understand stream discharge rates, gaining and losing stream reaches, and sources of water to streams. This work was partially funded by a Proposition 68 DWR grant award. The isotopic analyses were completed in 2022 and the report documenting the results was finalized in 2023. Results indicate that San Pablo Creek is gaining, and that San Leandro Creek is either neutral or losing over much of their respective reaches within the EBP Subbasin.

In April 2024, the GSAs hired a consultant for the EBP Subbasin GDEs/Biological Monitoring Project to verify potential GDEs throughout the EBP Subbasin utilizing biological field surveys and background data review. The Project Study was completed in September 2025 and the results will be presented in the 2027 GSP Periodic Evaluation and Amendment that is currently being developed.

Table 5-5. Summary of RMS Well Groundwater Levels Relative to Interim Milestones, Minimum Thresholds, and Measurable Objectives

RMS Well I.D.	Estimated Reference Point Elevation (feet, msl ¹)	Aquifer Designation	2027 Interim Milestone GWEL (feet, msl ⁴)	MT GWEL (feet, msl ⁴)	MO GWEL (feet, msl ⁴)	Spring 2025 GWEL (feet, msl)	Date of Spring Measurement	2027 IM Status (feet)	MT Status (feet)
MW-5S	17.676	Intermediate	11.6	-32.4	11.6	16.9	4/21/2025	+5.3	+49.3
MW-5I	17.676	Intermediate	10.6	-46.4	10.6	12.4	4/21/2025	+1.8	+58.8
MW-5D	17.468	Deep	-1.4	-46.4	-1.4	2.7	4/21/2025	+4.1	+49.1
MW-8D	18.427	Deep	-4.4	-46.4	-4.4	-8.0	4/21/2025	-3.6	+38.4
MW-9S	58.212	Shallow	36.6	7.6	36.6	37.3	4/21/2025	+0.7	+29.7
MW-9I	58.212	Intermediate	23.6	-46.4	23.6	26.4	4/21/2025	+2.8	+72.8
MW-9D	58.212	Intermediate	9.6	-46.4	9.6	16.2	4/21/2025	+6.6	+62.6
MW-10S	15.636	Shallow	11.6	-34.4	11.6	12.2	4/21/2025	+0.6	+46.6
MW-10I	15.636	Intermediate	7.6	-46.4	7.6	9.9	4/21/2025	+2.3	+56.3
MW-10D	15.636	Deep	-1.4	-46.4	-1.4	2.5	4/21/2025	+3.9	+48.9
S2-MWS1	15.501	Shallow	6.6	-40.4	6.6	5.3	4/21/2025	-1.3	+45.7
S2-MWS2	15.501	Shallow	6.6	-40.4	6.6	7.6	4/21/2025	+1.0	+48.0
S2-MWD1	18.147	Deep	0.6	-46.4	0.6	7.9	4/21/2025	+7.3	+54.3
MW-N1S	73	Shallow	53	23	53	Not constructed yet.			
MW-N1I ³	73	Intermediate	50	-50	50	41.9	4/30/2025	-8.1	+91.9
MW-N2S ²	19	Shallow	5	-31	5	Not constructed yet.			

Table 5-5. Summary of RMS Well Groundwater Levels Relative to Interim Milestones, Minimum Thresholds, and Measurable Objectives (Continued)

RMS Well I.D.	Estimated Reference Point Elevation (feet, msl ¹)	Aquifer Designation	2027 Interim Milestone GWEL (feet, msl ⁴)	MT GWEL (feet, msl ⁴)	MO GWEL (feet, msl ⁴)	Spring 2025 GWEL (feet, msl)	Date of Spring Measurement	2027 IM Status (feet)	MT Status (feet)
MW-N2I ²	19	Intermediate	5	-50	5	Not constructed yet.			
MW-N3S ³	14	Shallow	7	-36	7	9.9	4/30/2025	+2.9	+45.9
MW-N3I ²	14	Intermediate	7	-50	7	Not constructed yet.			
MW-S1S ²	27	Shallow	16	-23	16	Not constructed yet.			
MW-S1I ²	27	Intermediate	7	-50	7	Not constructed yet.			
MW-S1D ²	27	Deep	-3	-50	-3	Not constructed yet.			
MW-S2S ²	18	Shallow	9	-32	9	Not constructed yet.			
MW-S2I ³	18	Intermediate	6	-50	6	8.2	4/30/2025	+2.2	+58.2
MW-S2D ²	18	Deep	-4	-50	-4	Not constructed yet.			
Well D	52.03	Deep	-2	-50	-2	2.4	4/30/2025	+4.4	+52.4
Well E ⁵	14.31	Deep	-17	-50	-17	3.9	4/30/2025	+20.9	+53.9

¹ Estimated reference point elevation and groundwater elevations (GWEL) are expressed in feet above mean sea level (msl) and in the NAVD88 datum.

² Proposed RMS well

³ IMs, MTs and MOs for new wells installed in February 2025 will be reevaluated in the 2027 GSP Periodic Evaluation.

⁴ IMs, MTs and MOs GWEL have been updated to reflect the NAVD88 datum.

⁵ IMs, MT and MO for Well E are based on SMC previously assigned to the now destroyed Mt. Eden Park Well. SMC for Well E will be reevaluated in the 2027 GSP Periodic Evaluation.

Table 5-6. Summary of RMS Well Groundwater Quality and Interim Milestones, Minimum Thresholds, and Measurable Objectives

RMS Well I.D.	Aquifer	Date	Arsenic Conc. (ug/L)			Nitrate (NO3) Conc. (mg/L)			Chloride Conc. (mg/L)			TDS Conc. (mg/L)			GSA
			Spring 2025 Meas.	2027 IM/MO	MT	Spring 2025 Meas.	2027 IM/MO	MT	Spring 2025 Meas.	2027 IM/MO	MT	Spring 2025 Meas.	2027 IM/MO	MT	
MW-5S	Int.	4/29/2025	2.53	3	10	0.0048 (U)	8	10	57	56	250	450	459	551	EBMUD
MW-5I	Int.	4/30/2025	9.27	19	23	0.048 (U)	8	10	60	63	250	440	454	551	EBMUD
MW-5D	Deep	4/24/2025	0.67 (E1)	0.5	10	0.48 (U)	0.06	10	80	85	250	470	463	545	EBMUD
MW-8D	Deep	NA	NA	15	18	NA	0.006	10	NA	50	250	NA	420	556	EBMUD
MW-9S	Shallow	4/23/2025	1.56	2	10	9.7	8	10	48	52	250	610	614	737	EBMUD
MW-9I	Int.	4/23/2025	1.65	2	10	0.048 (U)	8	10	48	47	250	420	428	514	EBMUD
MW-9D	Int.	4/22/2025	2.67	3	10	0.048 (U)	8	10	51	53	250	450	474	569	EBMUD
MW-10S	Shallow	5/1/2025	3.65	6	10	0.58	8	10	33	43	250	350	390	500	EBMUD
MW-10I	Int.	5/1/2025	4.94	6	10	0.048 (U)	8	10	54	53	250	450	465	558	EBMUD
MW-10D	Deep	5/1/2025	0.84	2	10	0.12 (U)	8	10	100	123	250	500	528	634	EBMUD
S2-MWS1	Shallow	5/6/2025	21.9	8	10	2.4 (U)	8	10	17,000	15,000	18,000	38,000	27,000	32,400	EBMUD
S2-MWS2	Shallow	5/6/2025	1.8	8	10	5.5 (E1)	8	10	1,100	3,500	4,200	2,400 (R1)	6,100	7,320	EBMUD
S2-MWD1	Deep	5/5/2025	29.4	8	10	0.12 (U)	8	10	190	200	250	640	420	500	EBMUD
MW-N1S ¹	Shallow	Not constructed yet.													
MW-N1I	Int.	5/7/2025	0.84	8	10	0.12 (U)	8	10	100	200	250	500	420	500	EBMUD
MW-N2S ¹	Shallow	Not constructed yet.													

Table 5-6. Summary of RMS Well Groundwater Quality and Interim Milestones, Minimum Thresholds, and Measurable Objectives

RMS Well I.D.	Aquifer	Date	Arsenic Conc. (ug/L)			Nitrate (NO3) Conc. (mg/L)			Chloride Conc. (mg/L)			TDS Conc. (mg/L)			GSA
			Spring 2025 Meas.	2027 IM/MO	MT	Spring 2025 Meas.	2027 IM/MO	MT	Spring 2025 Meas.	2027 IM/MO	MT	Spring 2025 Meas.	2027 IM/MO	MT	
MW-N2I ¹	Int.	Not constructed yet.													
MW-N3S	Shallow	5/8/2025	3.48	8	10	1.3	8	10	150	200	250	570	420	500	EBMUD
MW-N3I ¹	Int.	Not constructed yet.													
MW-S1S ¹	Shallow	Not constructed yet.													
MW-S1I ¹	Int.	Not constructed yet.													
MW-S1D ¹	Deep	Not constructed yet.													
MW-S2S ¹	Shallow	Not constructed yet.													
MW-S2I	Int.	7/1/2025	5.9	8	10	0.4 (U)	8	10	65	200	250	500	420	500	Hayward
MW-S2D ¹	Deep	Not constructed yet.													
Well D	Deep	4/30/2025	<10	1	10		8	10	46	56	250	440	414	500	Hayward

¹ Proposed RMS well.
 NA = Data Not Available.
 U = Not detected
 E1 = Concentration estimated.

Table 5-7. Summary of RMS Well Subsidence Groundwater Levels Relative to Interim Milestones, Minimum Thresholds, and Measurable Objectives									
RMS Well I.D.	Estimated Reference Point Elevation (feet, msl ¹)	Aquifer Designation	2027 Interim Milestone GWEL (feet, msl ⁴)	MT GWEL (feet, msl ⁴)	MO GWEL (feet, msl ⁴)	Spring 2024 GWEL (feet, msl)	Date of Spring Measurement	2027 IM Status (feet)	MT Status (feet)
MW-5D	17.468	Deep	-1.4	-46.4	-1.4	2.7	4/21/2025	+4.1	+58.8
MW-8D	18.427	Deep	-4.4	-46.4	-1.4	-8.0	4/21/2025	-3.6	+38.4
MW-9I	58.212	Intermediate	23.6	-46.4	23.6	26.4	4/21/2025	+2.8	+72.8
MW-9D	58.212	Intermediate	9.6	-46.4	9.6	16.2	4/21/2025	+6.6	+62.6
MW-10I	15.636	Intermediate	7.6	-46.4	7.6	9.9	4/21/2025	+2.3	+56.3
MW-10D	15.636	Deep	-1.4	-46.4	-1.4	2.5	4/21/2025	+3.9	+48.9
S2-MWD1	18.147	Deep	0.6	-40.4	0.6	7.9	4/21/2025	+7.3	+54.3
MW-N1I ²	73	Intermediate	50	-20	50	41.9	4/30/2025	-8.1	+91.9
MW-N2I ²	19	Intermediate	5	-20	5	Not constructed yet.			
MW-N3I ²	14	Intermediate	7	-20	7	Not constructed yet.			
MW-S1I ²	27	Intermediate	7	-50	7	Not constructed yet.			
MW-S1D ²	27	Deep	-3	-50	-3	Not constructed yet.			
MW-S2I ³	18	Intermediate	6	-50	6	8.2	4/30/2025	+2.2	+58.2
MW-S2D ²	18	Deep	-4	-50	-4	Not constructed yet.			

Table 5-7. Summary of RMS Well Subsidence Groundwater Levels Relative to Interim Milestones, Minimum Thresholds, and Measurable Objectives									
RMS Well I.D.	Estimated Reference Point Elevation (feet, msl ¹)	Aquifer Designation	2027 Interim Milestone GWEL (feet, msl ⁴)	MT GWEL (feet, msl ⁴)	MO GWEL (feet, msl ⁴)	Spring 2024 GWEL (feet, msl)	Date of Spring Measurement	2027 IM Status (feet)	MT Status (feet)
Well D	52.03	Deep	-2	-50	-2	2.4	4/30/2025	+4.4	+52.4
Well E ⁵	14.31	Deep	-17	-50	-17	3.9	4/30/2025	+20.9	+53.9

¹ Estimated reference point elevation and groundwater elevations (GWEL) are expressed in feet above mean sea level (msl) and in the NAVD88 datum.

² Proposed RMS well

³ IMs, MTs and MOs for new wells installed in February 2025 will be reevaluated in the 2027 Periodic Evaluation.

⁴ IMs, MTs and MOs GWEL have been updated to reflect the NAVD88 datum.

⁵ IM, MT and MO's for Well E are based on SMC previously assigned to the now destroyed Mt., Eden Park Well. SMC for Well E will be reevaluated in the 2027 Periodic Evaluation.

5.4. Implementation Outreach and Engagement

In April 2025, the GSAs met with the San Francisco Regional Water Quality Control Board and the Department of Toxics Substance Control to coordinate on groundwater quality in the EBP Subbasin. The regulatory agencies provided the GSAs with updates on existing plumes and sites (including notice that contaminant mobilization from rising groundwater was not observed), site closures, new sites, and management updates.

In May 2025, the GSAs met with DWR's North Central Region point of contact to provide updates on GSP implementation and outreach and engagement for the EBP Subbasin.

During WY 2025, the GSAs and the Port of Oakland (Port) coordinated via email. In 2024, the Port initiated a Port-wide study to assess impacts from sea level rise and seawater intrusion. As part of this study, the Port requested the EBP Subbasin groundwater model files to use as a basis for developing a more refined groundwater model for their purposes, and the GSAs provided the model files to the Port in fall 2024. The Port plans to share any relevant data and information from their study that may support future updates to the EBP Subbasin groundwater model or the GSP.

The GSAs and Alameda County Water District held an East Bay Plain/Niles Cone Interbasin Coordination Meeting in May 2025 to provide status updates and to coordinate on groundwater management activities in the two Subbasins.

The GSAs provided updates to the general stakeholders in WY 2025 by email and by posting relevant updates and documents to the GSAs' SGMA webpages, including a newsletter posted in July 2025 that provided implementation updates and informed the general stakeholders that the GSAs were going to initiate preparing the East Bay Plain Subbasin Periodic Evaluation and Amendment in the fall 2025. A kick-off meeting was held with the general stakeholders in October 2025 (after the period covered in this Annual Report).

5.5 Addressing DWR’s Recommended Corrective Actions

On July 27, 2023, DWR approved the EBP Subbasin GSP with recommended corrective actions. **Table 5-8** summarizes the recommended corrective actions, the GSAs approaches for addressing them, and the status updates. In February 2024, the GSAs had an initial meeting with DWR’s GSP Review Section to discuss the more complex recommended corrective actions (corrective actions #3, #4, #6, and #9 listed in Table 5-8). The GSAs will continue to meet with DWR to discuss the GSAs’ approaches to addressing the corrective actions as the GSP undergoes its 2027 Periodic Evaluation, which initiated in September 2025.

Table 5-8. DWR’s Recommended Corrective Actions

No.	Recommended Corrective Action	Proposed Approach	Status Update	Timeline
1a	Provide seawater intrusion conditions in the Subbasin, including maps and cross-sections of the seawater intrusion front for each principal aquifer.	Approach under development.	Analysis initiated in fall 2025.	By the 2027 GSP Periodic Evaluation
1b	Identify interconnected surface water systems within the Subbasin and an estimate of the quantity and timing of depletions of those systems.	Approach under development. DWR released three guidance papers on this topic in 2024, but all three papers are still draft.	Not yet started.	By the 2027 GSP Periodic Evaluation
2	Explain how the saline water from the San Francisco Bay is incorporated into the model and clarify whether the water budgets represent the Subbasin or the entire model boundary.	The EBP GSP discusses how the San Francisco Bay is incorporated in the groundwater model in Appendix 6, Section 3.3.1.1. Water budgets represent the EBP Subbasin boundary. Additional refinements to the representation of saline water in the groundwater model may be made during the next model update.	See Proposed Approach.	By the 2027 GSP Periodic Evaluation
3	Revise the sustainable management criteria for chronic lowering of groundwater levels, land subsidence, and depletions of interconnected surface water to be based on seasonal-low groundwater levels to ensure potential impacts to beneficial uses and users are considered.	Approach under development.	Action discussed with DWR in February 2024.	By the 2027 GSP Periodic Evaluation

Table 5-8. DWR’s Recommended Corrective Actions				
No.	Recommended Corrective Action	Proposed Approach	Status Update	Timeline
4	Explain how setting minimum thresholds for groundwater levels below sea level in the Shallow Aquifer Zone will avoid undesirable results for the seawater intrusion.	Approach under development.	Action discussed with DWR in February 2024.	By the 2027 GSP Periodic Evaluation
5	Establish sustainable management criteria and monitoring necessary for seawater intrusion using a chloride isocontour as per the GSP Regulations.	Approach under development.	Analysis initiated in fall 2025.	By the 2027 GSP Periodic Evaluation
6	Revise the definition of undesirable results for degraded groundwater quality so that exceedances of minimum thresholds caused by groundwater extraction, whether the GSA has implemented pumping regulations or not, are considered in the assessment of undesirable results in the Subbasin.	Approach under development.	Action discussed with DWR in February 2024.	By the 2027 GSP Periodic Evaluation
7a	Provide evidence that land subsidence has not occurred and not expected to occur in the future within the Shallow Aquifer or establish sustainable management criteria as required by the GSP Regulations.	Approach under development.	Not yet started.	By the 2027 GSP Periodic Evaluation
7b	Reevaluate the minimum thresholds for both chronic lowering of groundwater levels and the groundwater levels being use as a proxy for land subsidence to be assured that both sustainability indicators are protected with a single value in the effected wells.	Approach under development.	Not yet started.	By the 2027 GSP Periodic Evaluation

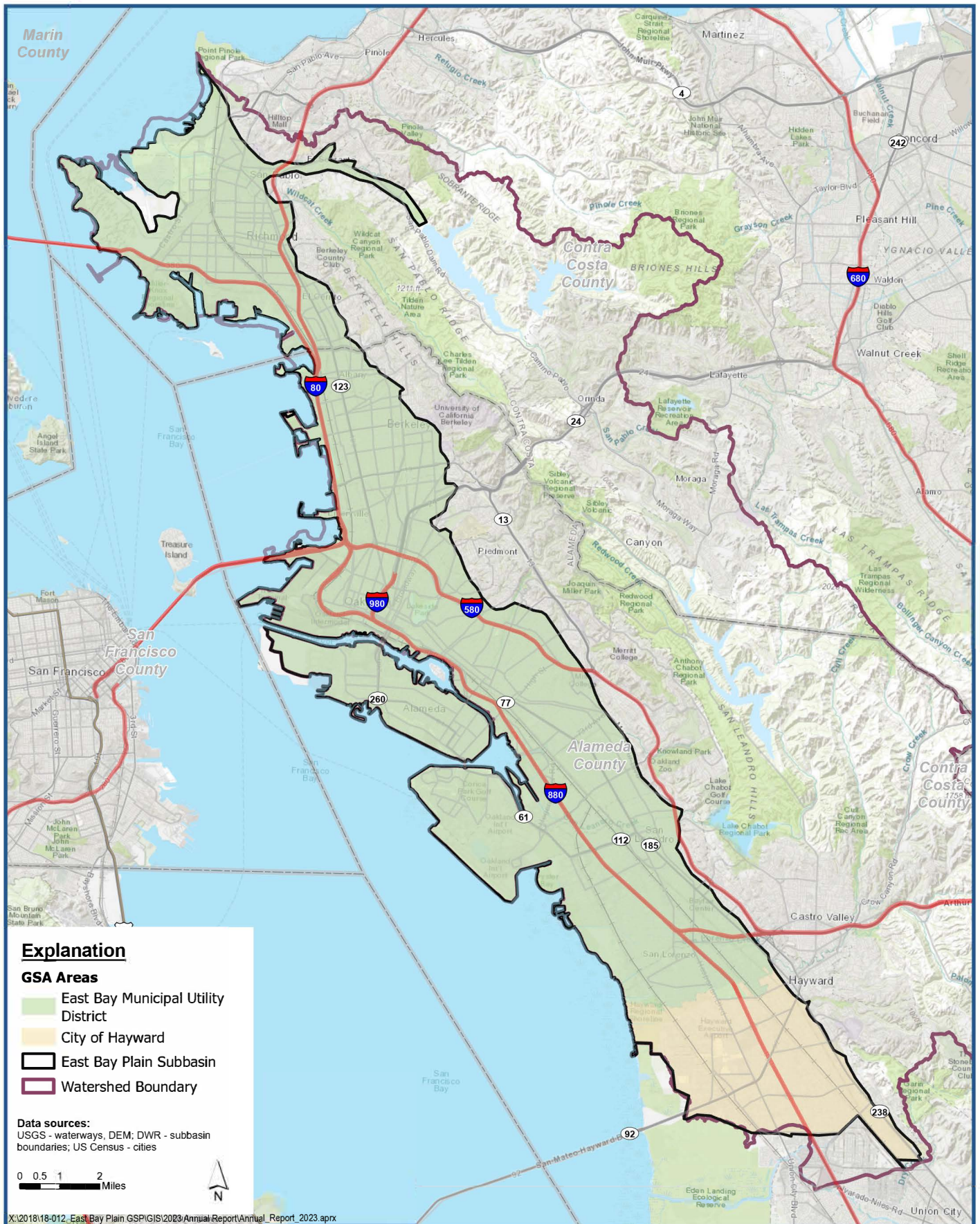
Table 5-8. DWR’s Recommended Corrective Actions				
No.	Recommended Corrective Action	Proposed Approach	Status Update	Timeline
8a	Reevaluating the minimum threshold requirement that avoids dewatering of surface water before reaching the currently established 50% of the monitoring stations.	Approach under development.	Not yet started.	By the 2027 GSP Periodic Evaluation
8b	Consider utilizing the interconnected surface water guidance, as appropriate, when issued by the Department to establish quantifiable minimum thresholds, measurable objectives, and management actions.	Approach under development. DWR released three draft guidance papers on this topic in 2024, but guidance has not been finalized	Awaiting publication of DWR guidance on this topic.	By the 2027 GSP Periodic Evaluation
8c	Continue to fill data gaps, collect additional monitoring data, and implement the current strategy to manage depletions of interconnected surface water and define segments of interconnectivity and timing.	GSA’s are in the process of filling data gaps and collecting additional data following the approach discussed in the 2022 EBP GSP.	The stream isotope study report for San Pablo and San Leandro Creeks was completed in 2023 and baseline GDEs/biological surveys were conducted in fall 2024. Evaluation of the results is ongoing.	By the 2027 GSP Periodic Evaluation
8d	Prioritize collaborating and coordinating with local, state, and federal regulatory agencies as well as interested parties to better understand the full suite of beneficial uses and users that may be impacted by pumping induced surface water depletion within the GSA’s jurisdictional area.	GSA’s will continue to coordinate with stakeholders and document interactions in the annual reports.	Ongoing.	By the 2027 GSP Periodic Evaluation

Table 5-8. DWR’s Recommended Corrective Actions				
No.	Recommended Corrective Action	Proposed Approach	Status Update	Timeline
9	Provide a table and labeled map of the representative, non-representative wells, and sentinel wells to be used in monitoring seawater intrusion, including their purpose (groundwater levels and/or water quality – chloride/TDS), aquifer, and monitoring frequency.	Recommended table and map will be included in the 2027 Periodic Evaluation.	Action discussed with DWR in February 2024.	By the 2027 GSP Periodic Evaluation

6. REFERENCES

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- Department of Toxic Substances Control. 2023. *Draft Sea Level Rise Guidance to DTSC Project Managers for Cleanup Activities*.
- East Bay Municipal Utility District (EBMUD) and City of Hayward (Hayward). 2018. *Comments on the Draft 2018 SGMA Groundwater Basin Prioritization*. Letter submitted to California Department of Water Resources (DWR).
- Luhdorff & Scalmanini Consulting Engineers (LSCE), Geosyntec, Brown and Caldwell, Environmental Science Associates, Dr. Jean Moran, and Farallon Geographics. 2022. *East Bay Plain Subbasin Groundwater Sustainability Plan*. Prepared for EBMUD and Hayward.
- Muir, K. 1996. *Groundwater Discharge in the East Bay Plain Area, Alameda County, California*. Prepared for ACFCWCD.
- San Francisco Bay Regional Water Quality Control Board. 2023. *San Francisco Bay Regional Water Quality Control Board Strategic Plan*.
- Water Resources & Information Management Engineering, Inc. (WRIME). 2005. *Niles Cone and South East Bay Plain Integrated Groundwater and Surface Water Model (NEBIGSM)*. Prepared for ACWD, EBMUD, and City of Hayward.

FIGURES

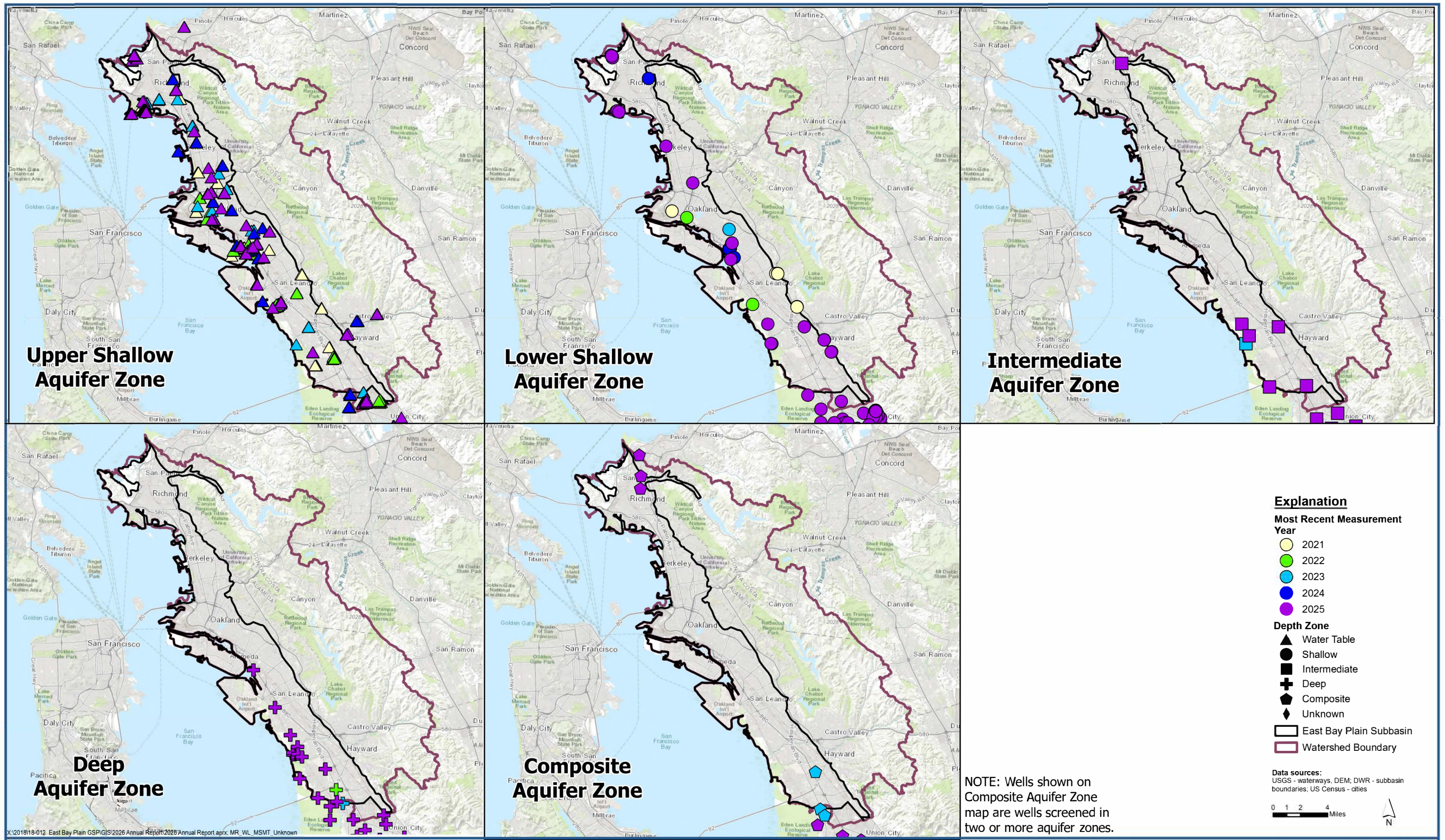


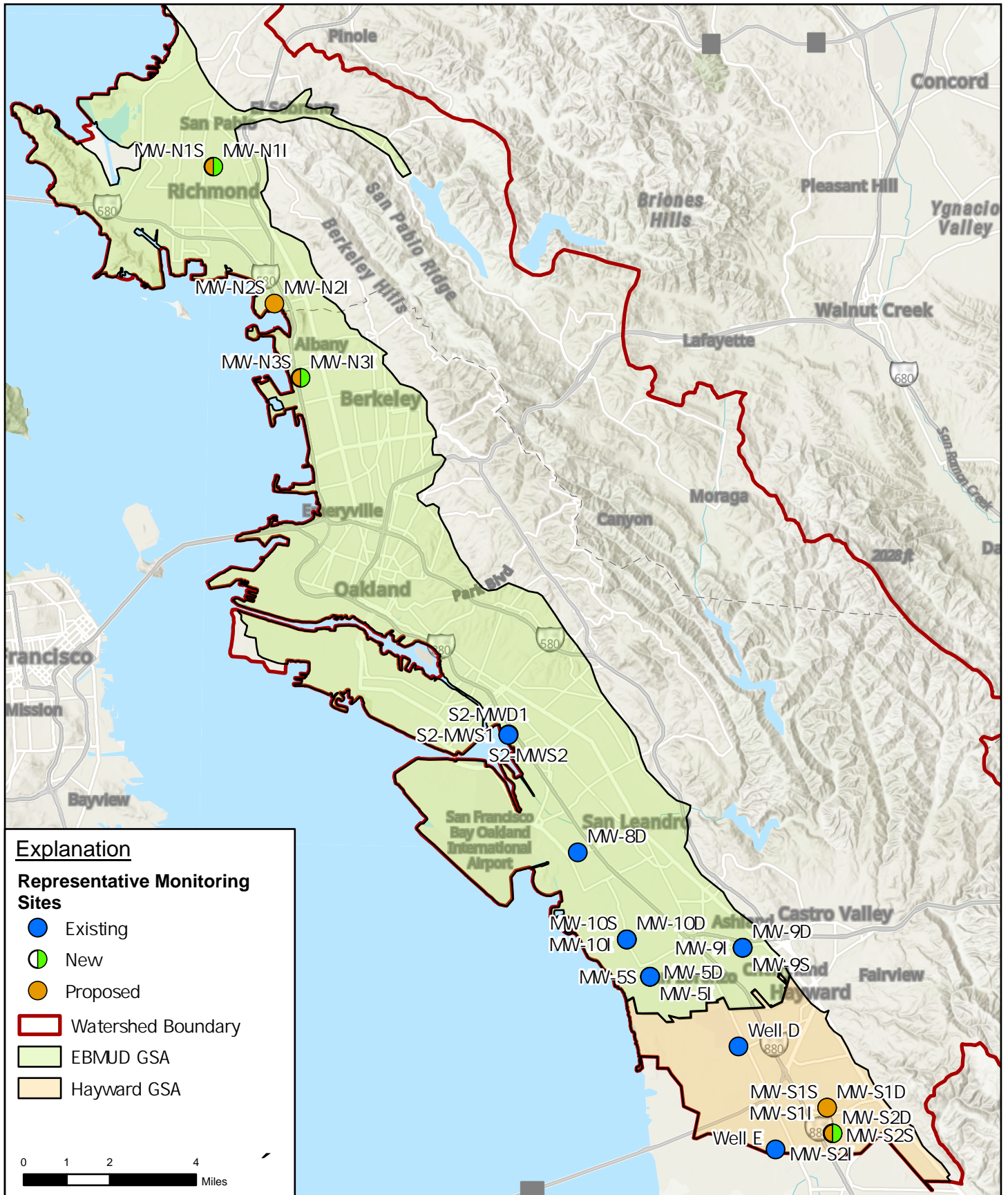
Map of East Bay Plain Subbasin GSP Groundwater Sustainability Agencies

Figure ES-1

East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report





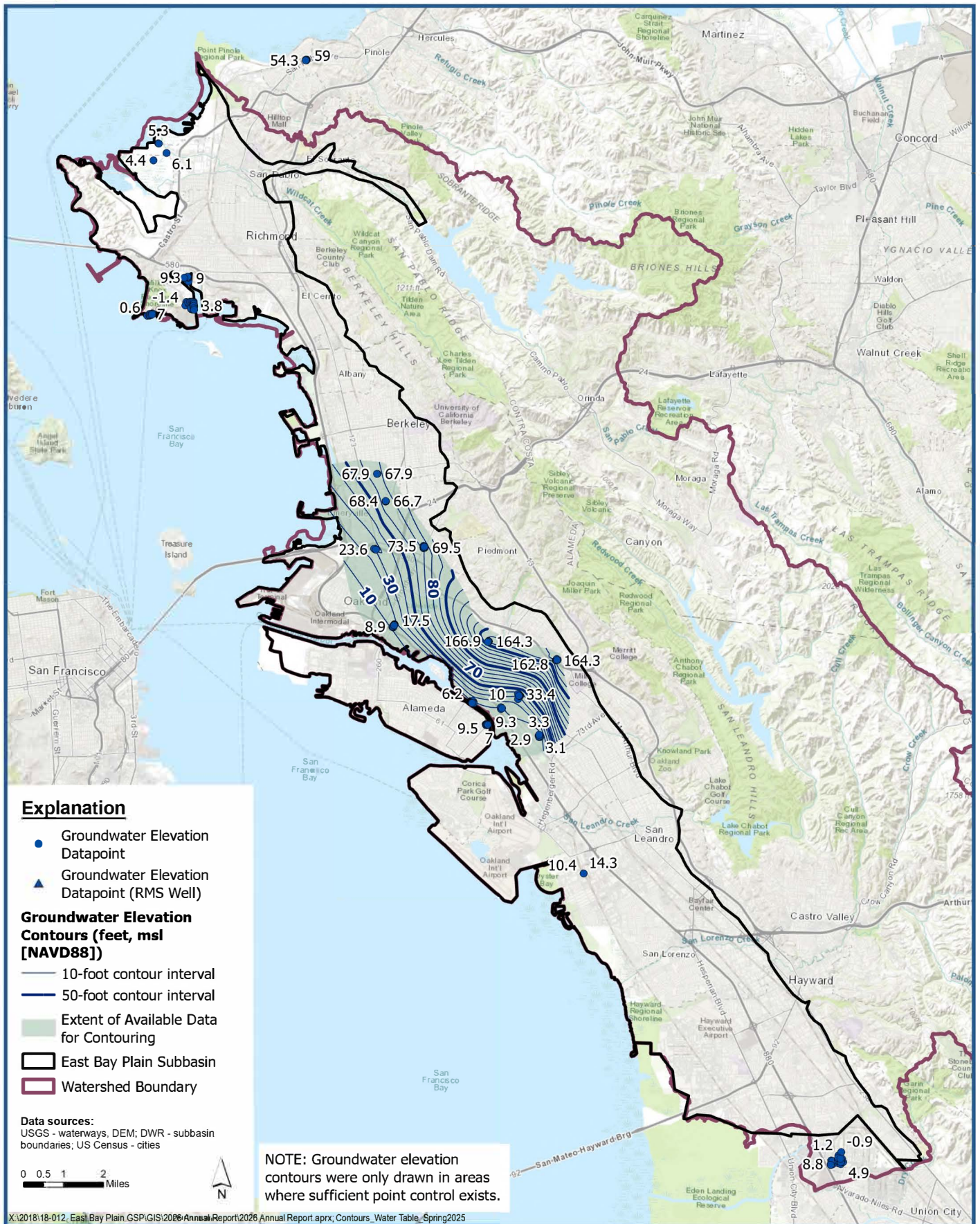


Groundwater Levels Sustainable Indicator Wells

East Bay Plain Subbasin
Groundwater Sustainability Plan WY 2025 Annual Report

Figure 2-2





**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Spring 2025**

Figure 2-3

*East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report*



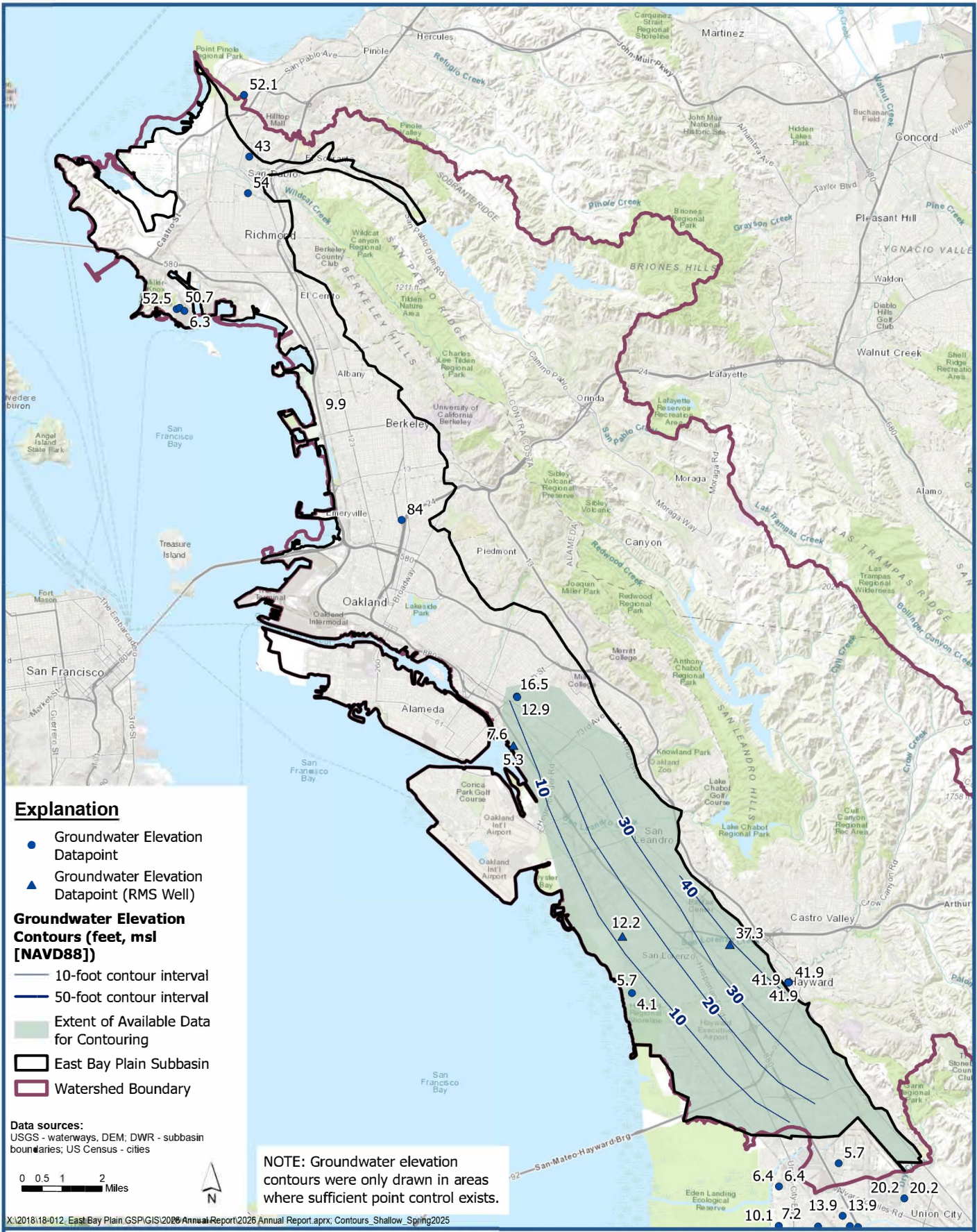


**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Fall 2025**

Figure 2-4

*East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report*





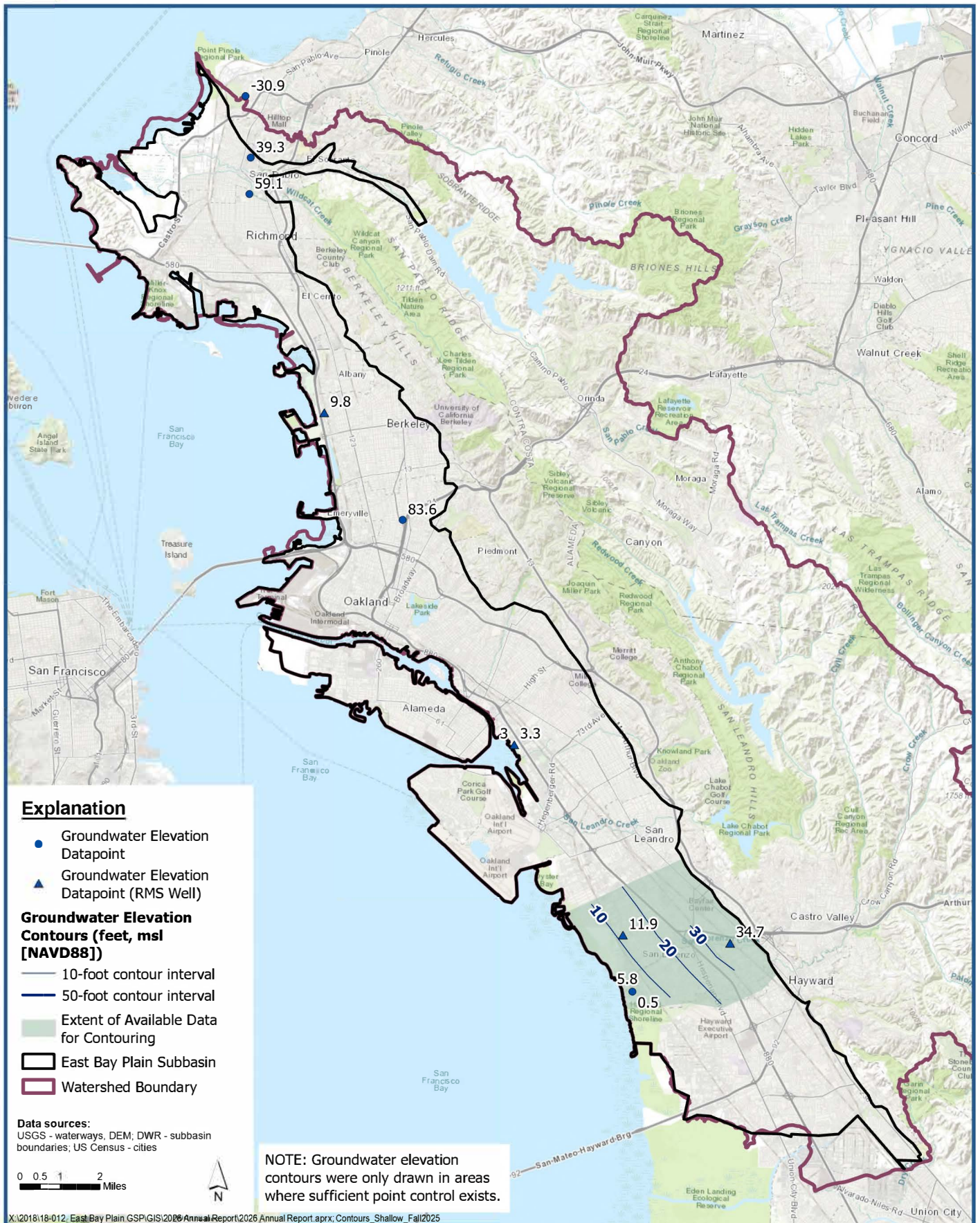
**Contours of Equal Groundwater Elevation:
Lower Shallow Aquifer Zone - Spring 2025**

East Bay Plain Subbasin
Groundwater Sustainability Plan WY 2025 Annual Report

Figure 2-5



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**Contours of Equal Groundwater Elevation:
Lower Shallow Aquifer Zone - Fall 2025**

Figure 2-6

East Bay Plain Subbasin
Groundwater Sustainability Plan WY 2025 Annual Report





**Contours of Equal Groundwater Elevation:
Intermediate Aquifer Zone - Spring 2025**

Figure 2-7

*East Bay Plain Subbasin
Groundwater Sustainability Plan WY 2025 Annual Report*



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**Contours of Equal Groundwater Elevation:
Intermediate Aquifer Zone - Fall 2025**

Figure 2-8

*East Bay Plain Subbasin
Groundwater Sustainability Plan WY 2025 Annual Report*



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**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Spring 2025**

East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 2-9





Explanation

- Groundwater Elevation Datapoint
- ▲ Groundwater Elevation Datapoint (RMS Well)

Groundwater Elevation Contours (feet, msl [NAVD88])

- 5-foot contour interval
- 10-foot contour interval
- Extent of Available Data for Contouring
- ▭ East Bay Plain Subbasin
- ▭ Watershed Boundary

Data sources:
 USGS - waterways, DEM; DWR - subbasin boundaries; US Census - cities

0 0.5 1 2 Miles



NOTE: Groundwater elevation contours were only drawn in areas where sufficient point control exists.

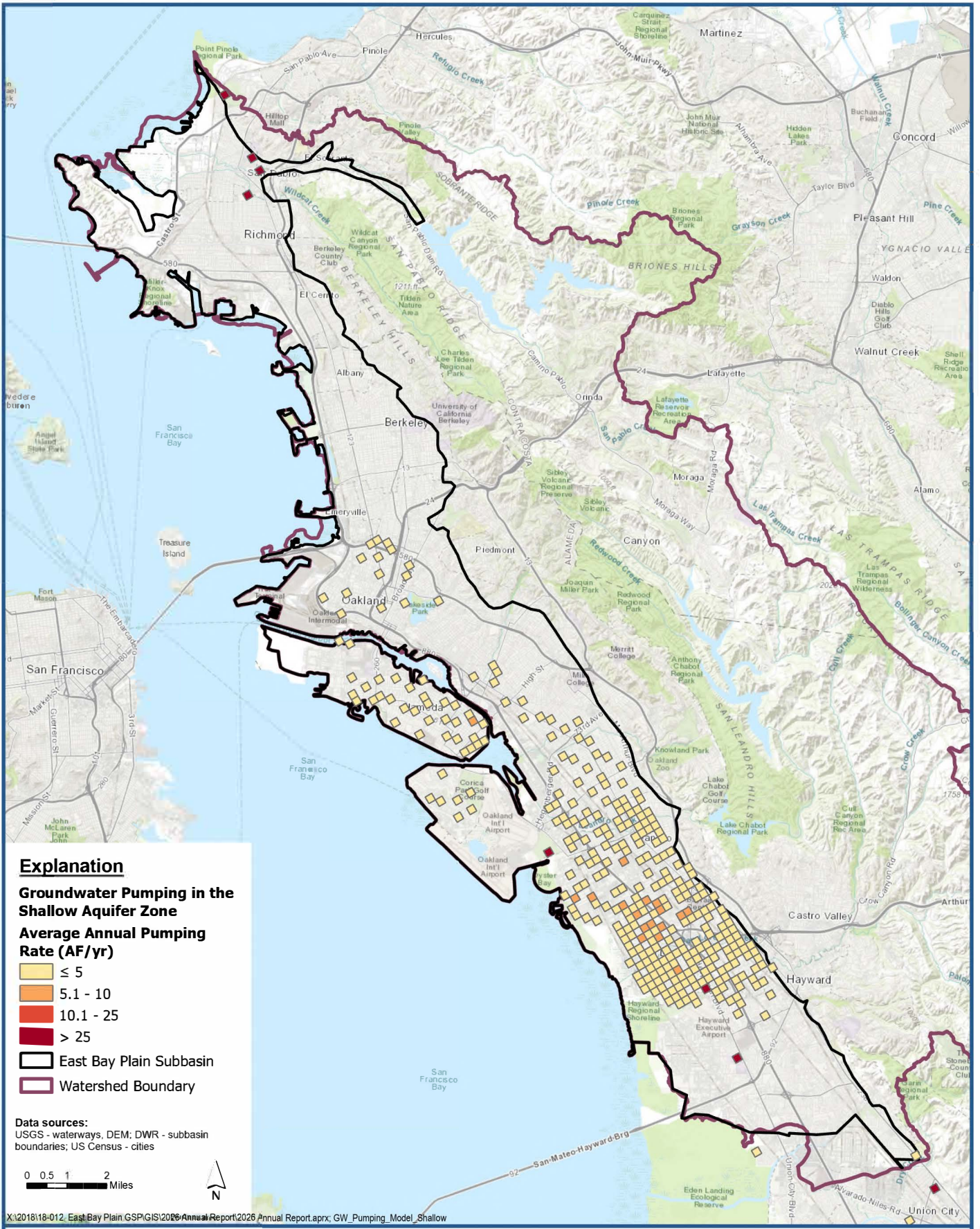
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Contours of Equal Groundwater Elevation: Deep Aquifer Zone - Fall 2025

East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 2-10



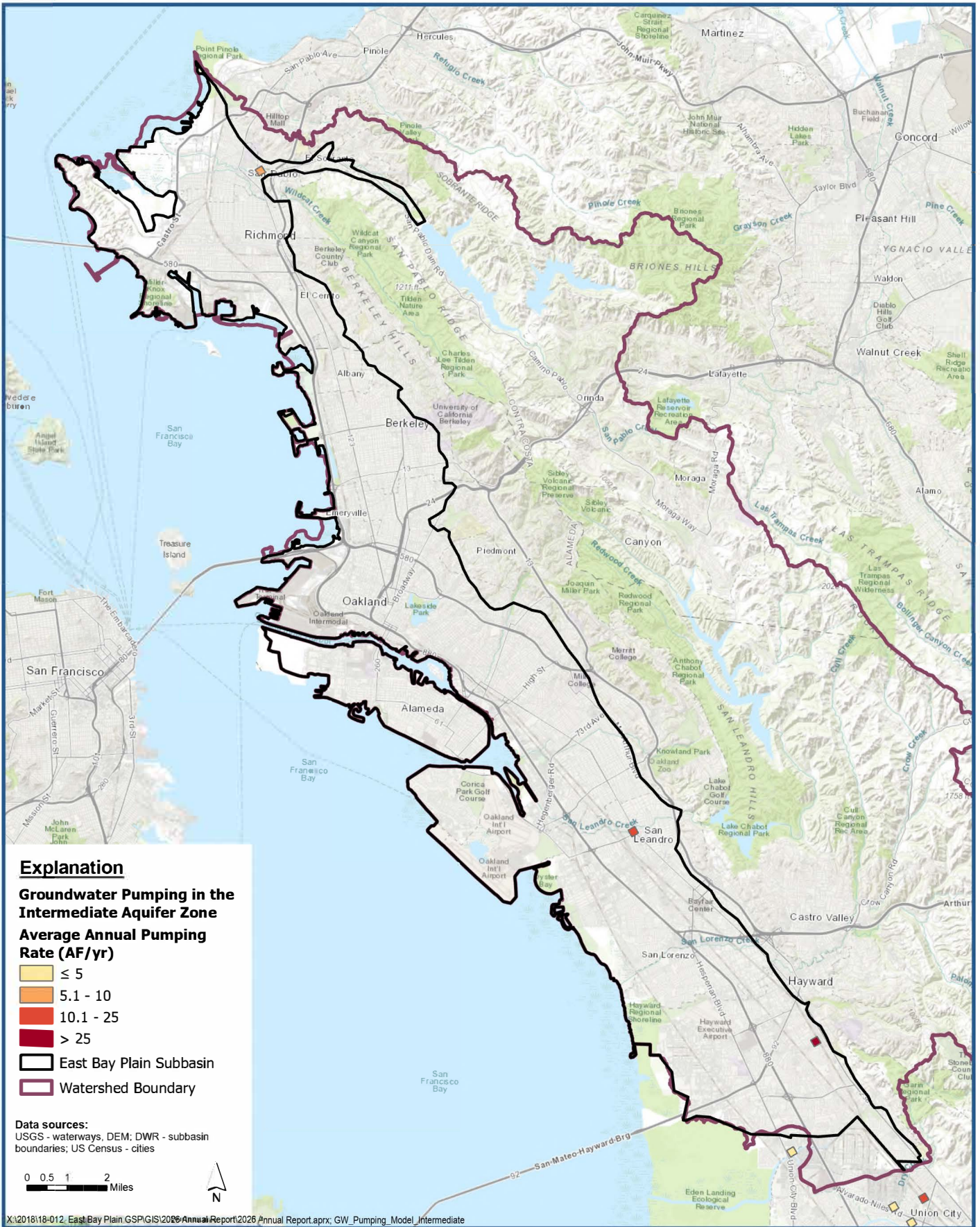


Groundwater Extractions from the Shallow Aquifer Zone for Water Year 2025

Figure 3-1

East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report



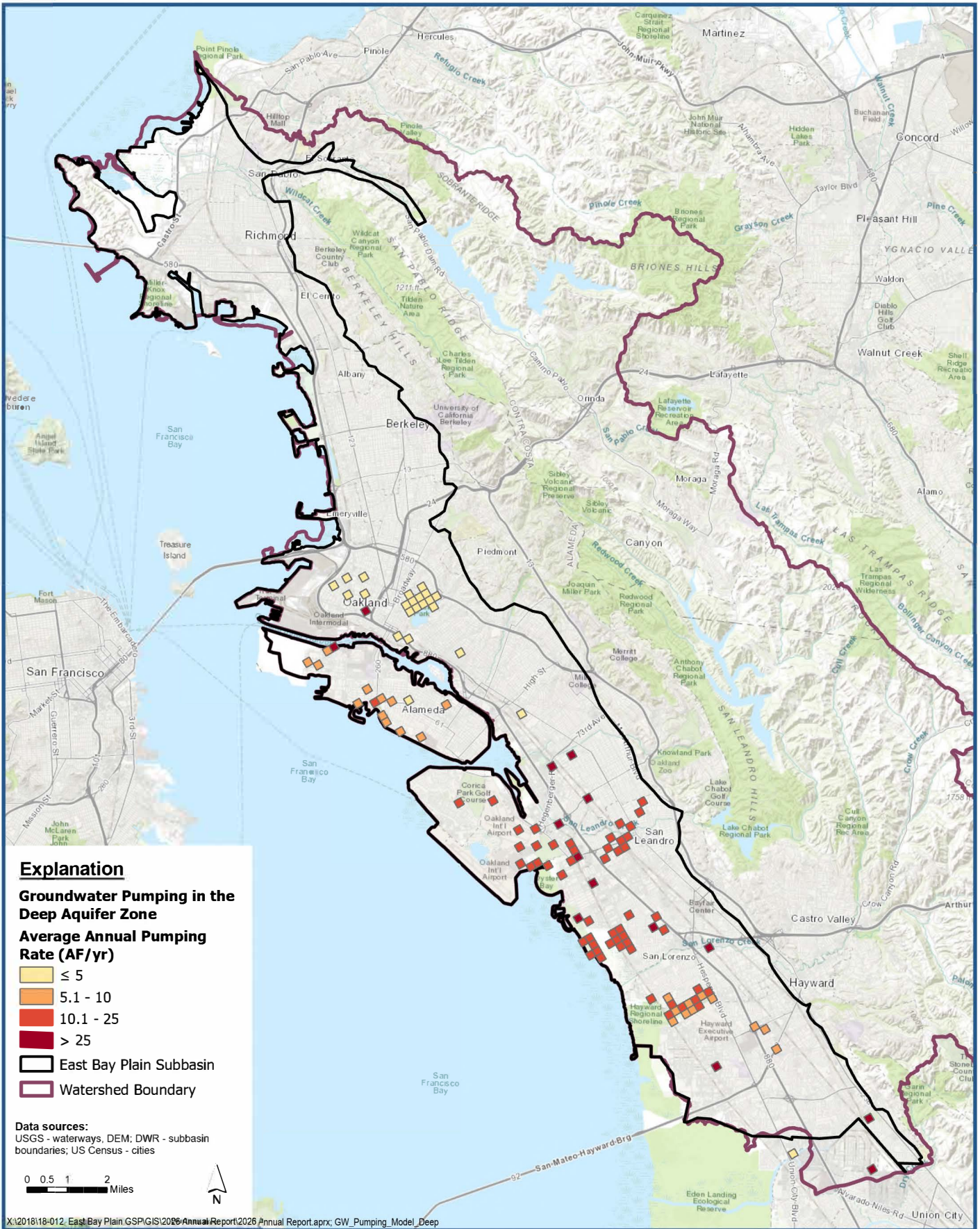


Groundwater Extractions from the Intermediate Aquifer Zone for Water Year 2025

Figure 3-2

*East Bay Plain Subbasin
 Groundwater Sustainability Plan WY2025 Annual Report*



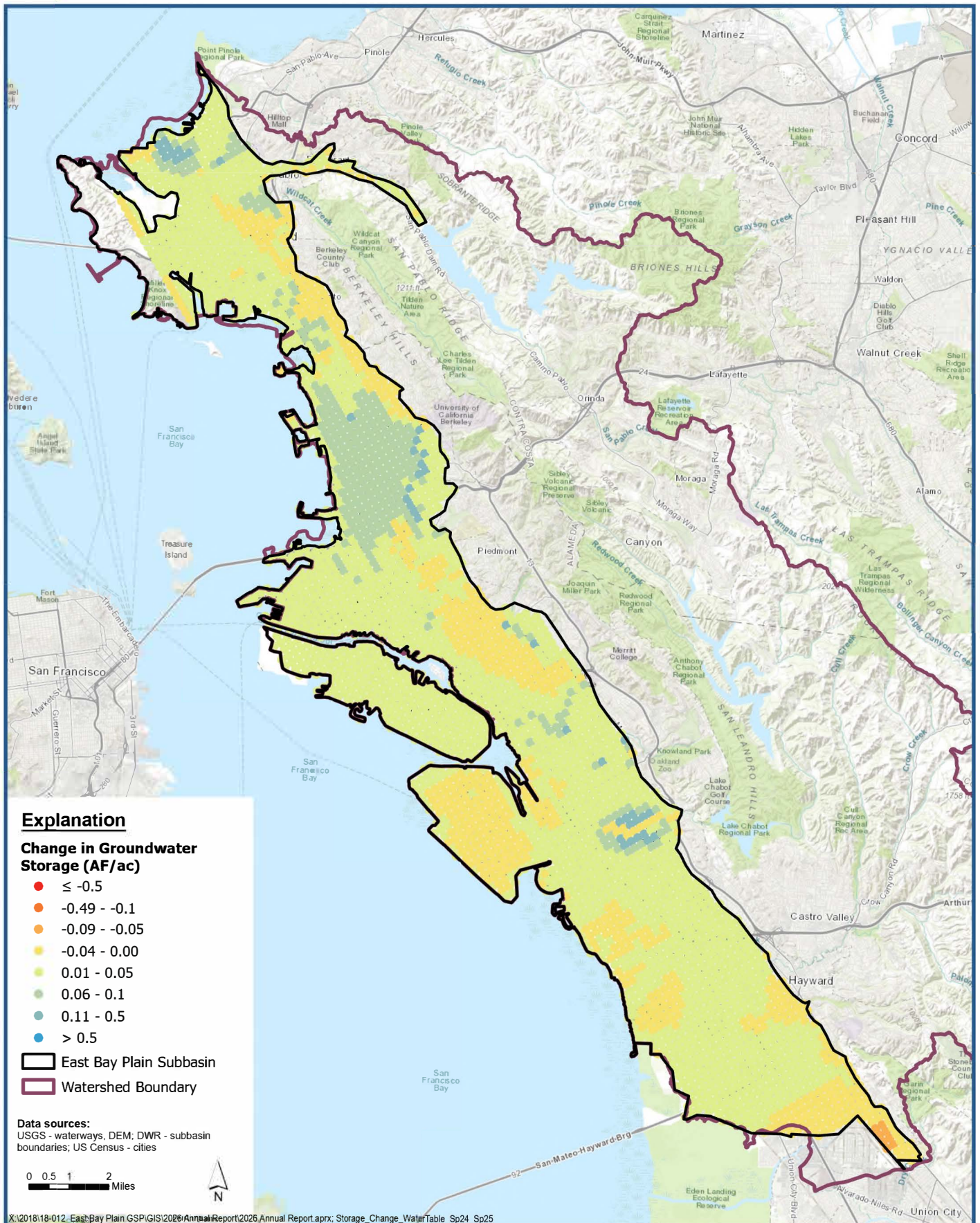


Groundwater Extractions from the Deep Aquifer Zone for Water Year 2025

Figure 3-3

East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

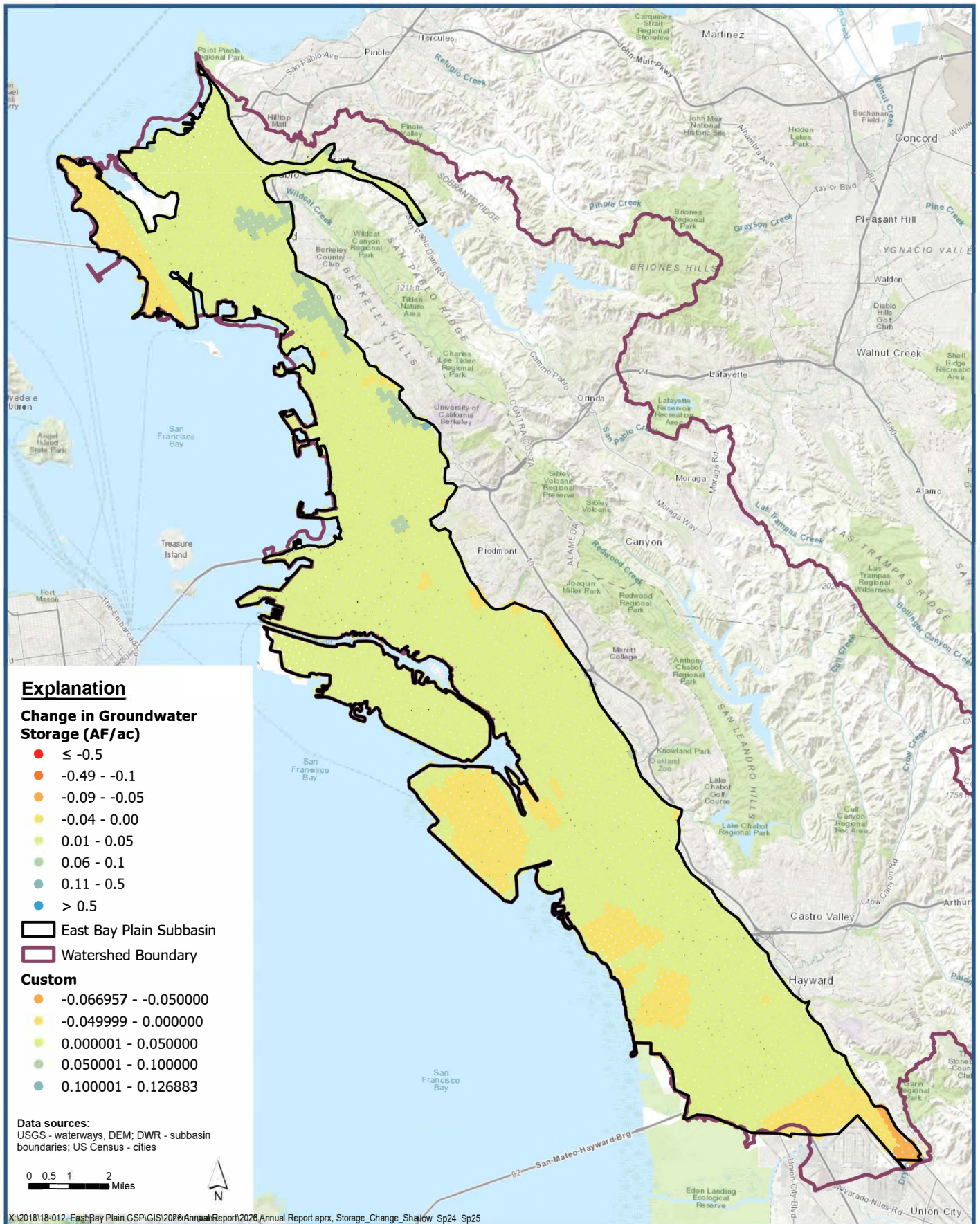




Change in Groundwater Storage in the Upper Shallow Aquifer Zone – Spring 2024 to Spring 2025

Figure 4-1

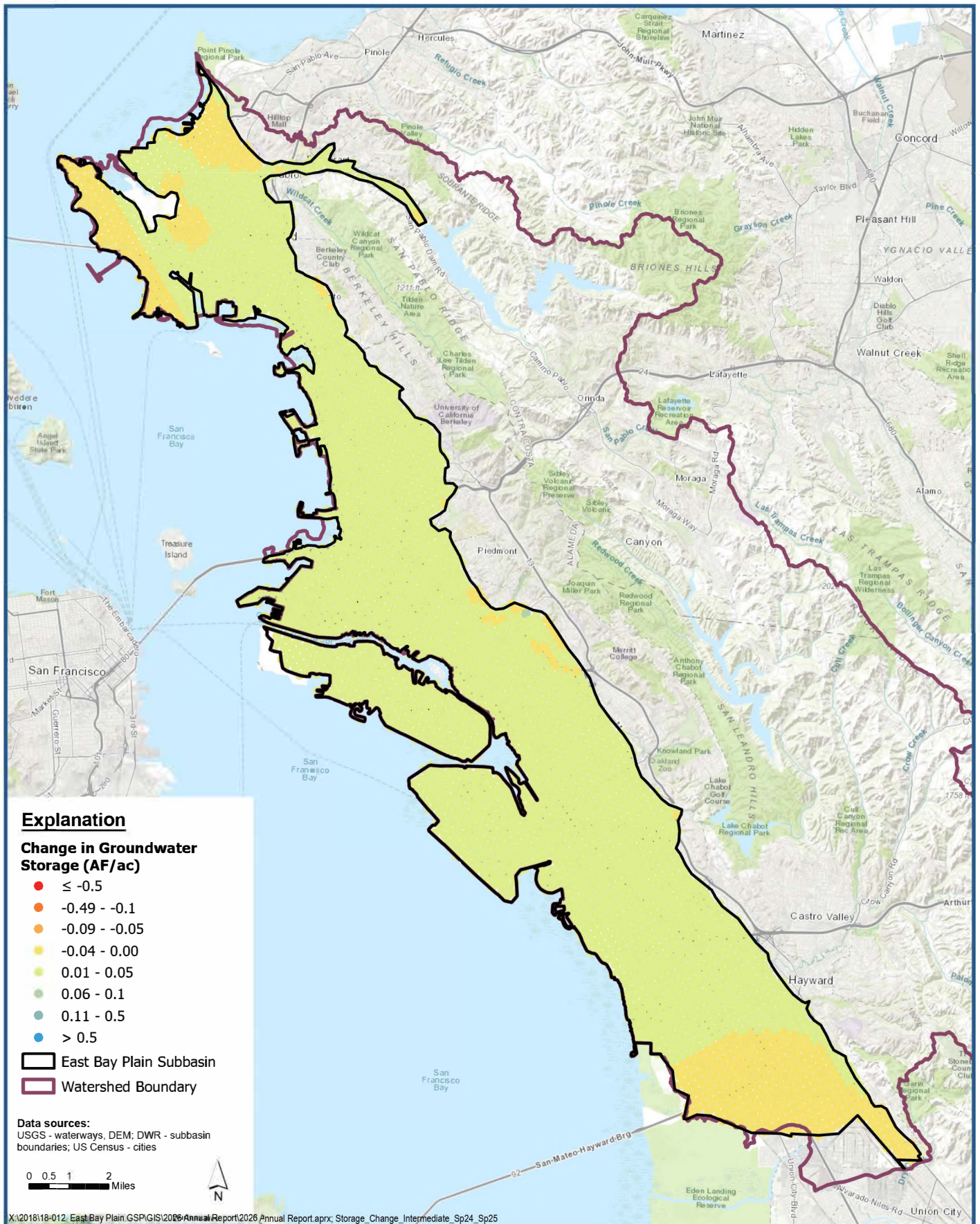




Change in Groundwater Storage in the Lower Shallow Aquifer Zone – Spring 2024 to Spring 2025

Figure 4-2

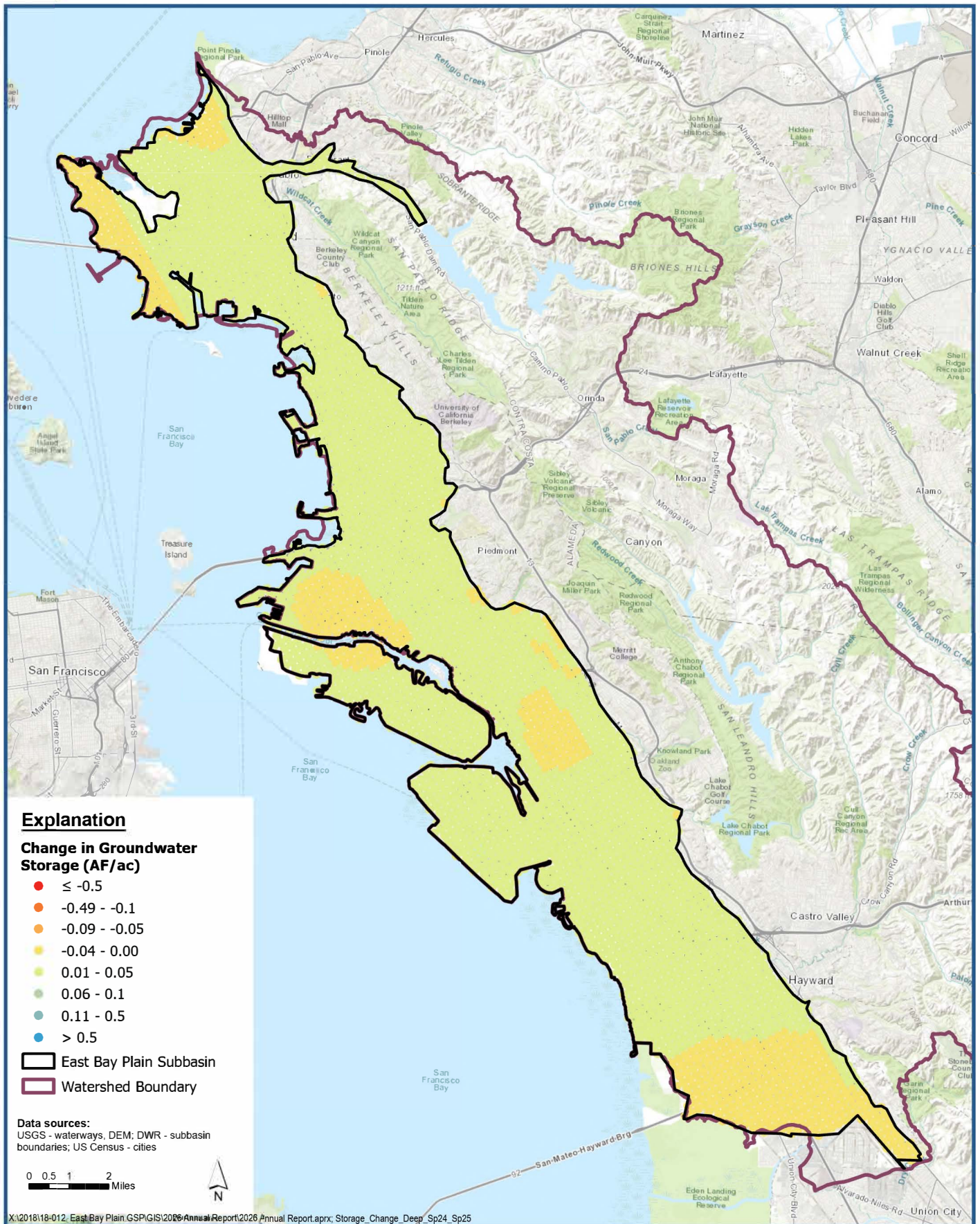




Change in Groundwater Storage in the Intermediate Aquifer Zone – Spring 2024 to Spring 2025

Figure 4-3



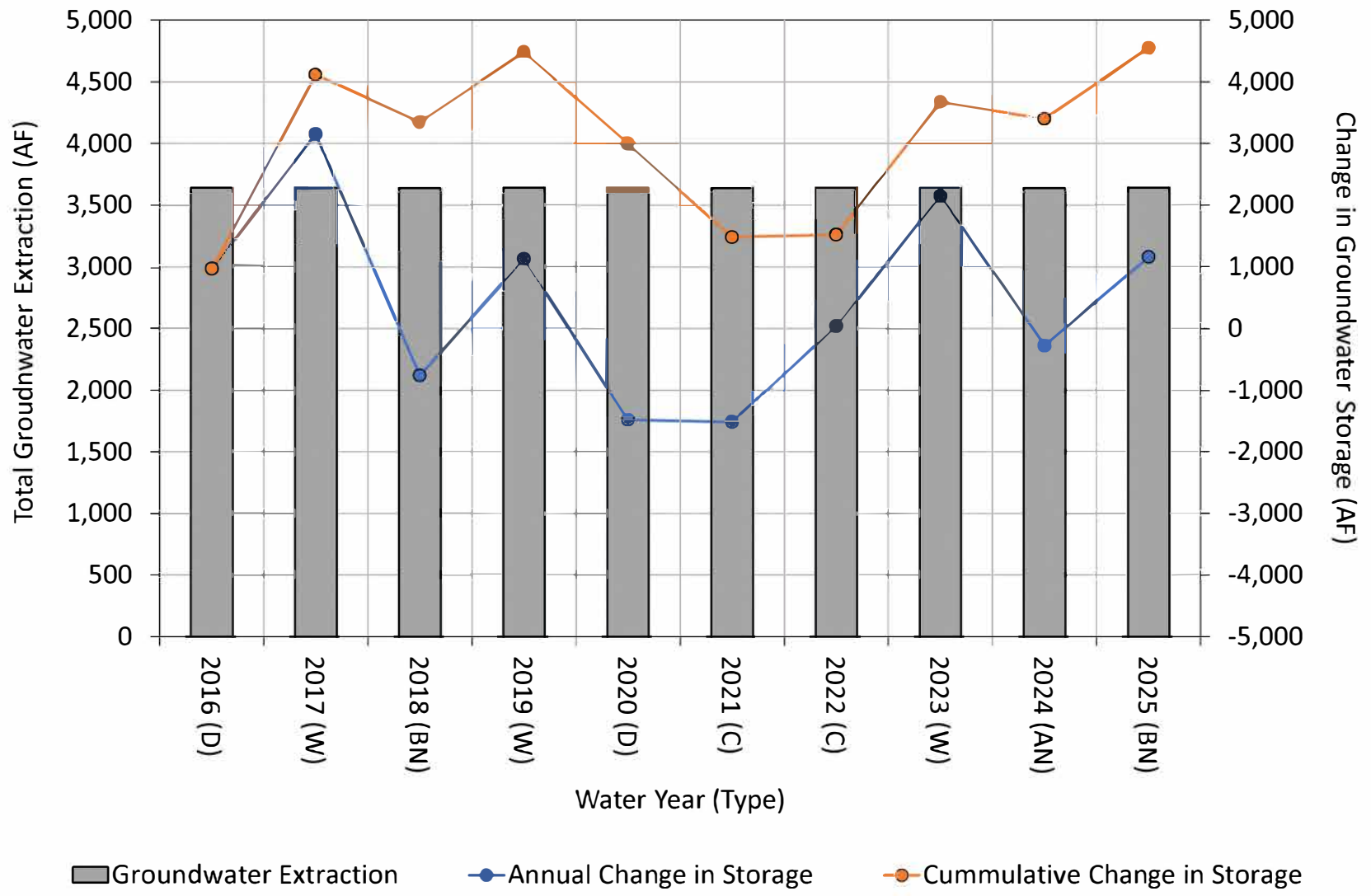


Change in Groundwater Storage in the Deep Aquifer Zone – Spring 2024 to Spring 2025

Figure 4-4



East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report



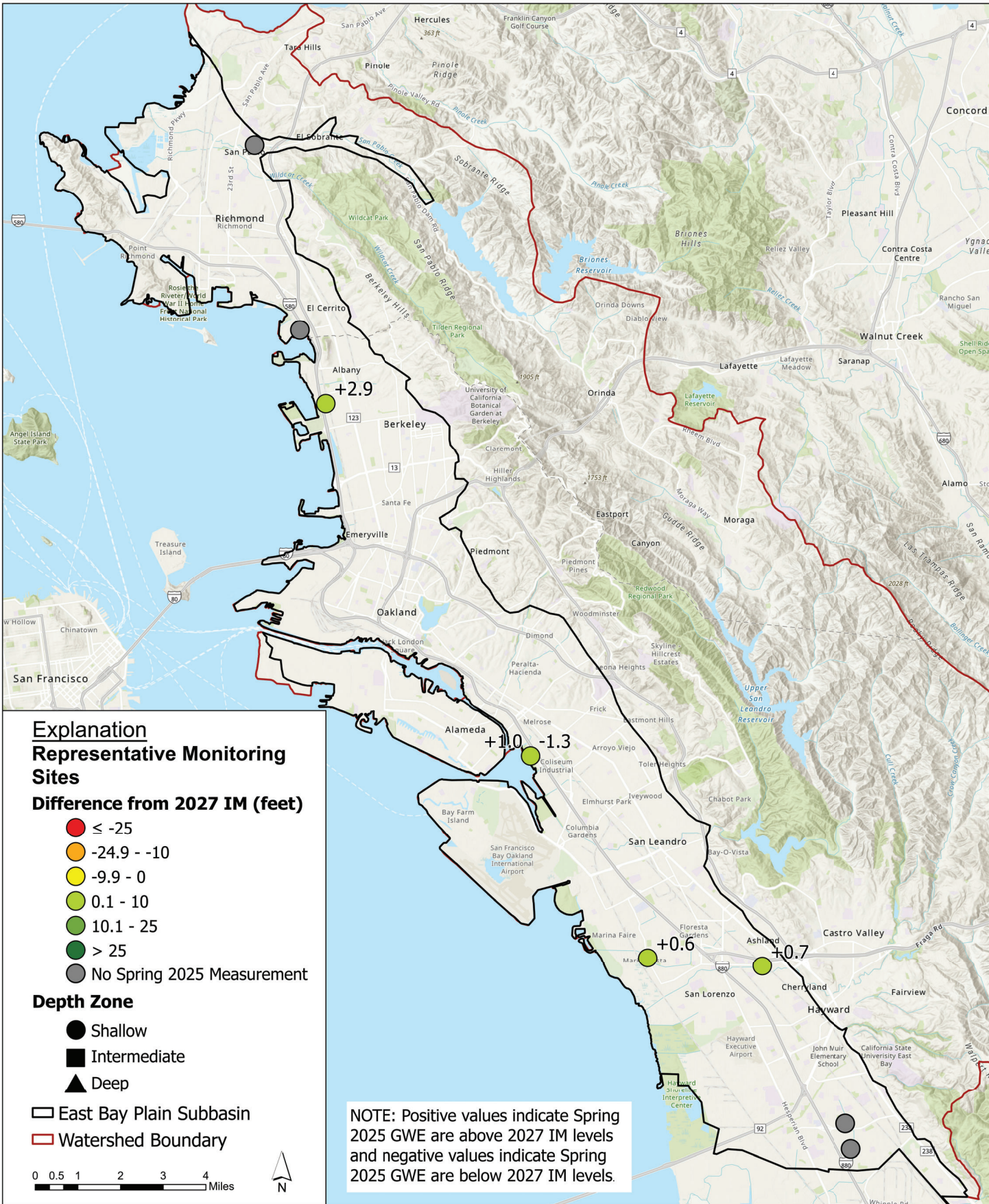
NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index. (W - Wet; AN - Above Normal; BN - Below Normal; D - Dry; C - Critical)



Groundwater Storage Changes and Annual Extractions

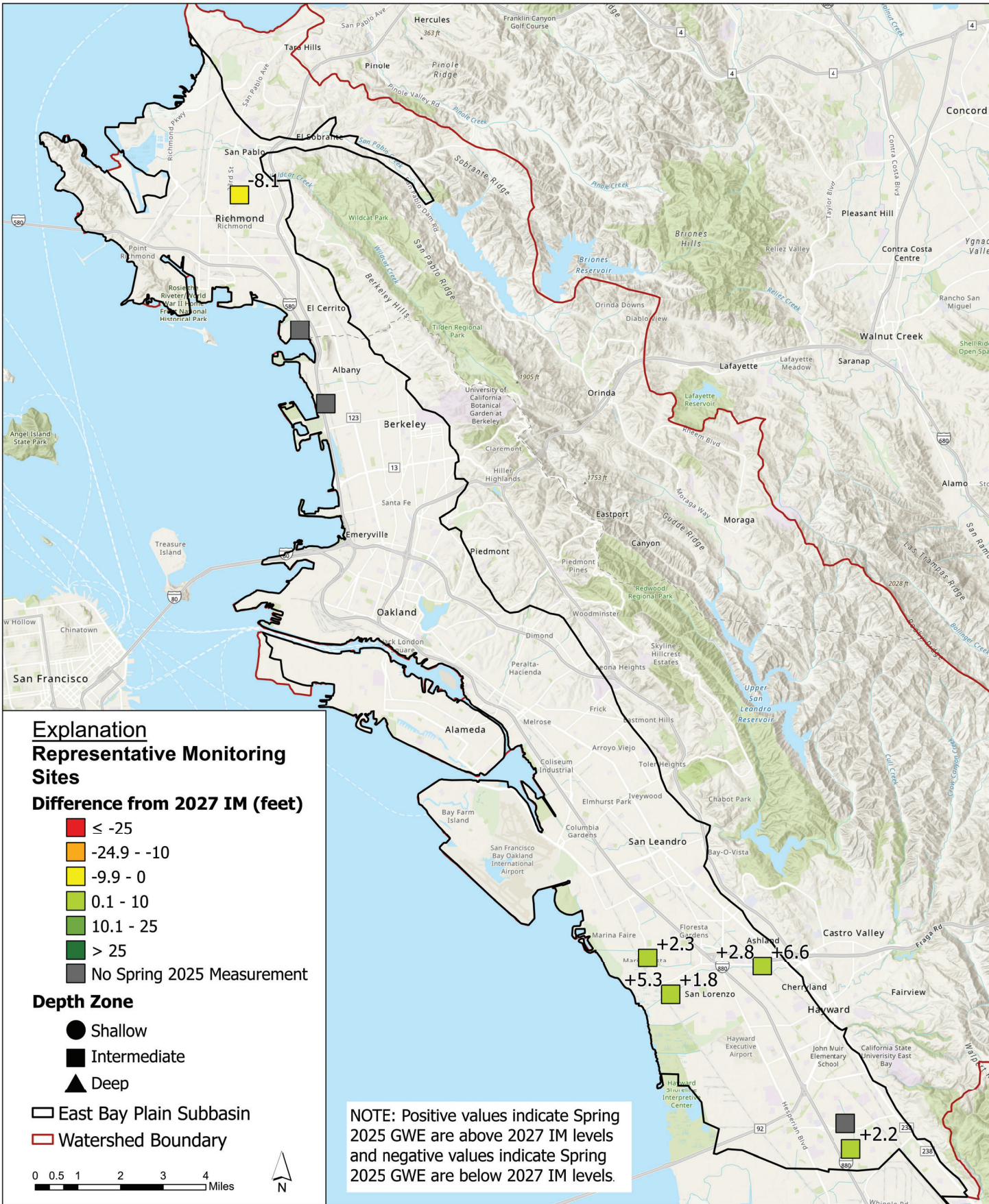
East Bay Plain Subbasin
Groundwater Sustainability Plan WY 2025 Annual Report

Figure 4-5



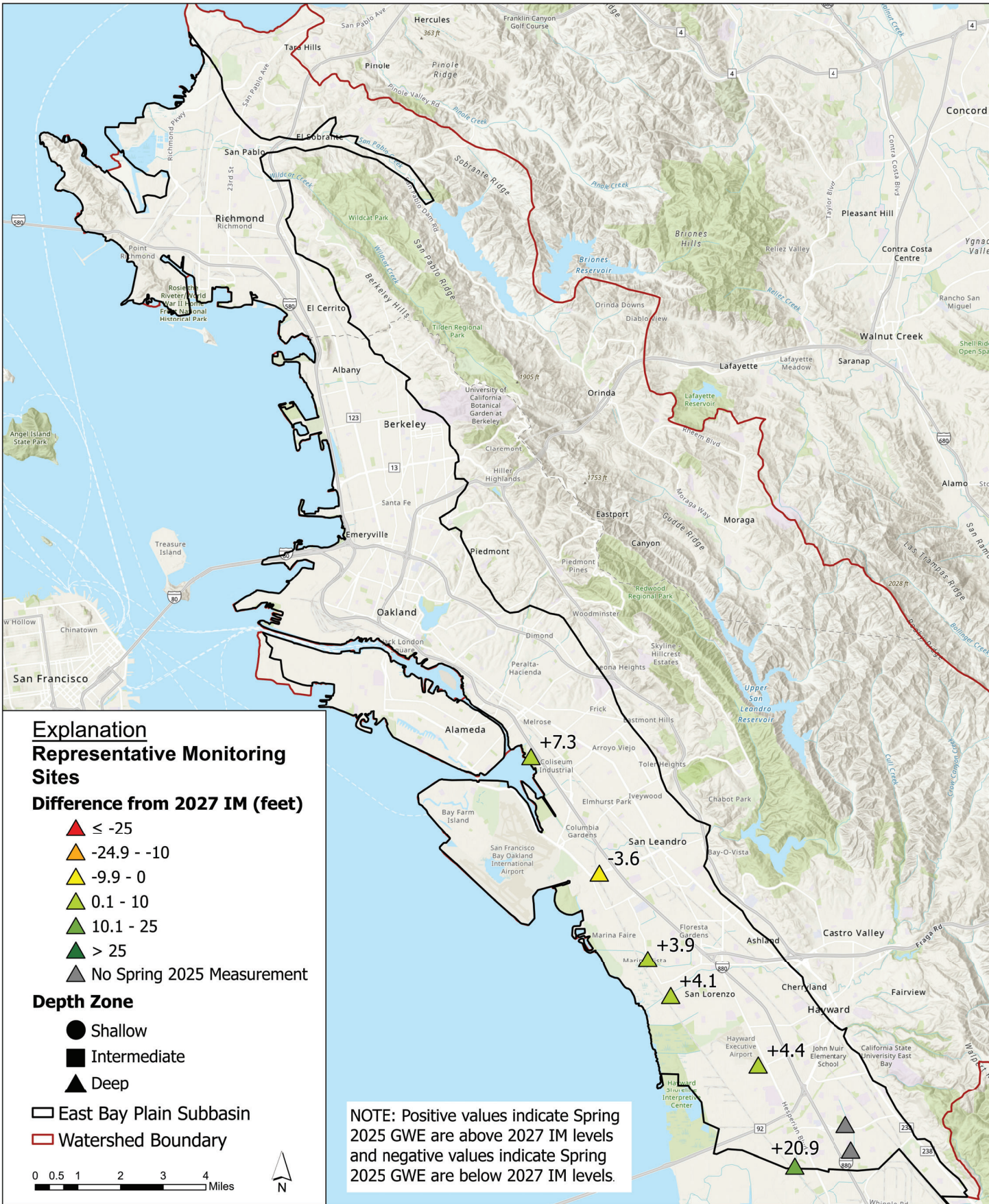
Spring 2025 Water Level Measurements at RMS Wells compared to 2027 Interim Milestones - Shallow Aquifer
 East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 5-1a



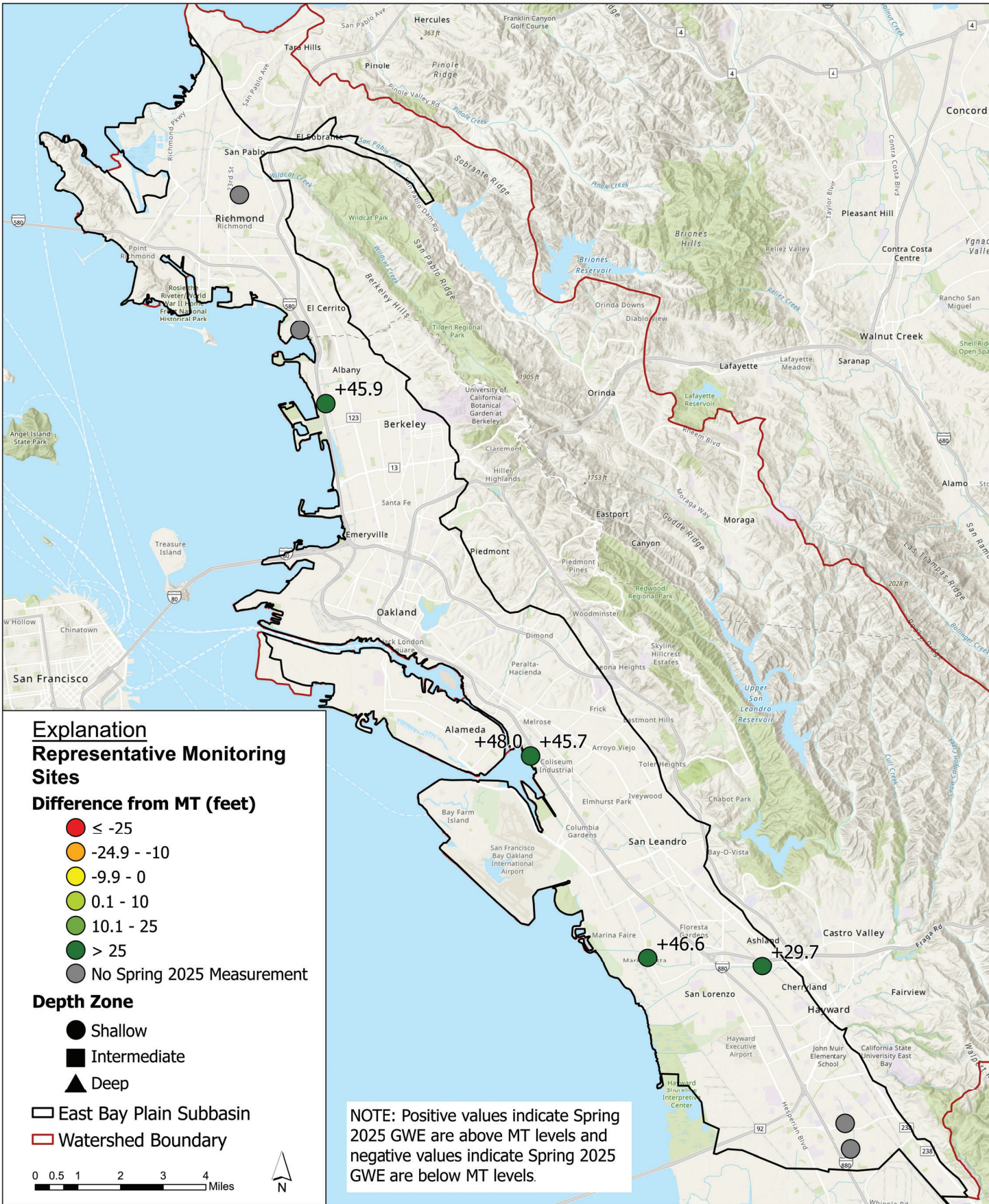
Spring 2025 Water Level Measurements at RMS Wells compared to 2027 Interim Milestones - Intermediate Aquifer
 East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 5-1b



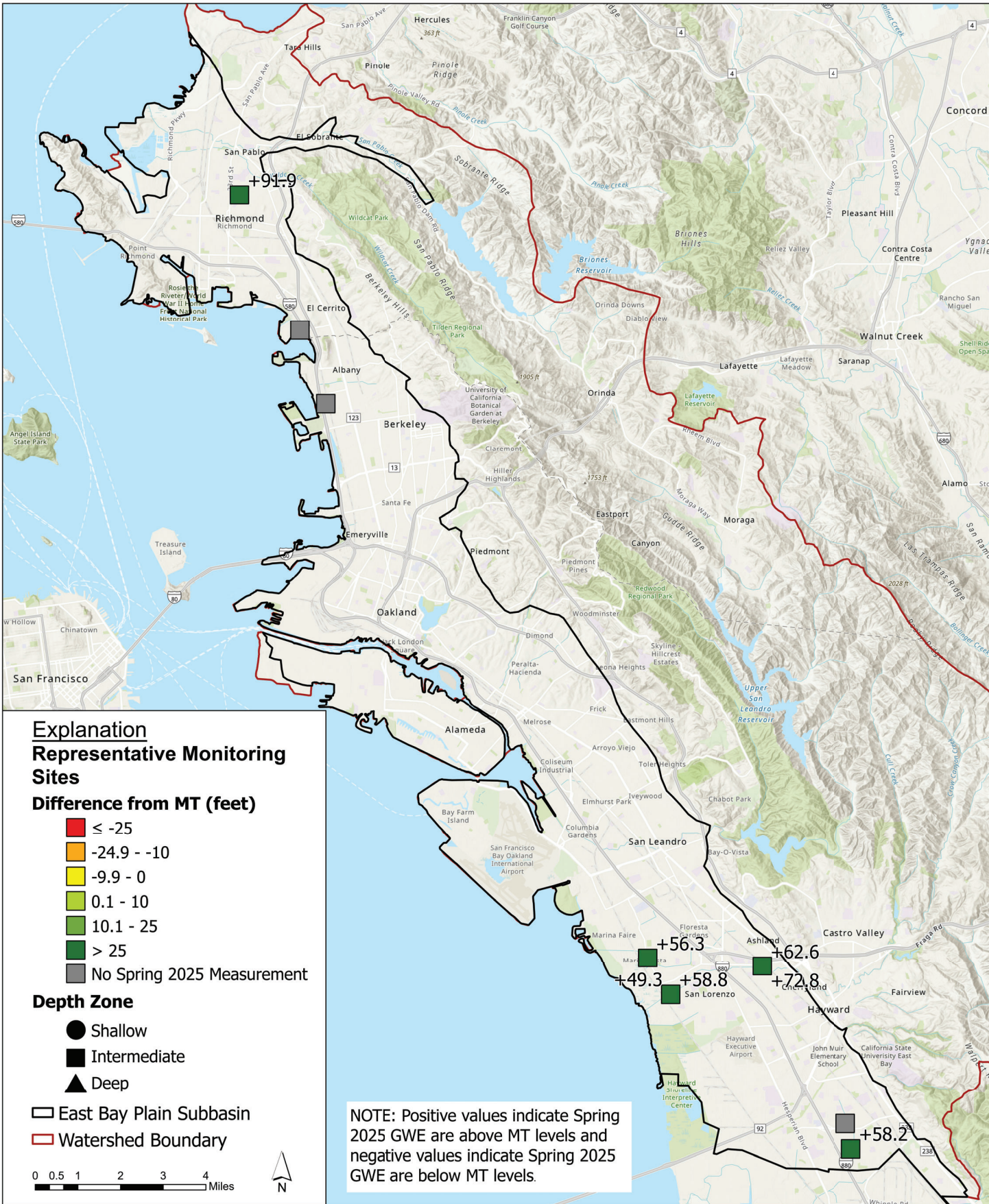
Spring 2025 Water Level Measurements at RMS Wells compared to 2027 Interim Milestones - Deep Aquifer
 East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 5-1c



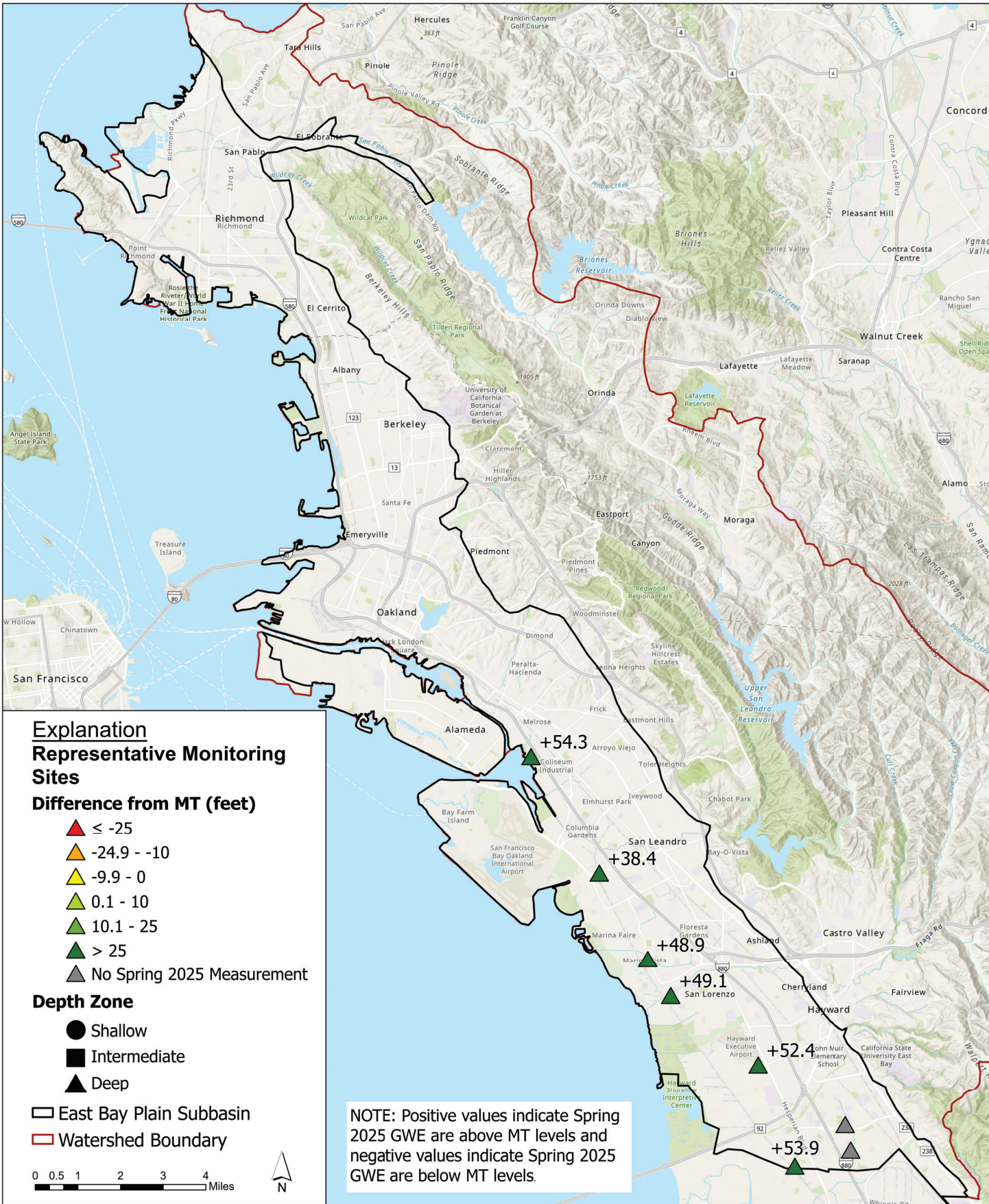
Spring 2025 Water Level Measurements at RMS Wells compared to Minimum Threshold - Shallow Aquifer
 East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 5-2a



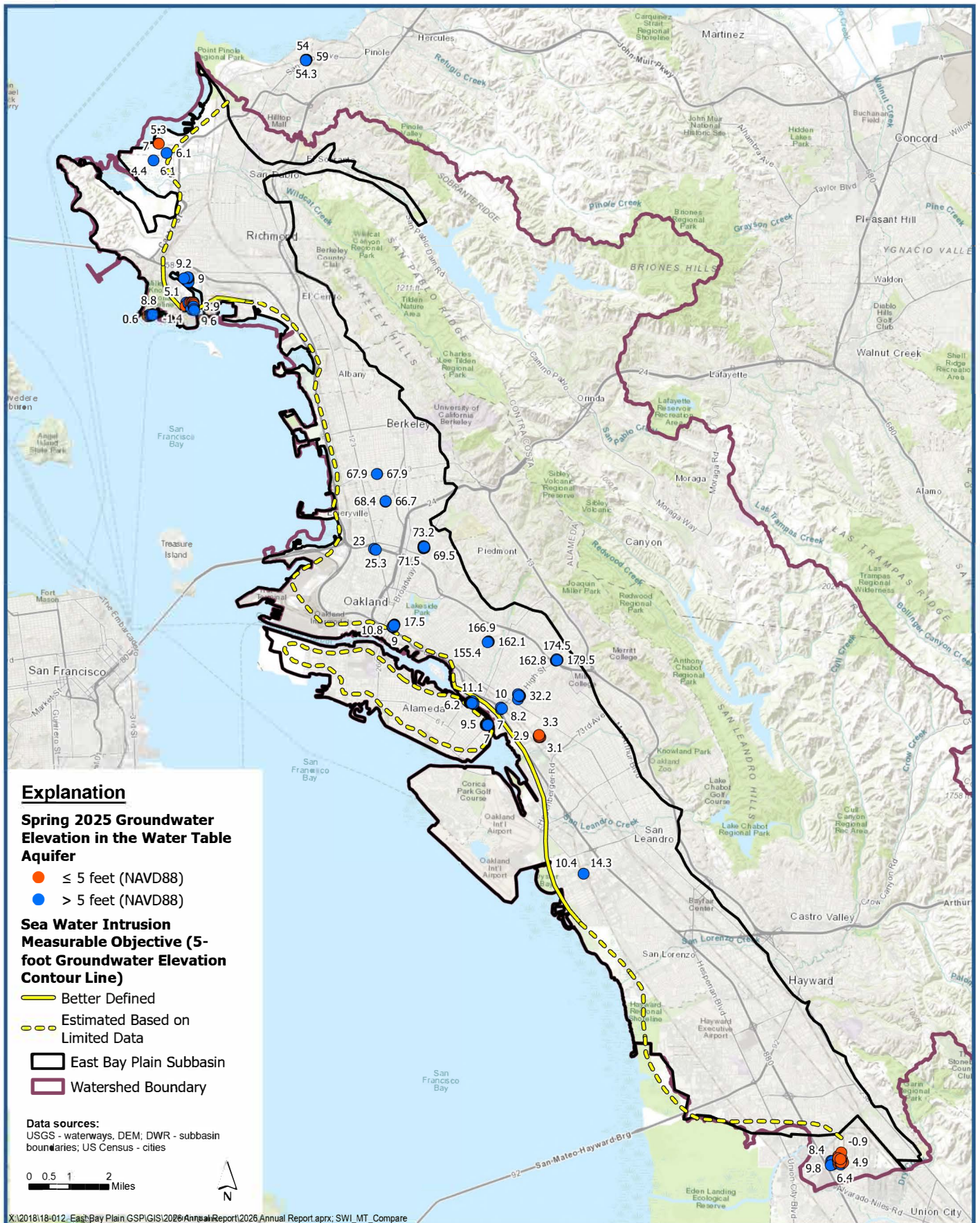
Spring 2025 Water Level Measurements at RMS Wells compared to Minimum Threshold - Intermediate Aquifer
 East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 5-2b



Spring 2025 Water Level Measurements at RMS Wells compared to Minimum Threshold - Deep Aquifer
 East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report

Figure 5-2c



Spring 2025 Groundwater Elevations in the Water Table Aquifer compared to the Surface Water Intrusion Minimum Threshold

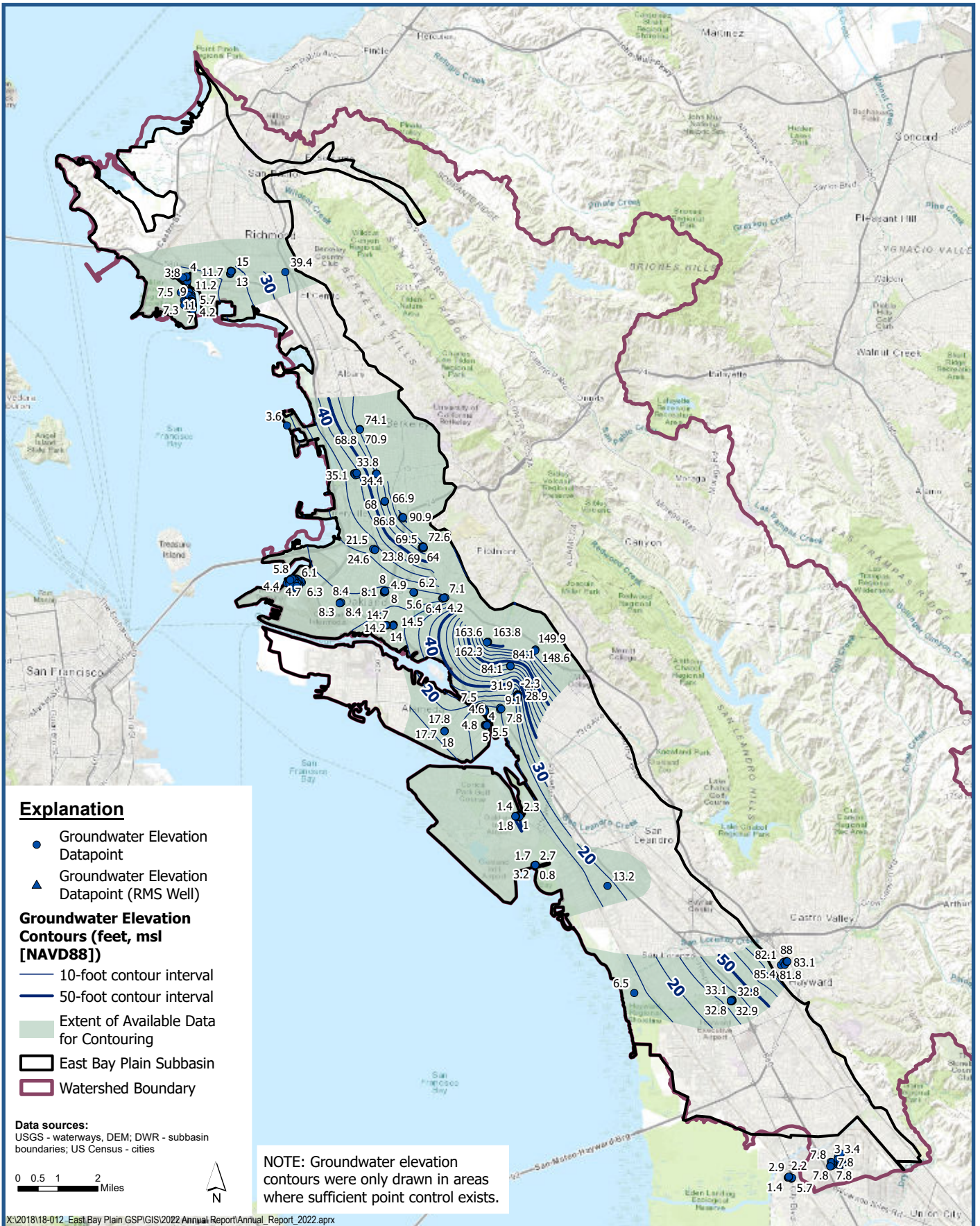
Figure 5-3

East Bay Plain Subbasin
 Groundwater Sustainability Plan WY 2025 Annual Report



APPENDIX A

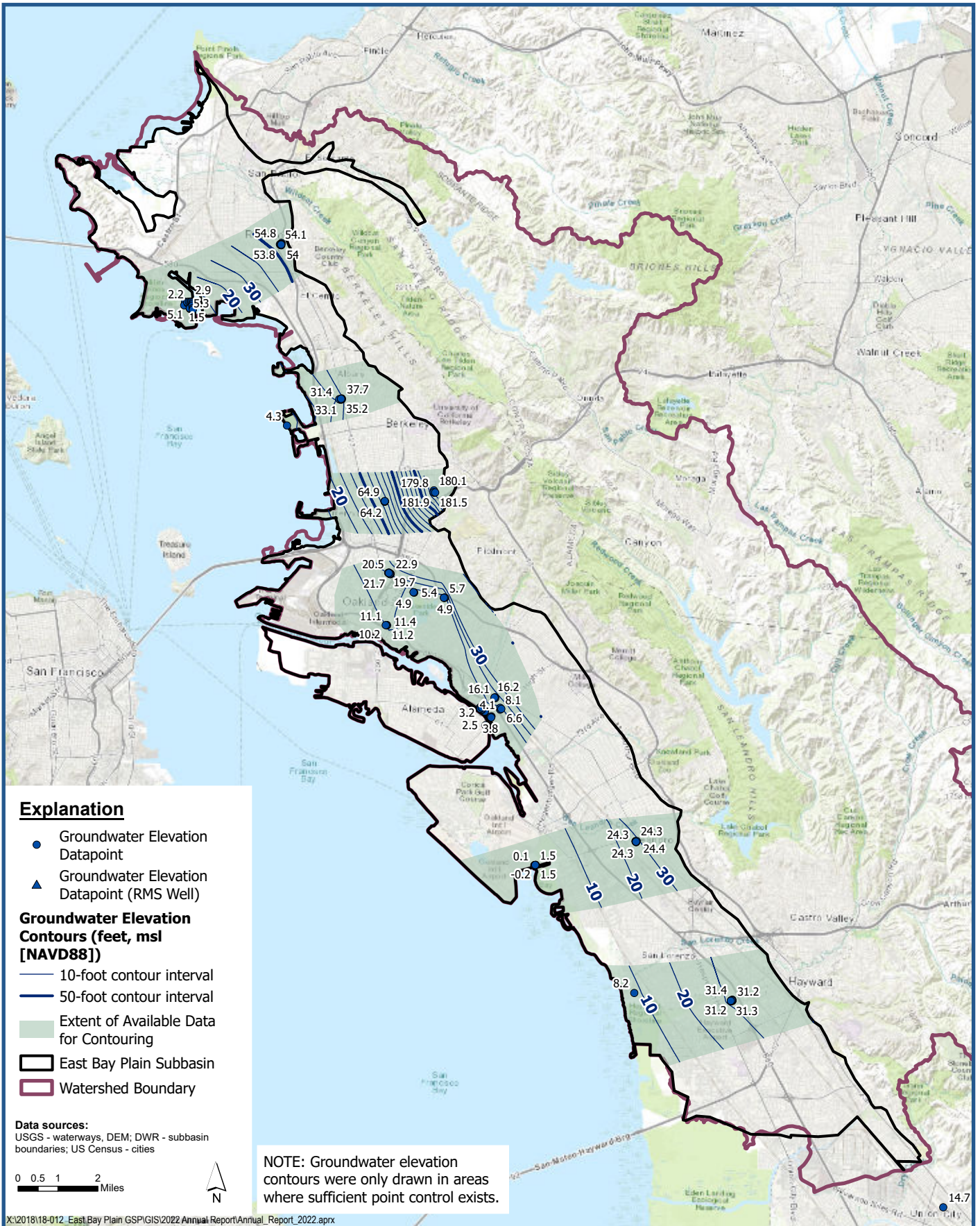
Groundwater Elevation Contour Maps of Different Aquifer Zones for 2020, 2021, 2022, 2023 and 2024



**Contours of Equal Groundwater Elevation:
Upper Shallow Aquifer Zone - Spring 2020**

Figure A-1

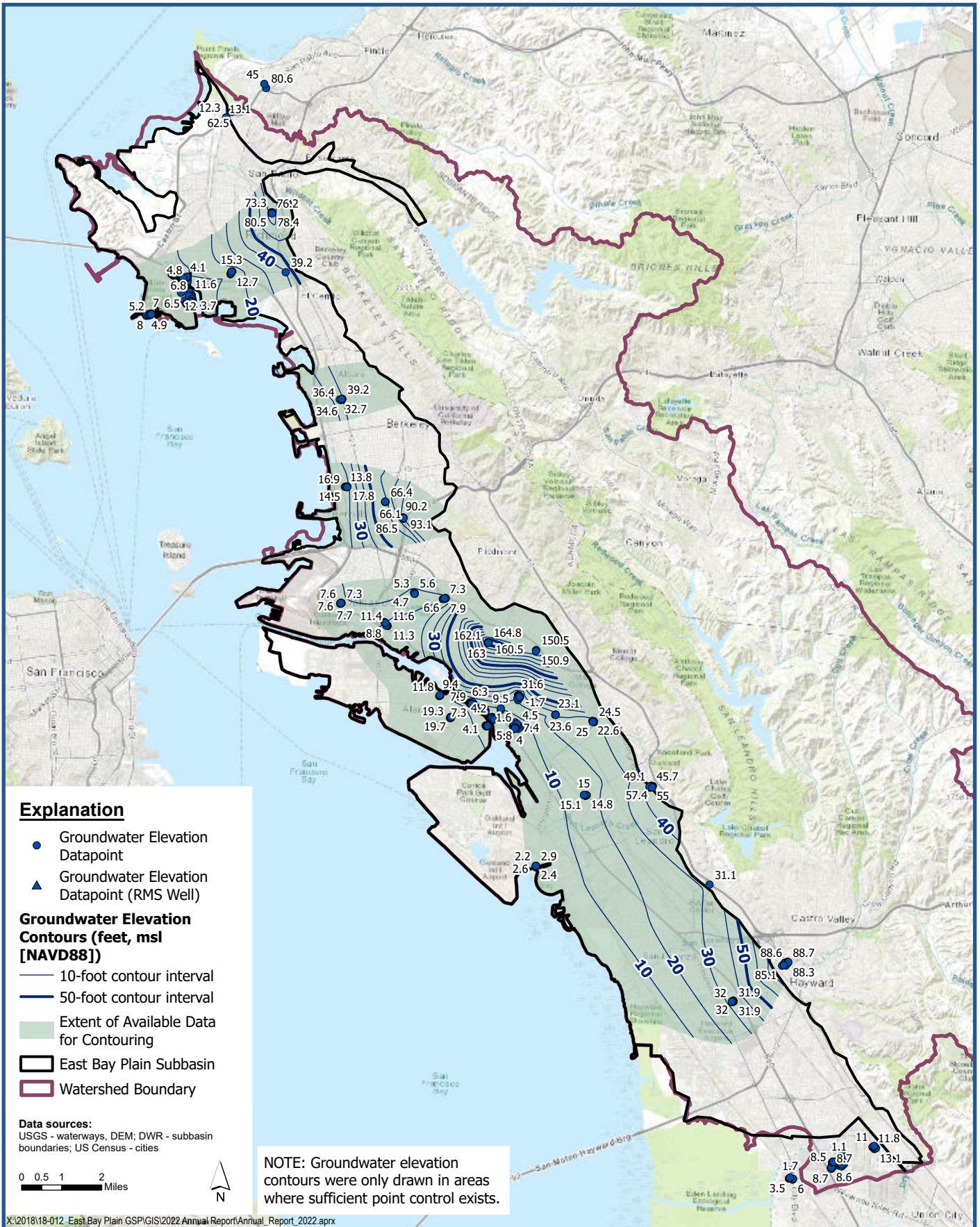




**Contours of Equal Groundwater Elevation:
Upper Shallow Aquifer Zone - Fall 2020**

Figure A-2





Explanation

- Groundwater Elevation Datapoint
- ▲ Groundwater Elevation Datapoint (RMS Well)

Groundwater Elevation Contours (feet, msl [NAVD88])

- 10-foot contour interval
- 50-foot contour interval
- Extent of Available Data for Contouring
- East Bay Plain Subbasin
- Watershed Boundary

Data sources:
 USGS - waterways, DEM; DWR - subbasin boundaries; US Census - cities



NOTE: Groundwater elevation contours were only drawn in areas where sufficient point control exists.

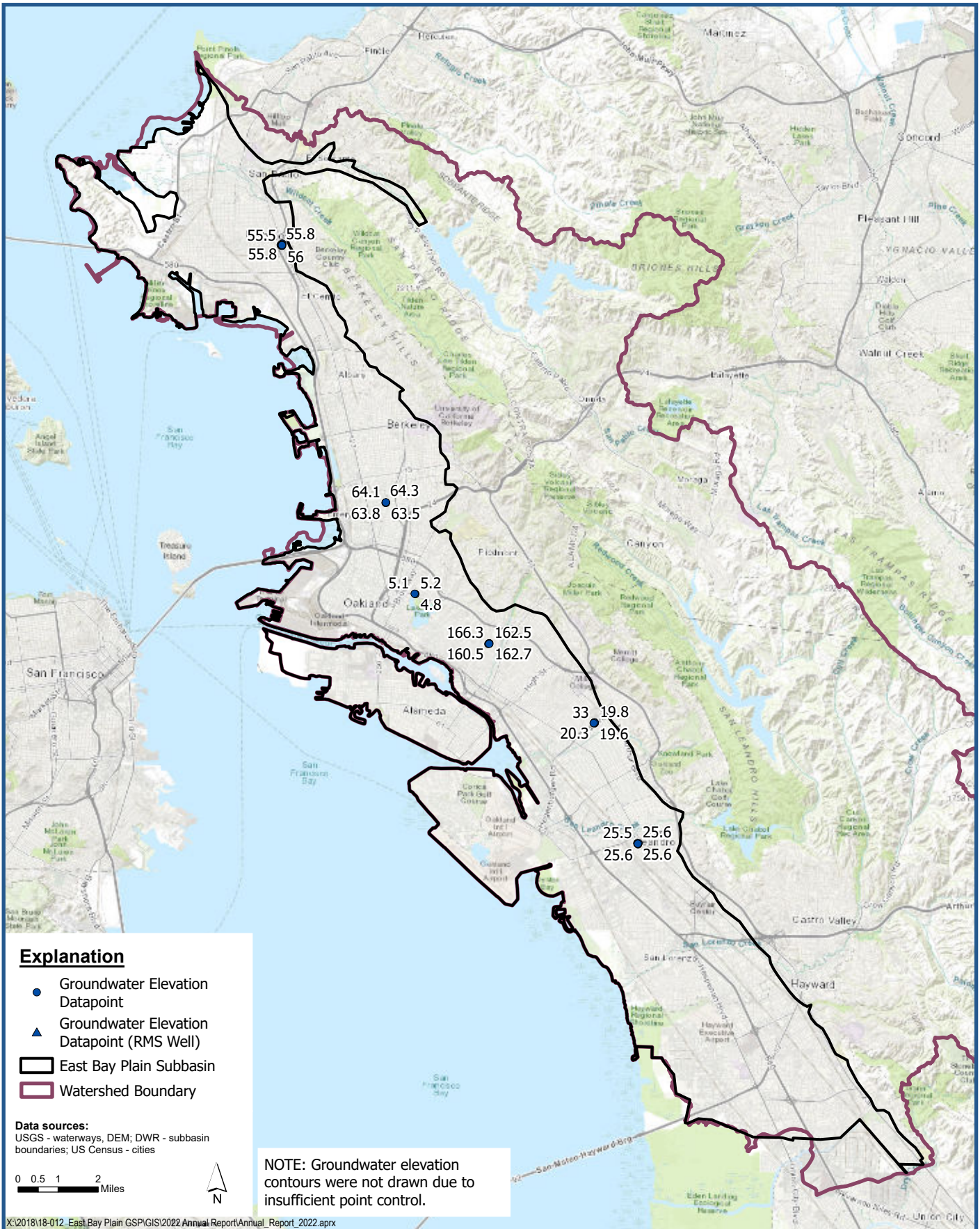
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**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Spring 2021**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report

Figure A-3



**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Fall 2021**

Figure A-4





Explanation

- Groundwater Elevation Datapoint
- ▲ Groundwater Elevation Datapoint (RMS Well)

Groundwater Elevation Contours (feet, msl [NAVD88])

- 10-foot contour interval
- 50-foot contour interval
- Extent of Available Data for Contouring
- ▭ East Bay Plain Subbasin
- ▭ Watershed Boundary

Data sources:
 USGS - waterways, DEM; DWR - subbasin boundaries; US Census - cities

0 0.5 1 2 Miles



NOTE: Groundwater elevation contours were only drawn in areas where sufficient point control exists.

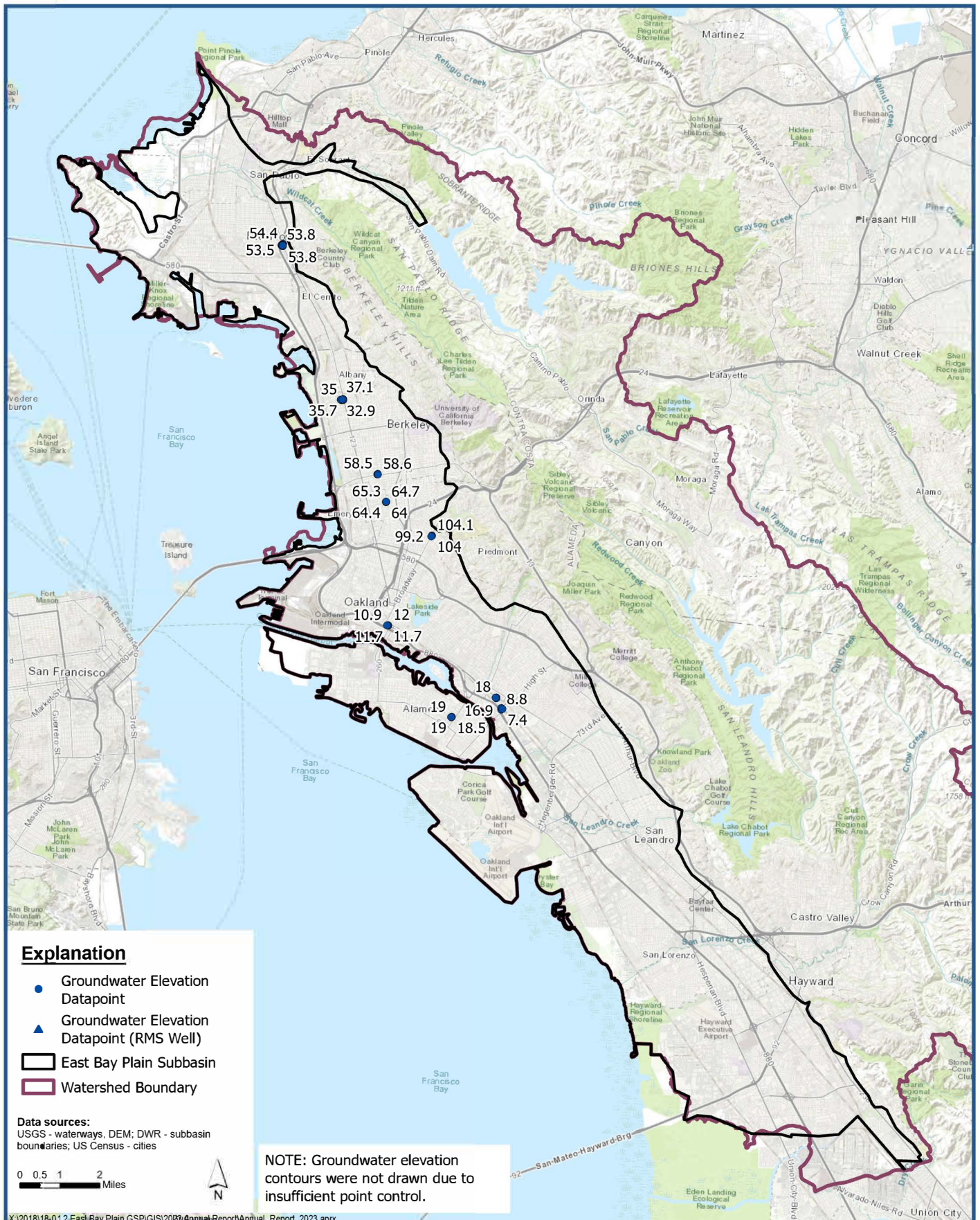
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**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Spring 2022**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure A-5



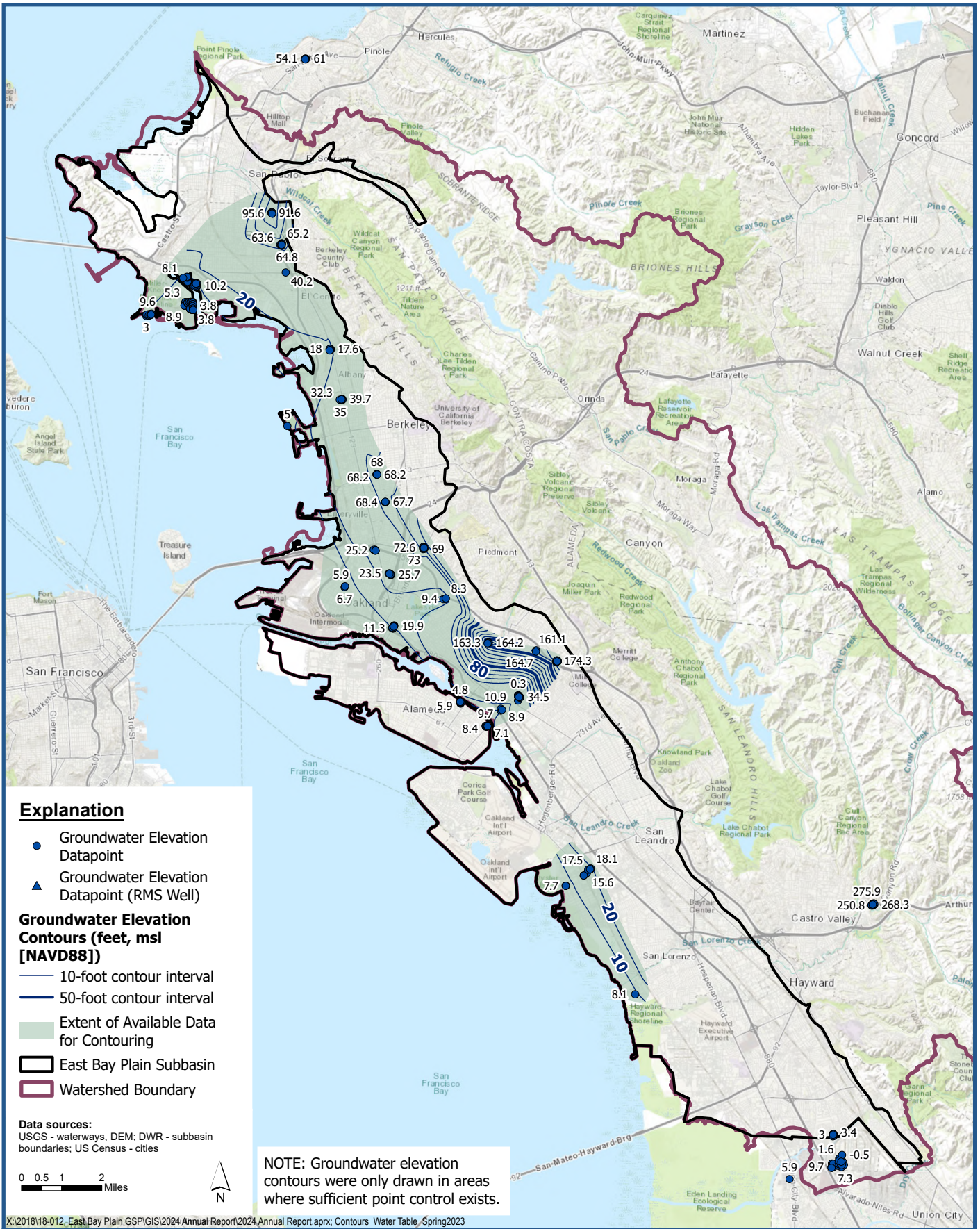


**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Fall 2022**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report*

Figure A-6





**Contours of Equal Groundwater Elevation:
Upper Shallow Aquifer Zone - Spring 2023**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2024 Annual Report

Figure A-7



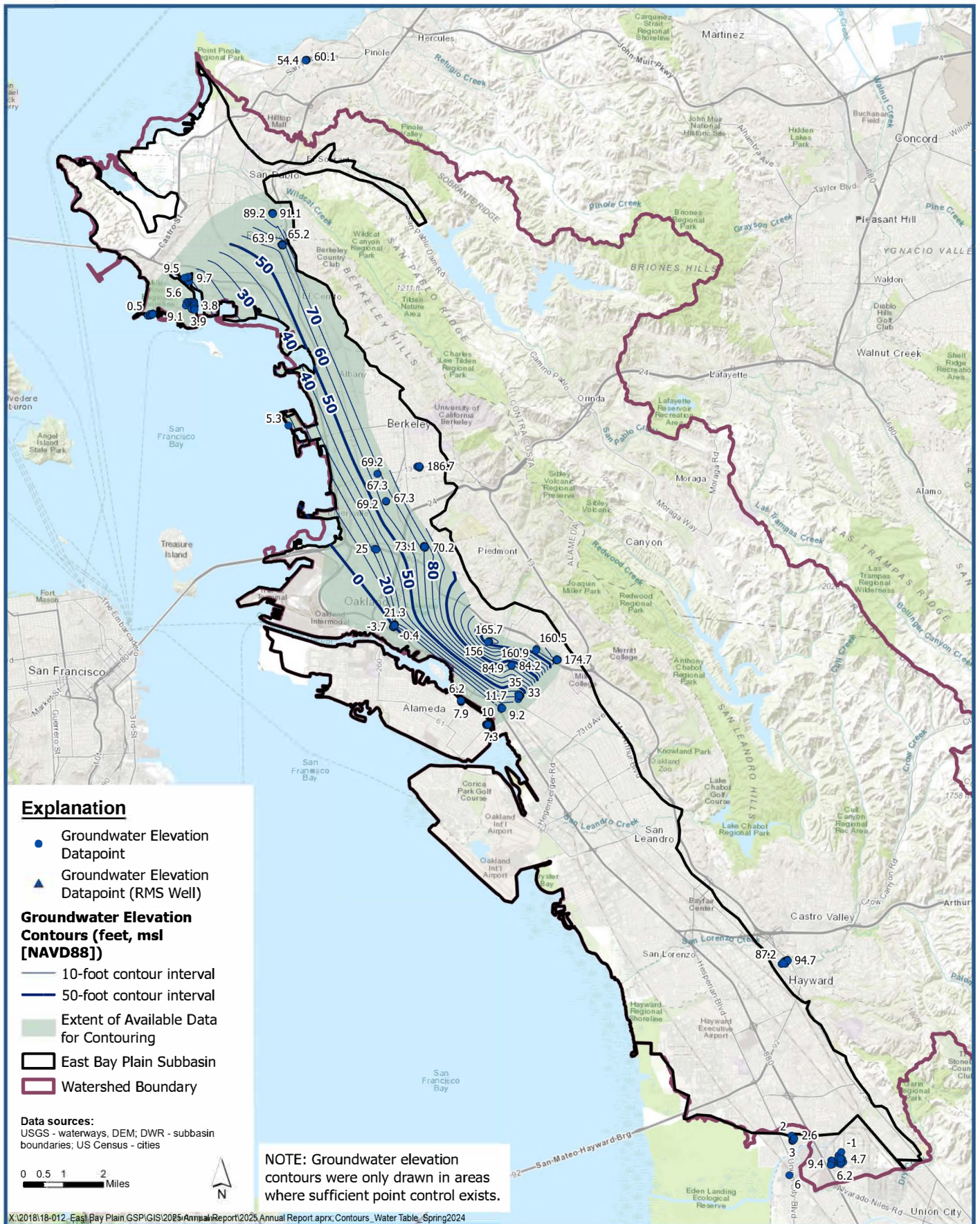


**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Fall 2023**

Figure A-8

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report*

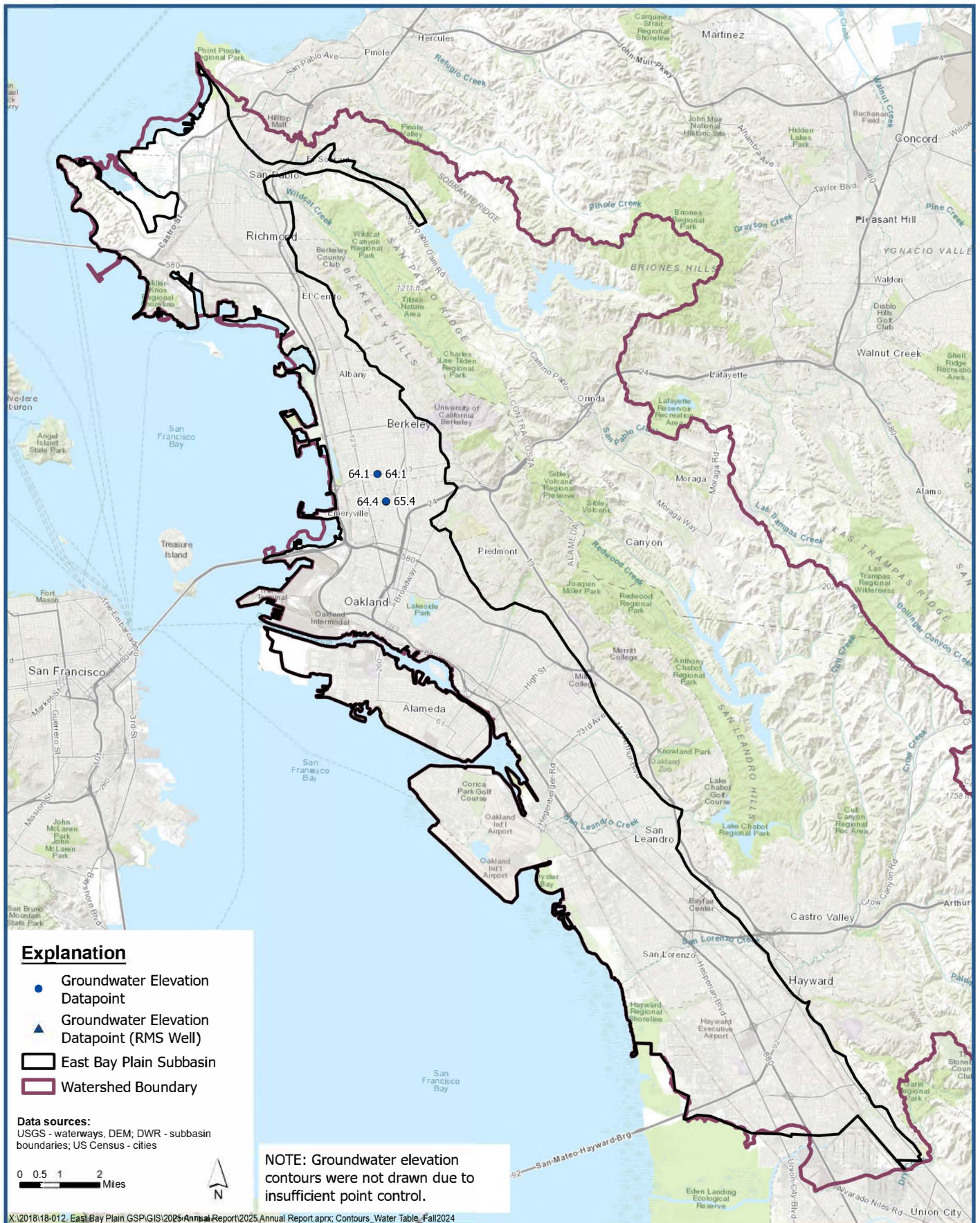




**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Spring 2024**

Figure A-9



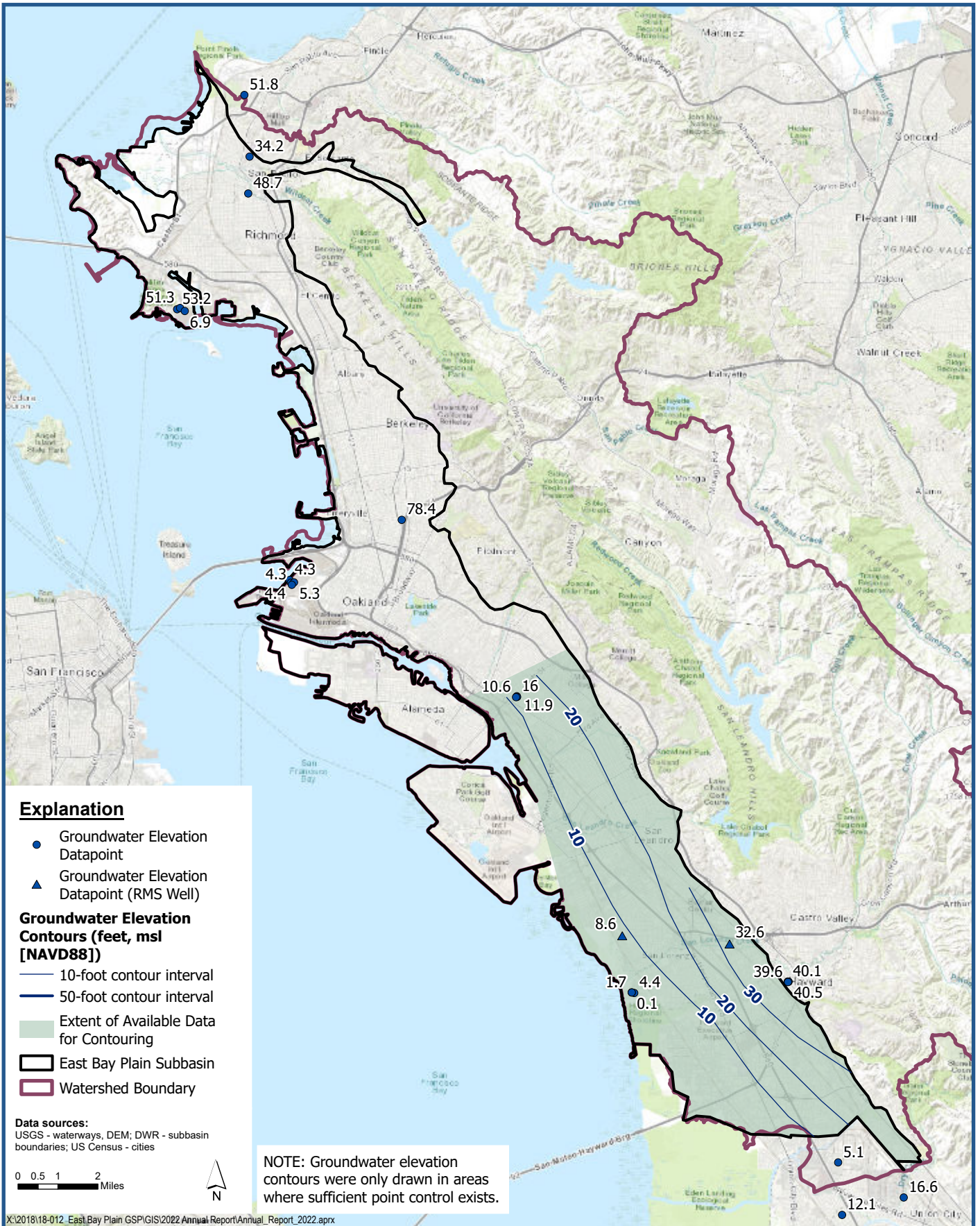


**Contours of Equal Groundwater Elevation:
 Upper Shallow Aquifer Zone - Fall 2024**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report*

Figure A-10





**Contours of Equal Groundwater Elevation:
 Lower Shallow Aquifer Zone - Spring 2020**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-11

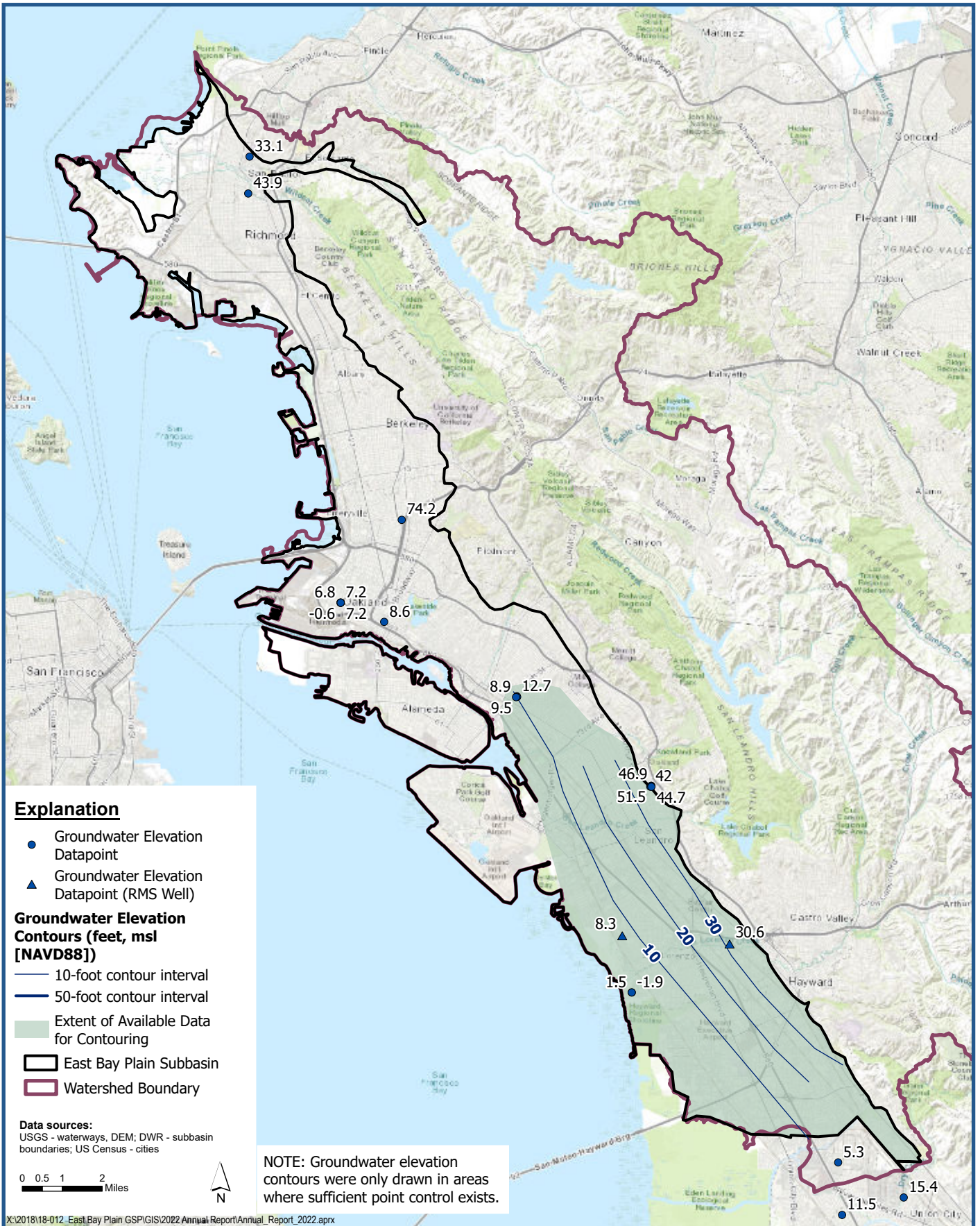




**Contours of Equal Groundwater Elevation:
Lower Shallow Aquifer Zone - Fall 2020**

Figure A-12





**Contours of Equal Groundwater Elevation:
Lower Shallow Aquifer Zone - Spring 2021**

Figure A-13



East Bay Plain Subbasin
Groundwater Sustainability Plan 2022 Annual Report

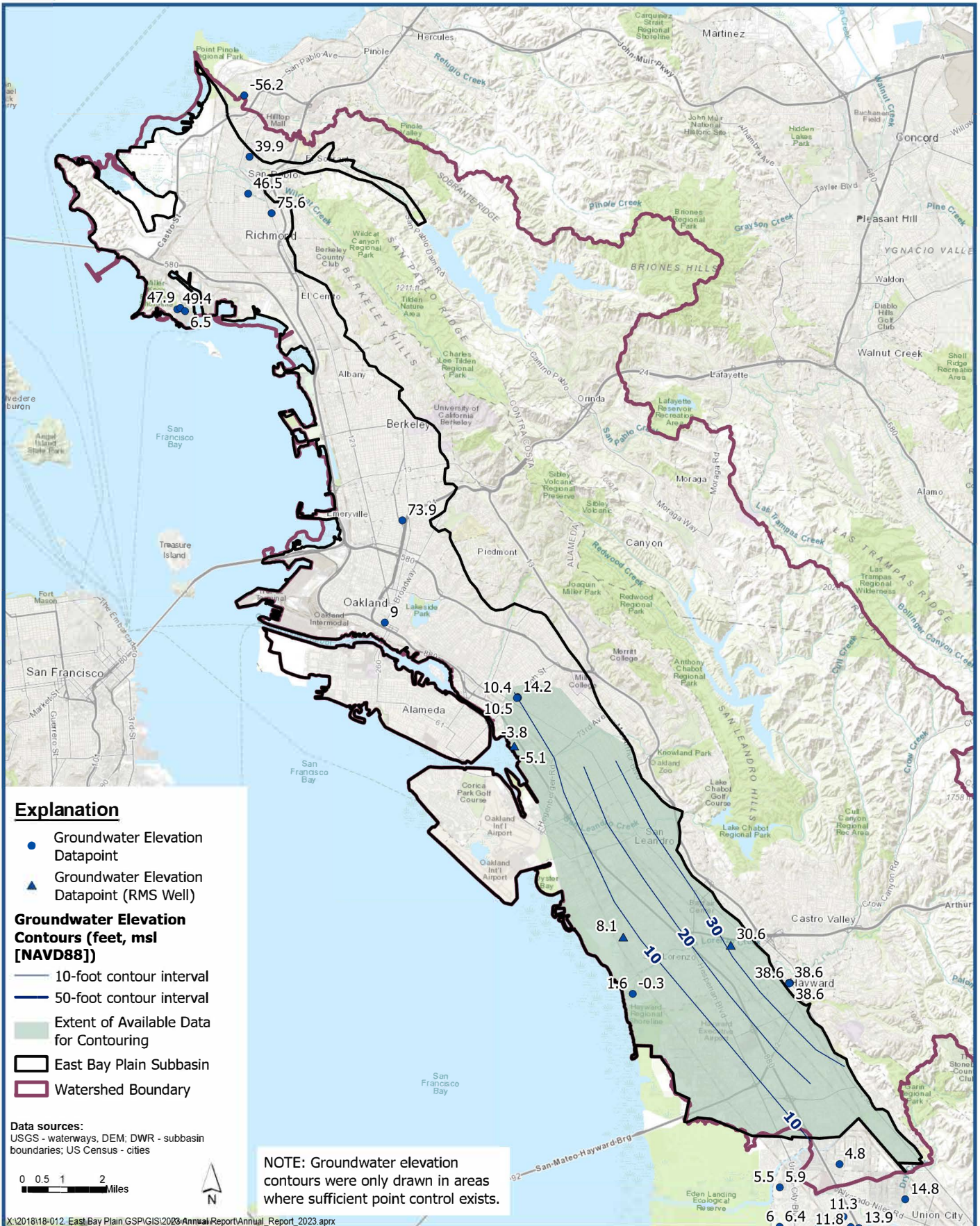


**Contours of Equal Groundwater Elevation:
 Lower Shallow Aquifer Zone - Fall 2021**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-14





**Contours of Equal Groundwater Elevation:
 Lower Shallow Aquifer Zone - Spring 2022**
*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report*

Figure A-15





**Contours of Equal Groundwater Elevation:
 Lower Shallow Aquifer Zone - Fall 2022**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure A-16





**Contours of Equal Groundwater Elevation:
 Lower Shallow Aquifer Zone - Spring 2023**
*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report*

Figure A-17



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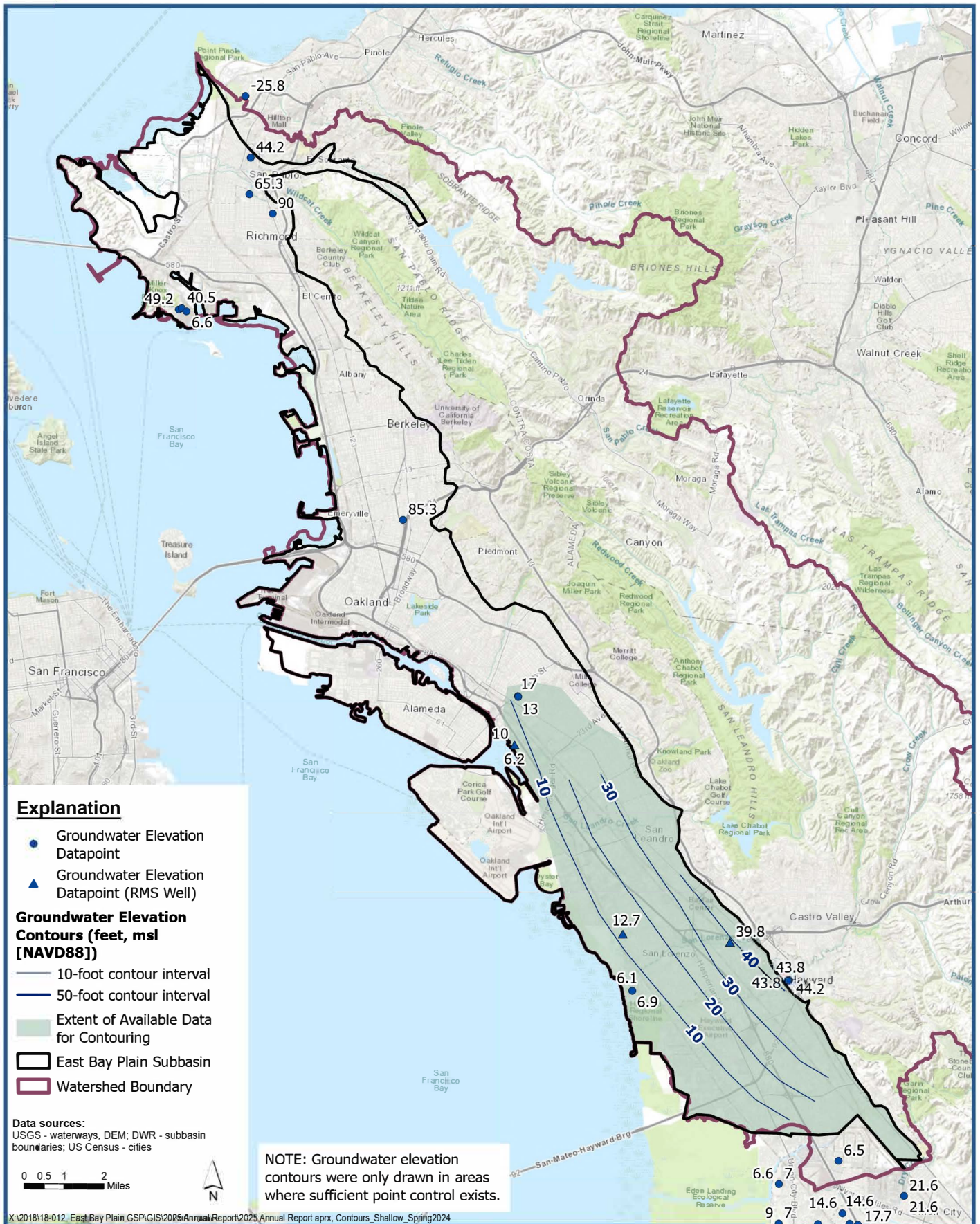


**Contours of Equal Groundwater Elevation:
Lower Shallow Aquifer Zone - Fall 2023**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2024 Annual Report

Figure A-18







**Contours of Equal Groundwater Elevation:
 Lower Shallow Aquifer Zone - Fall 2024**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report

Figure A-20





**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Spring 2020**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-21





**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Fall 2020**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-22





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**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Spring 2021**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-23



**Contours of Equal Groundwater Elevation:
Intermediate Aquifer Zone - Fall 2021**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2022 Annual Report

Figure A-24





**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Spring 2022**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure A-25



**Contours of Equal Groundwater Elevation:
Intermediate Aquifer Zone - Fall 2022**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2023 Annual Report

Figure A-26



**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Spring 2023**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report

Figure A-27



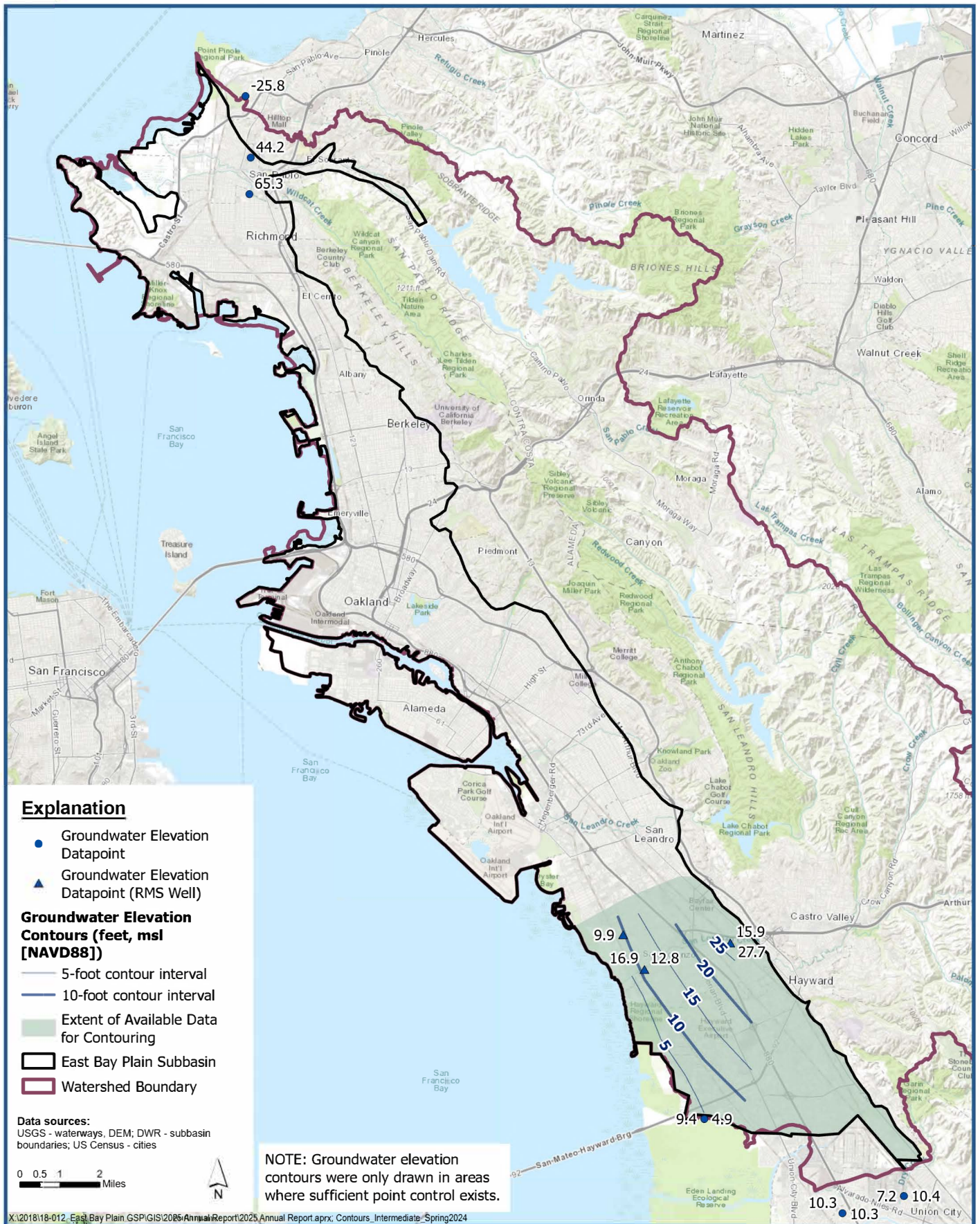


**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Fall 2023**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report

Figure A-28





**Contours of Equal Groundwater Elevation:
Intermediate Aquifer Zone - Spring 2024**

*East Bay Plain Subbasin
Groundwater Sustainability Plan 2025 Annual Report*

Figure A-29



Explanation

- Groundwater Elevation Datapoint
- ▲ Groundwater Elevation Datapoint (RMS Well)

Groundwater Elevation Contours (feet, msl [NAVD88])

- 5-foot contour interval
- 10-foot contour interval
- Extent of Available Data for Contouring
- ▭ East Bay Plain Subbasin
- ▭ Watershed Boundary

Data sources:
 USGS - waterways, DEM; DWR - subbasin boundaries; US Census - cities

0 0.5 1 2 Miles



NOTE: Groundwater elevation contours were only drawn in areas where sufficient point control exists.

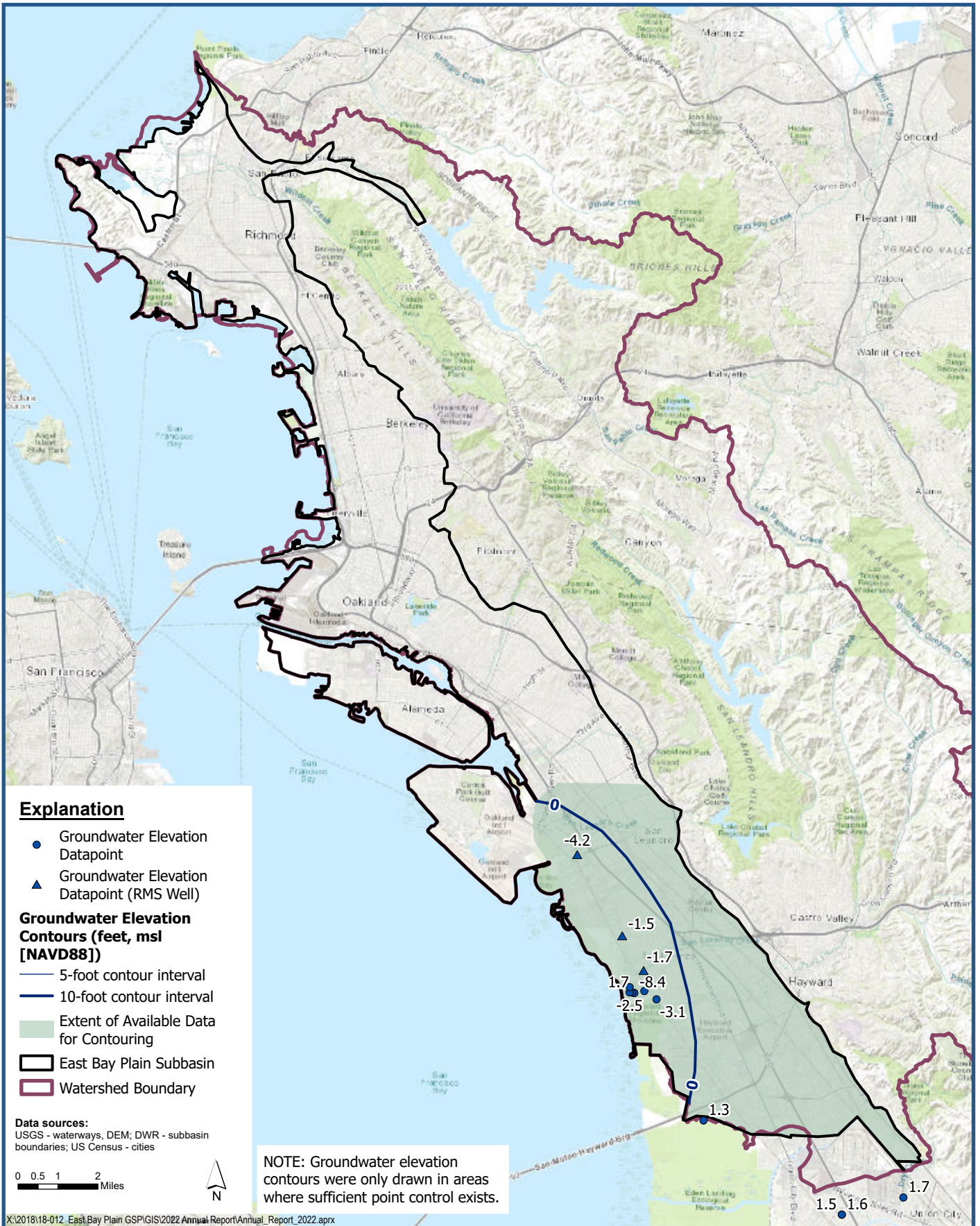
X:\2018\18-012_East Bay Plain GSP\GIS\2025 Annual Report\2025 Annual Report.aprx; Contours_Intermediate_Fall2024

**Contours of Equal Groundwater Elevation:
 Intermediate Aquifer Zone - Fall 2024**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report

Figure A-30





**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Spring 2020**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-31



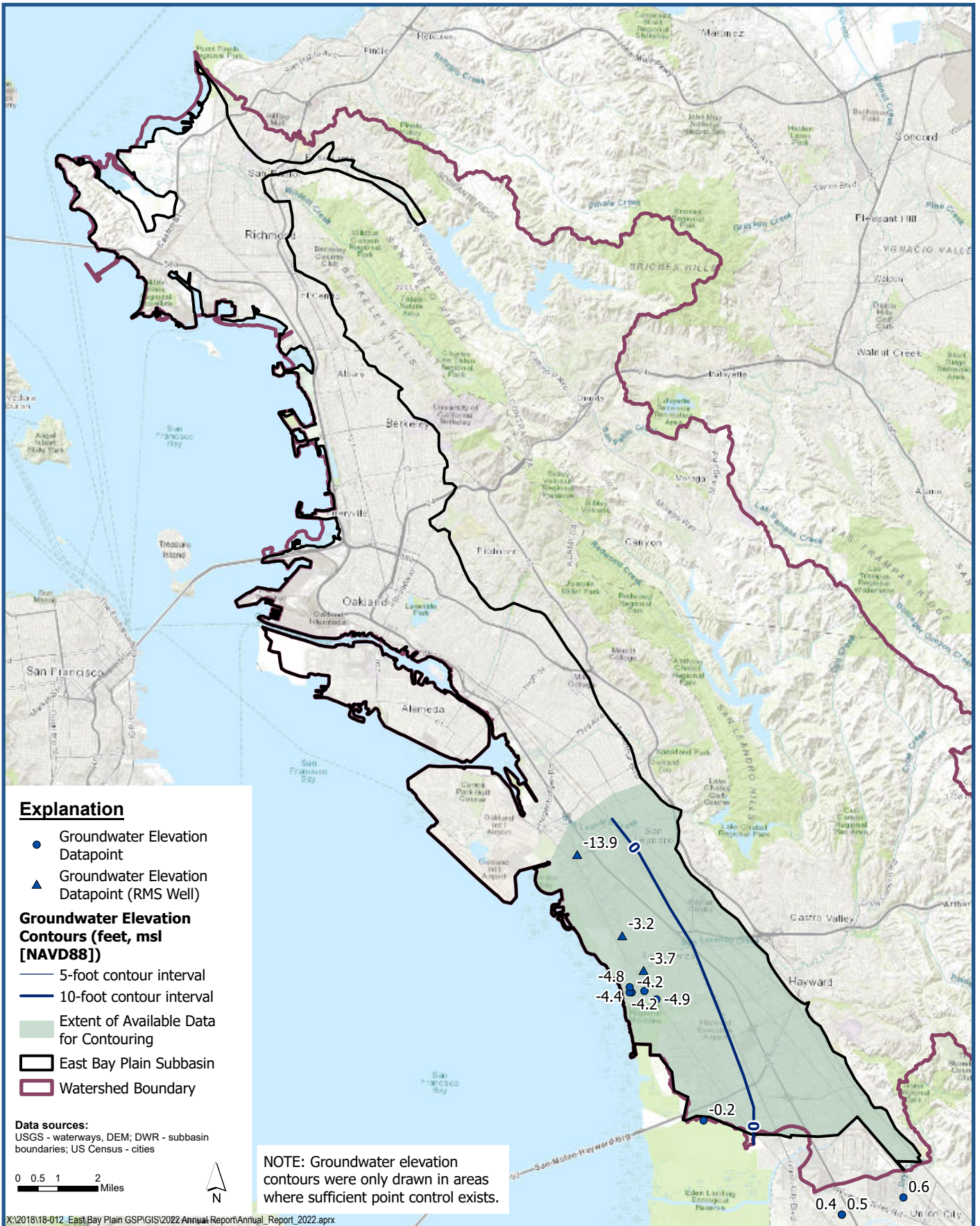


**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Fall 2020**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-32





**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Spring 2021**

*East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report*

Figure A-33





**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Fall 2021**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report

Figure A-34



X:\2018\18-012_East Bay Plain GSP\GIS\2022 Annual Report\Annual_Report_2022.aprx



**Contours of Equal Groundwater Elevation:
Deep Aquifer Zone - Spring 2022**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2023 Annual Report

Figure A-35



**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Fall 2022**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure A-36





**Contours of Equal Groundwater Elevation:
Deep Aquifer Zone - Spring 2023**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2024 Annual Report

Figure A-37



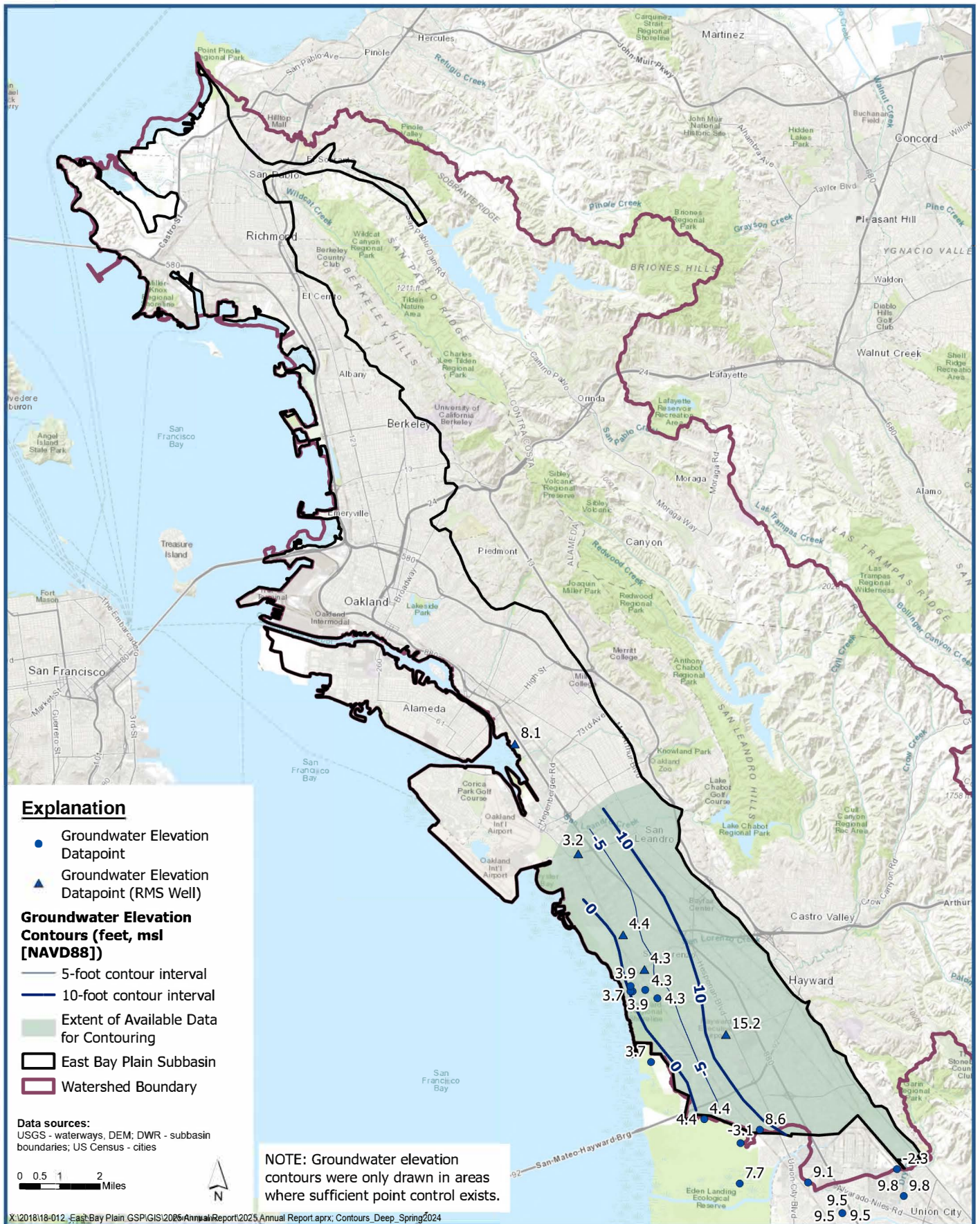


**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Fall 2023**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report

Figure A-38





**Contours of Equal Groundwater Elevation:
Deep Aquifer Zone - Spring 2024**

East Bay Plain Subbasin
Groundwater Sustainability Plan 2025 Annual Report

Figure A-39





Explanation

- Groundwater Elevation Datapoint
- ▲ Groundwater Elevation Datapoint (RMS Well)

Groundwater Elevation Contours (feet, msl [NAVD88])

- 5-foot contour interval
- 10-foot contour interval
- Extent of Available Data for Contouring
- East Bay Plain Subbasin
- Watershed Boundary

Data sources:
 USGS - waterways, DEM; DWR - subbasin boundaries; US Census - cities

0 0.5 1 2 Miles



NOTE: Groundwater elevation contours were only drawn in areas where sufficient point control exists.

X:\2018\18-012_East Bay Plain GSP\GIS\2025 Annual Report\2025 Annual Report.aprx; Contours_Deep_Fall2024

**Contours of Equal Groundwater Elevation:
 Deep Aquifer Zone - Fall 2024**

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report

Figure A-40

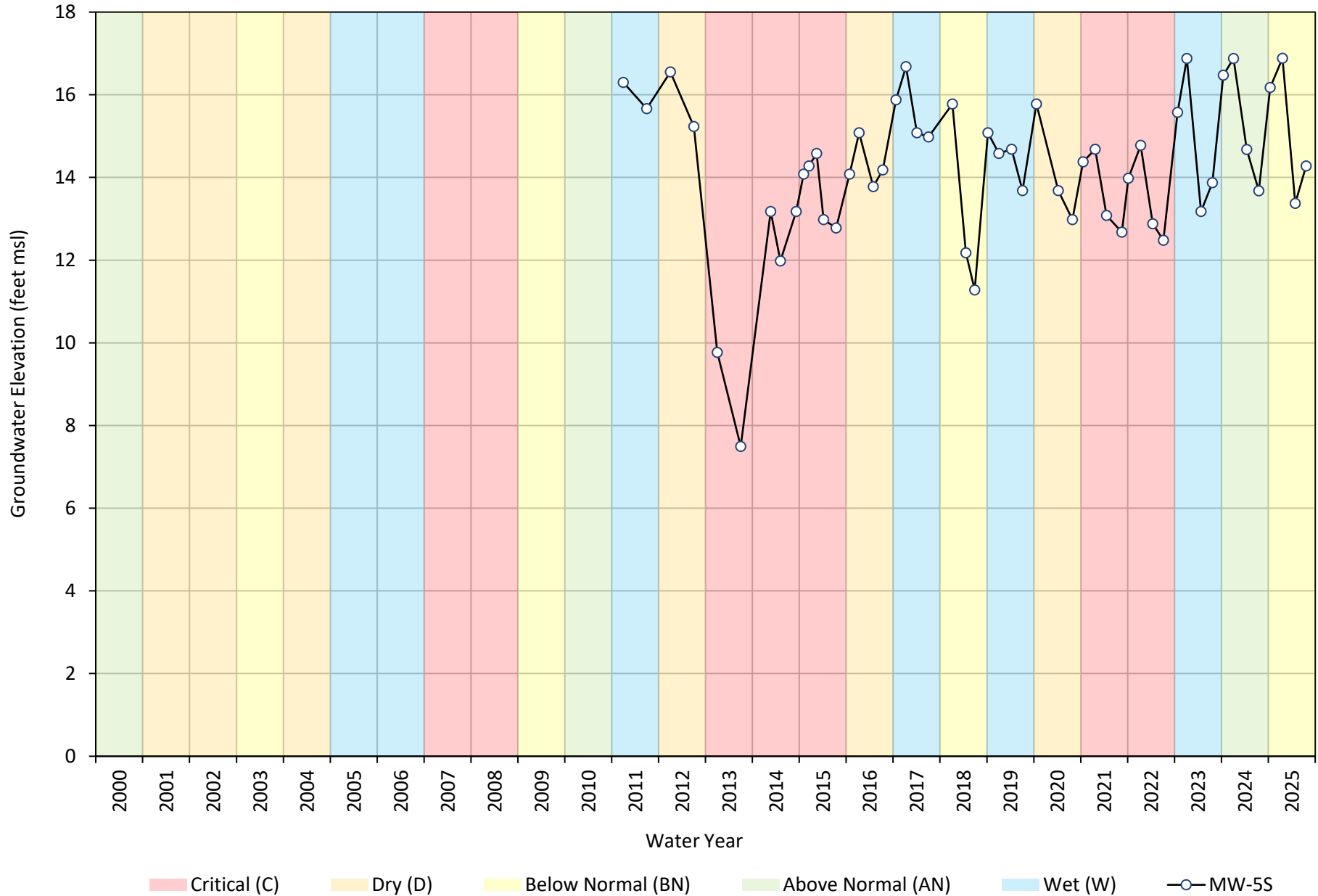


APPENDIX B

Hydrographs of Time-Series Groundwater Level Data for Groundwater Level RMS Wells

Well Name: MW-5S
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, NAVD88): 17.676

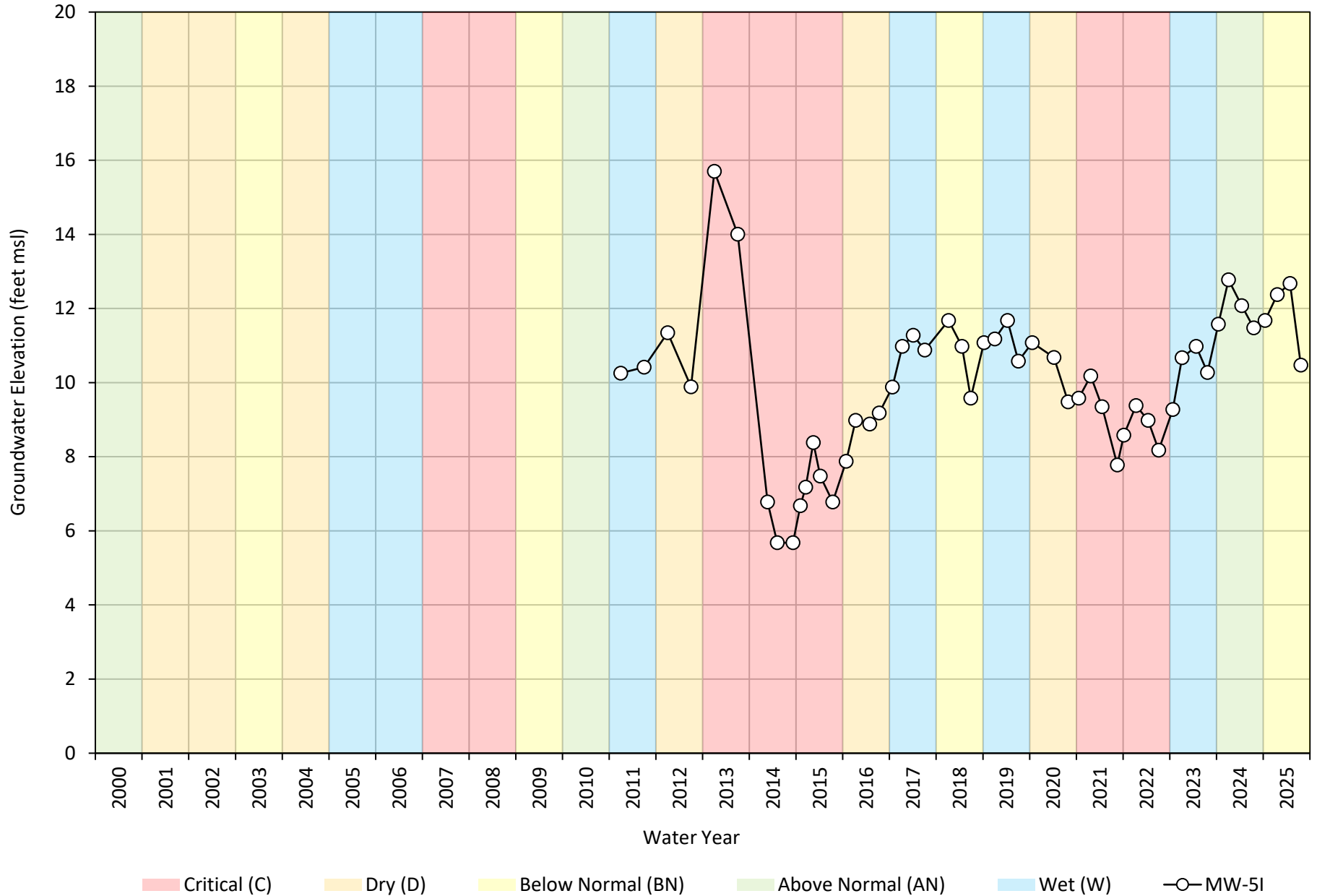
Total Depth (feet bgs): 210
Perforation Interval (feet bgs): 200-210
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-5I
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, NAVD88): 17.676

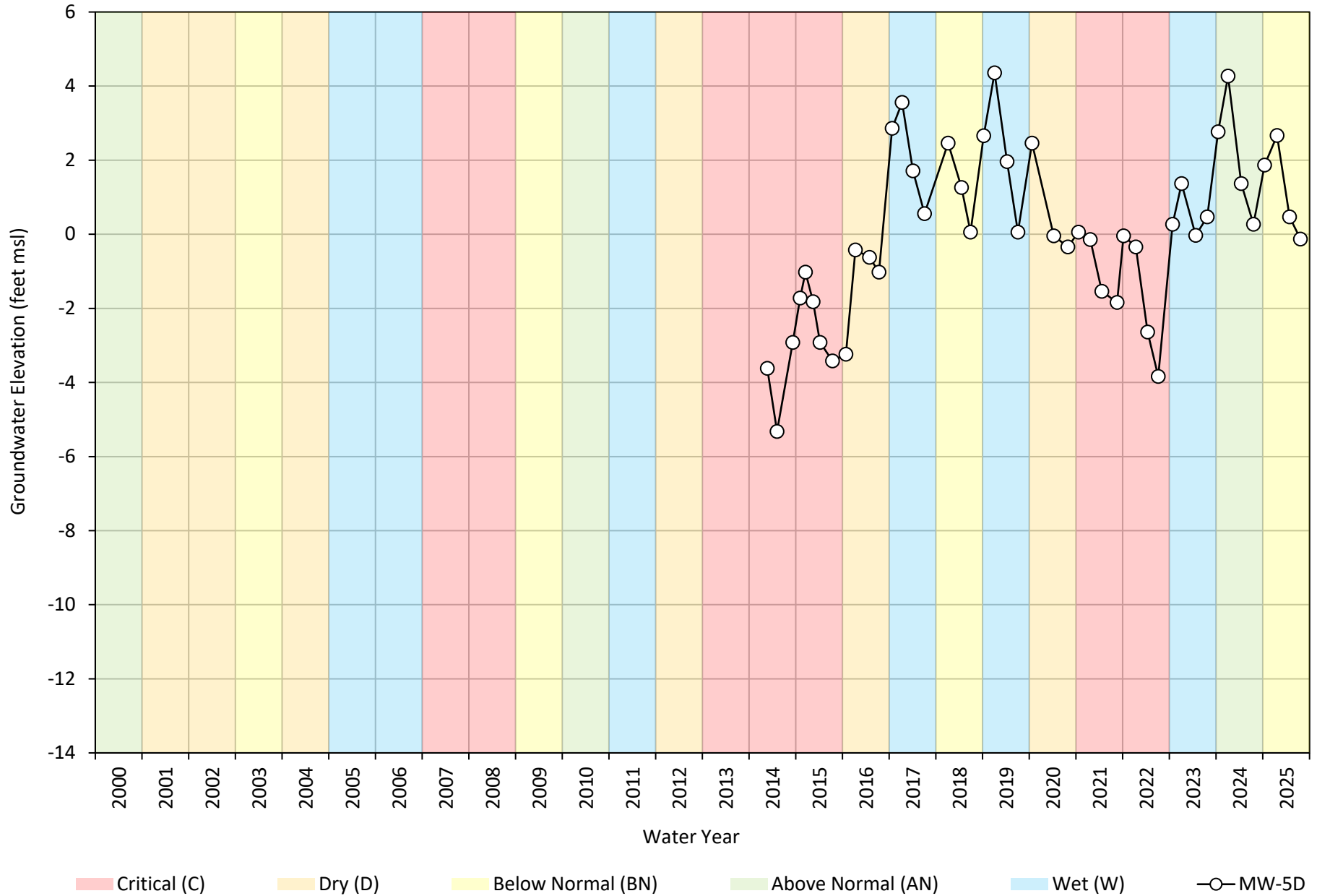
Total Depth (feet bgs): 325
Perforation Interval (feet bgs): 315-325
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-5D
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, NAVD88): 17.468

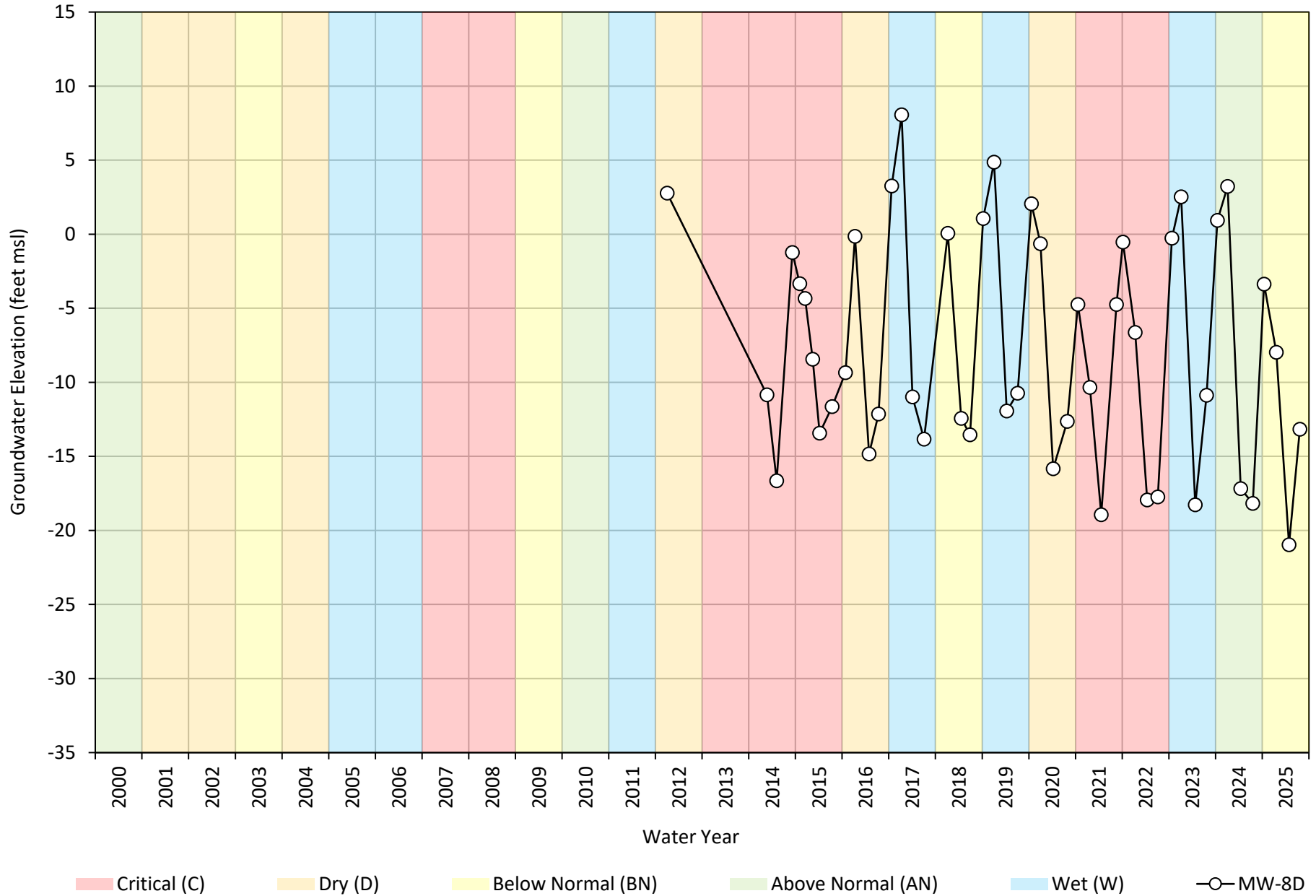
Total Depth (feet bgs): 640
Perforation Interval (feet bgs): 500-630
Depth Zone: Deep
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-8D
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, NAVD88): 18.427

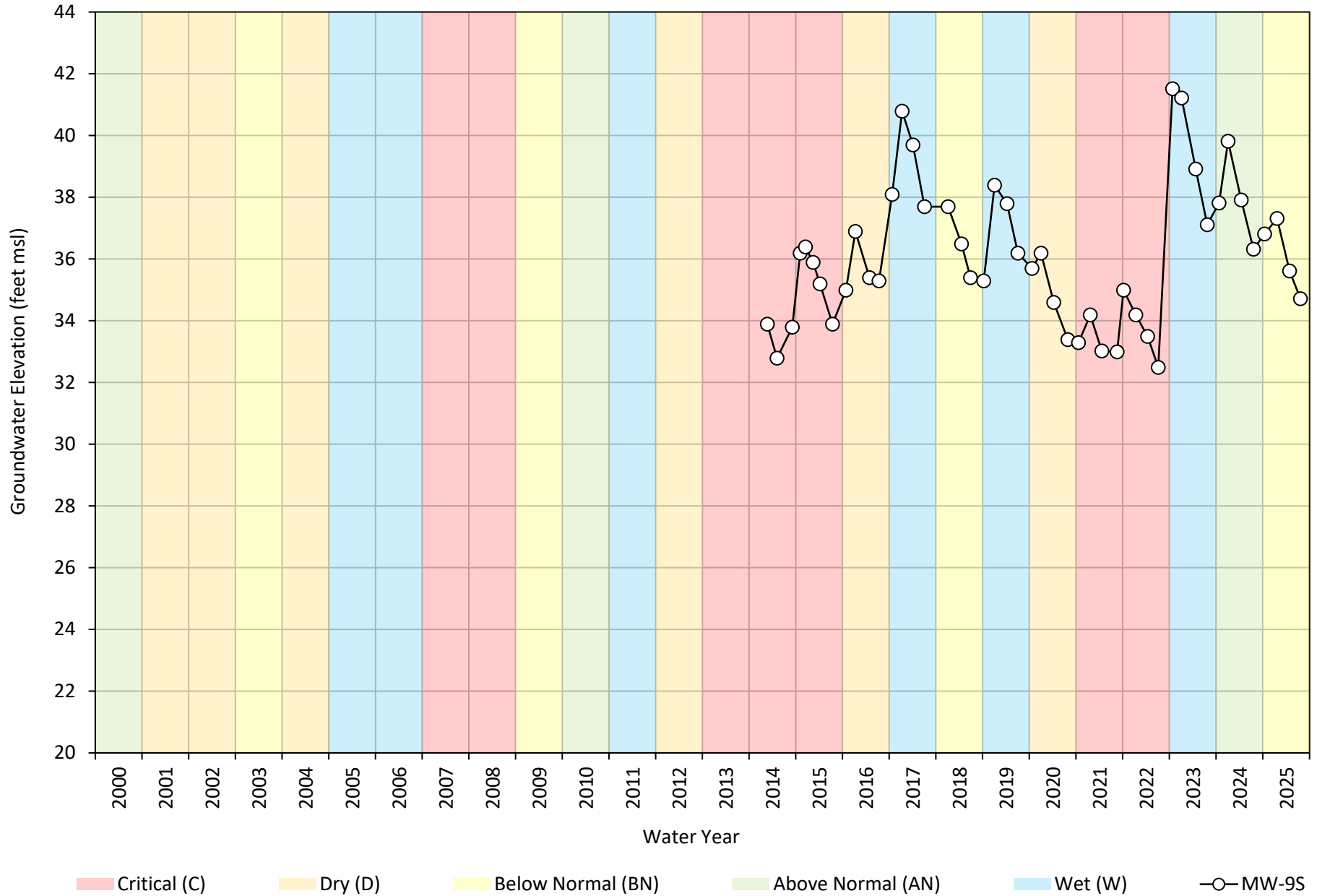
Total Depth (feet bgs): 490
Perforation Interval (feet bgs): 420-480
Depth Zone: Deep
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-9S
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, NAVD88): 58.212

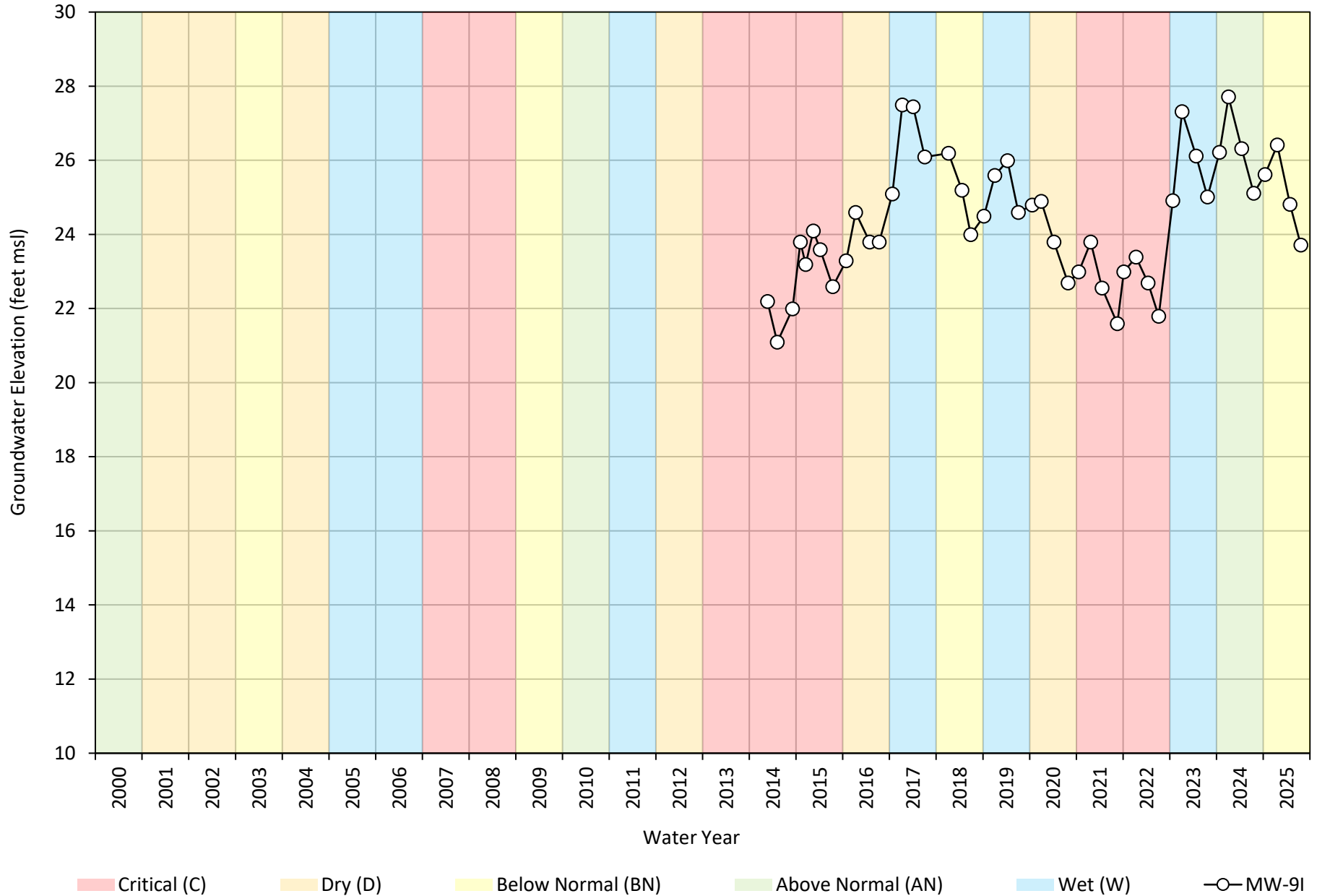
Total Depth (feet bgs): 120
Perforation Interval (feet bgs): 110-120
Depth Zone: Shallow
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-9I
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, NAVD88): 58.212

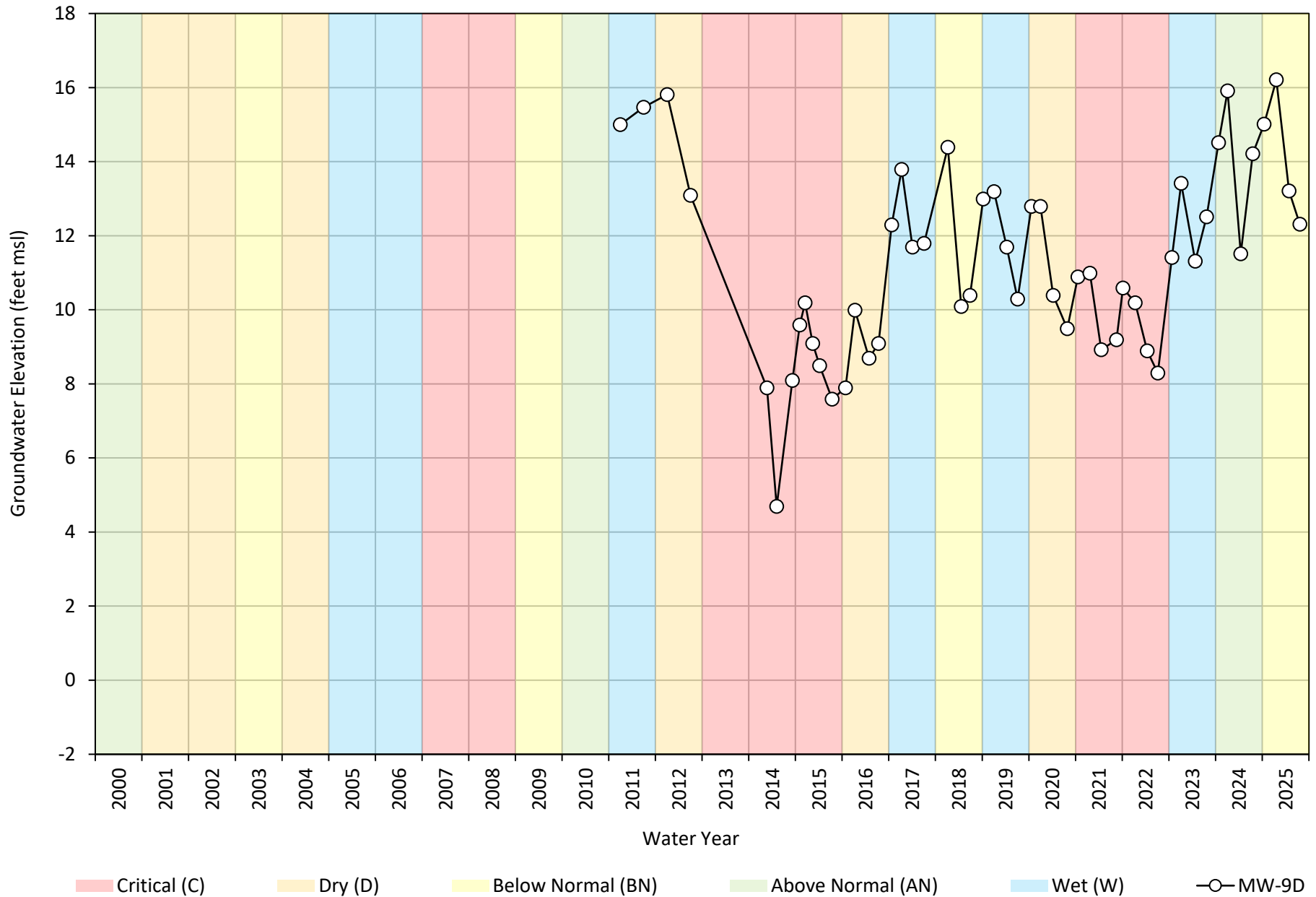
Total Depth (feet bgs): 210
Perforation Interval (feet bgs): 200-210
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-9D
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 58.212

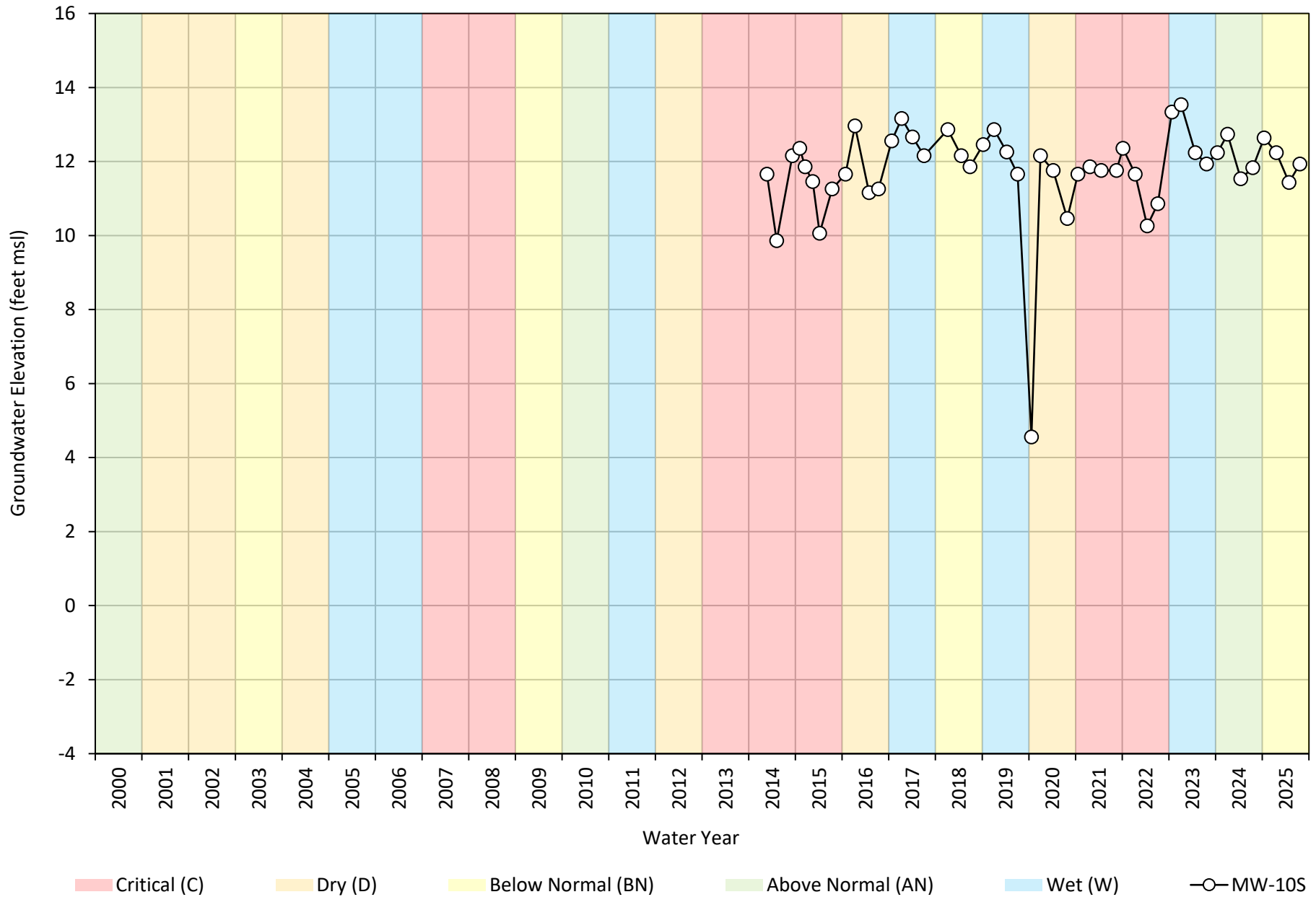
Total Depth (feet bgs): 335
Perforation Interval (feet bgs): 325-335
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-10S
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 15.636

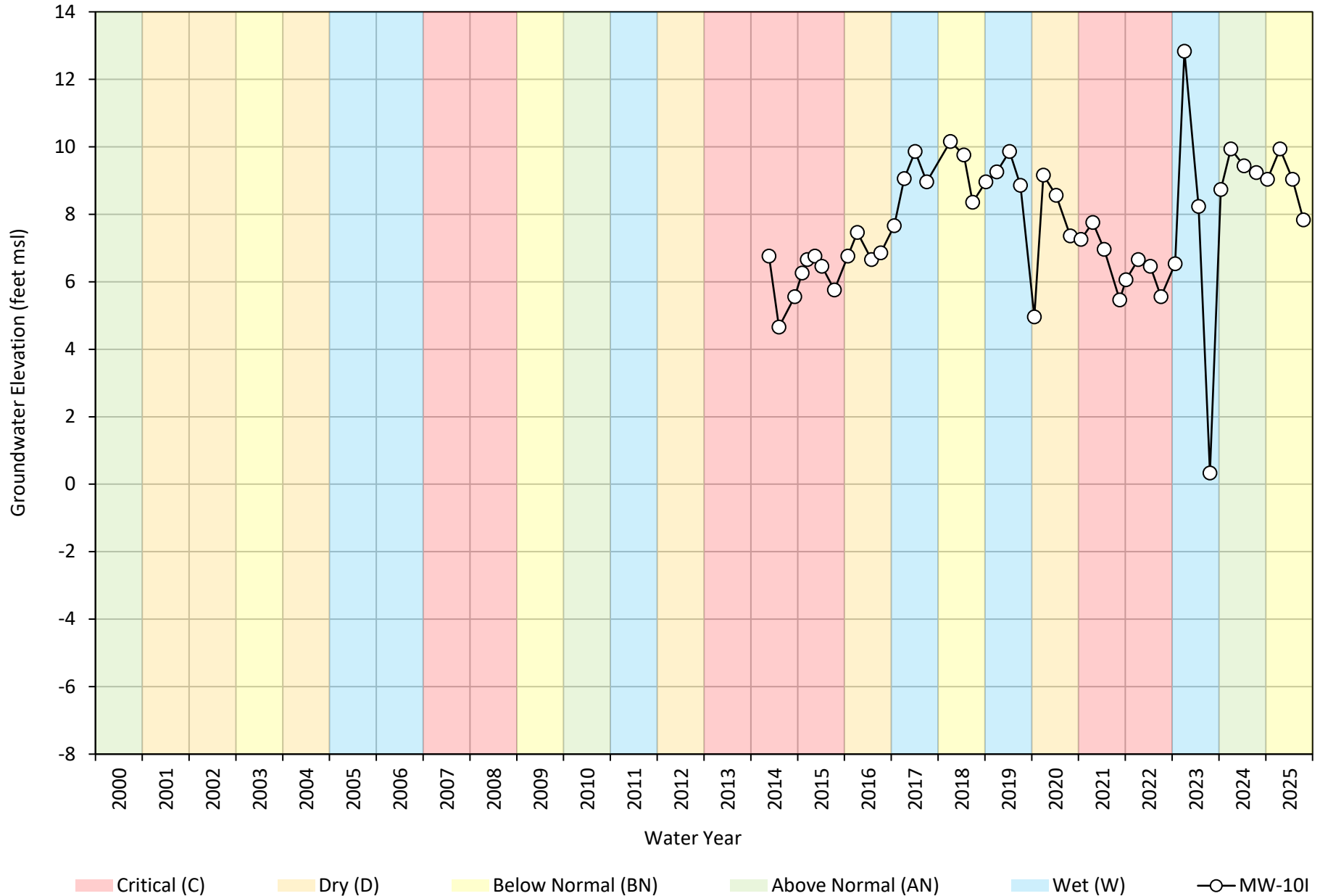
Total Depth (feet bgs): 120
Perforation Interval (feet bgs): 100-120
Depth Zone: Shallow
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-10I
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 15.636

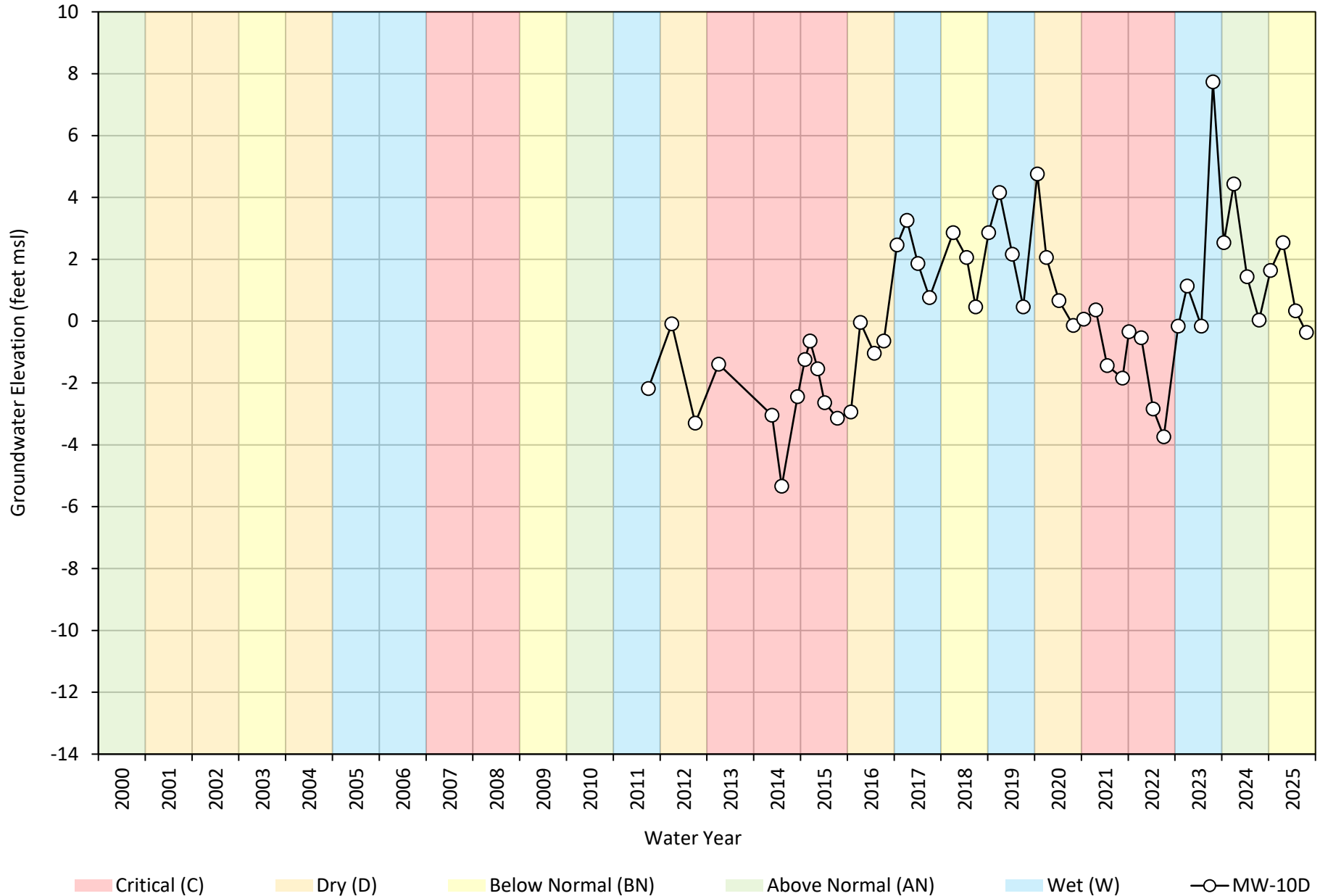
Total Depth (feet bgs): 360
Perforation Interval (feet bgs): 340-360
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-10D
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 15.636

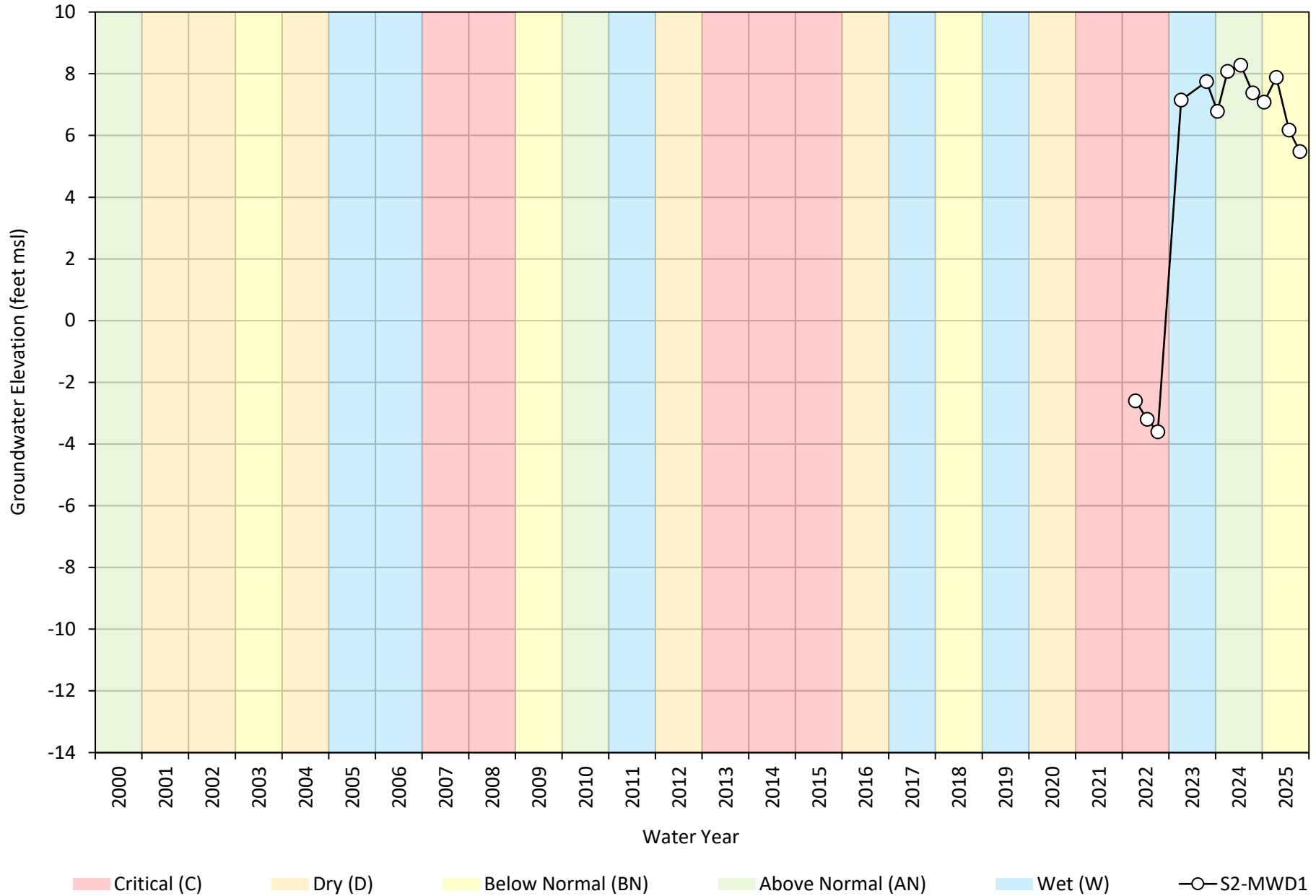
Total Depth (feet bgs): 610
Perforation Interval (feet bgs): 590-610
Depth Zone: Deep
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: S2-MWD1
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 18.147

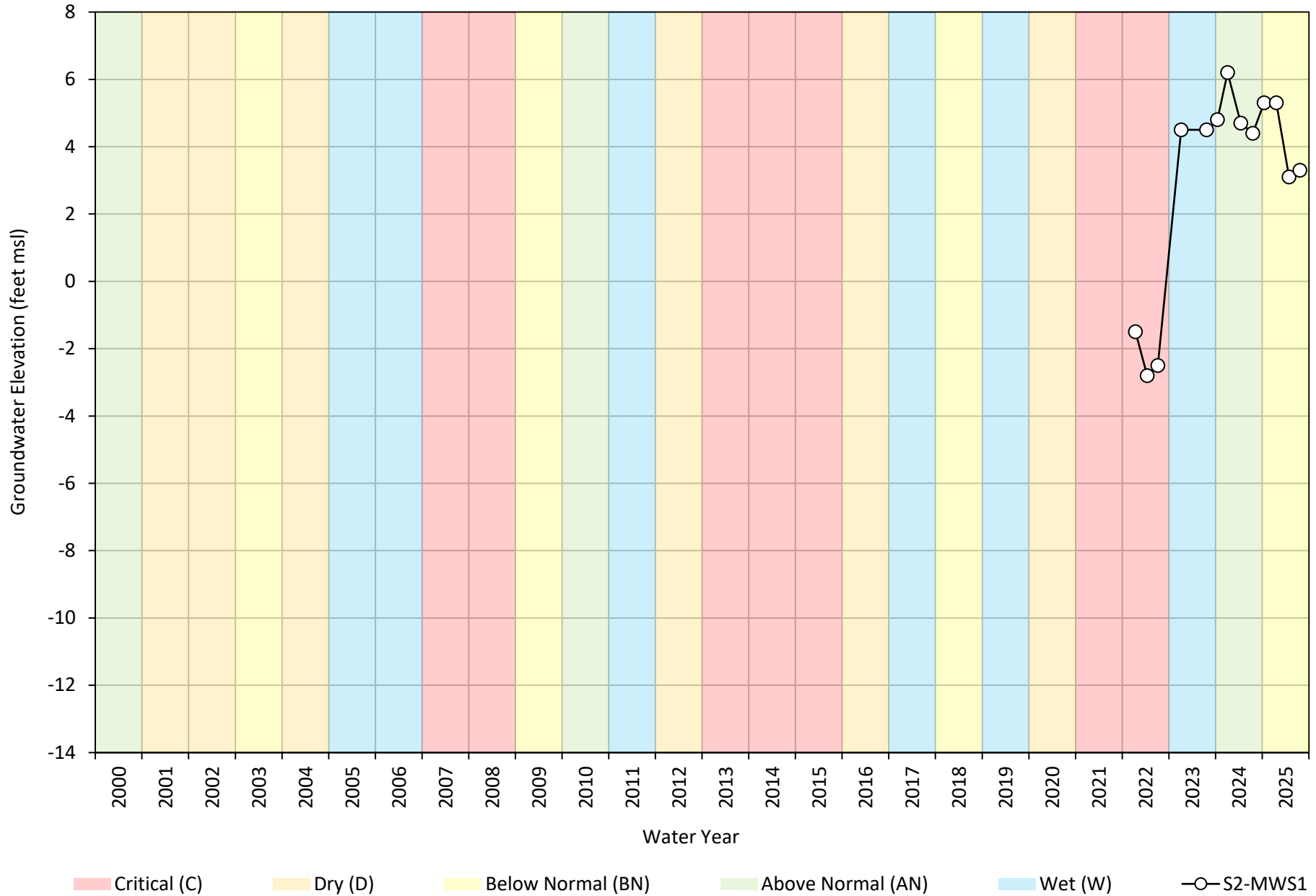
Total Depth (feet bgs): 555
Perforation Interval (feet bgs): 480 - 500
Depth Zone: Deep
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: S2-MWS1
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 15.501

Total Depth (feet bgs): 85
Perforation Interval (feet bgs): 50 - 80
Depth Zone: Shallow
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: S2-MWS2
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 15.501

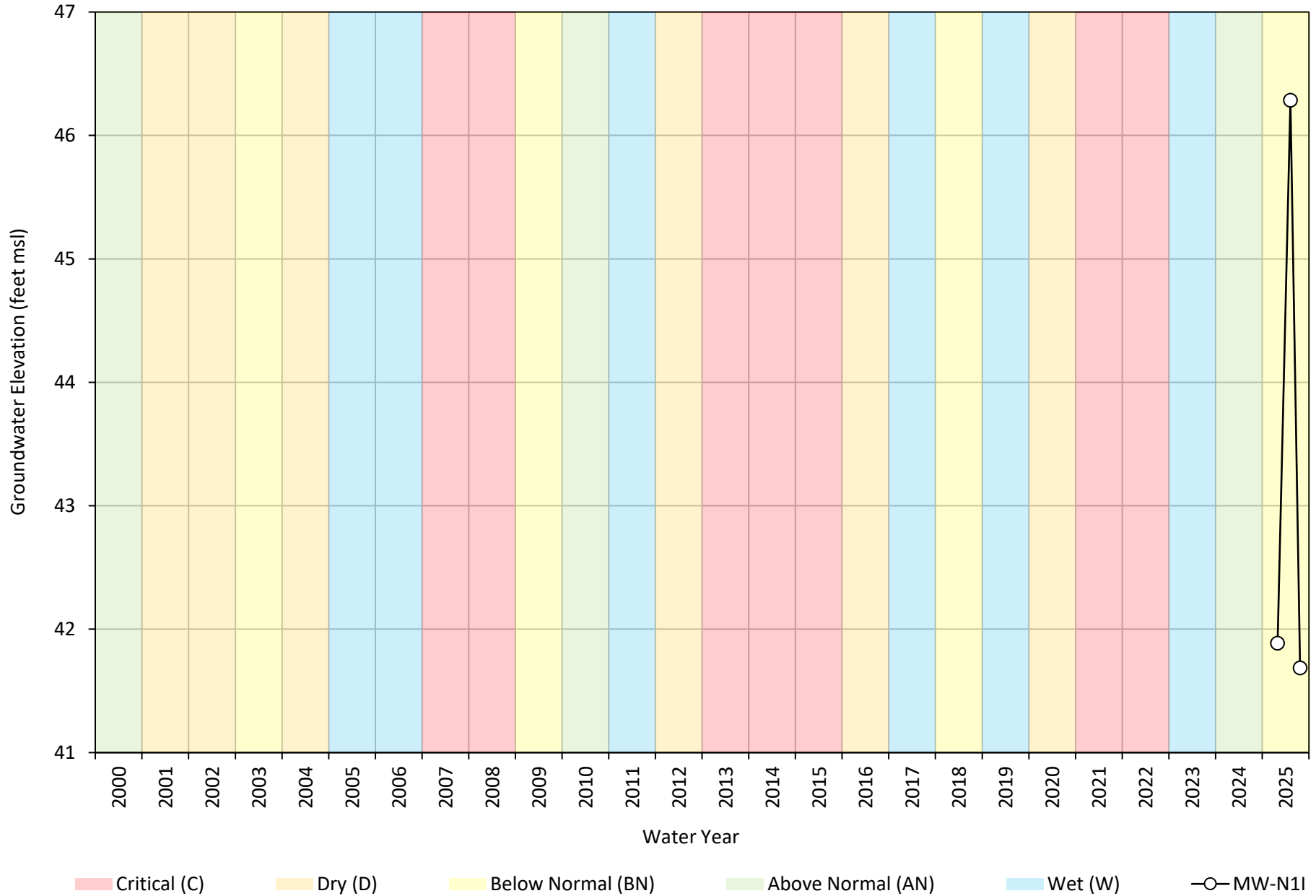
Total Depth (feet bgs): 555
Perforation Interval (feet bgs): 480 - 500
Depth Zone: Shallow
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-N11
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 67.286

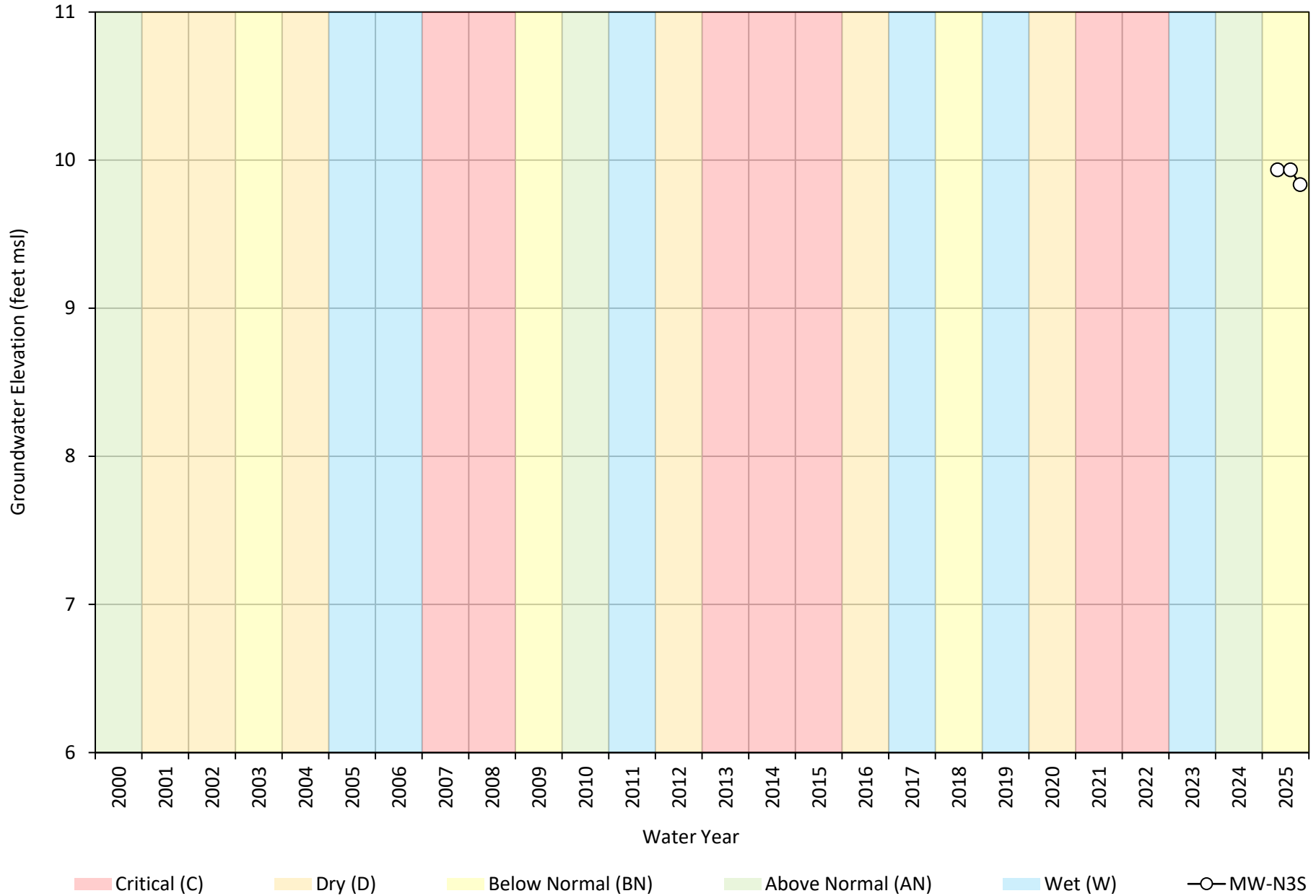
Total Depth (feet bgs): 220
Perforation Interval (feet bgs): 160 - 210
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-N3S
GSA: East Bay Municipal Utility District GSA
Subbasin: East Bay Plain
GSE (feet, msl): 13.635

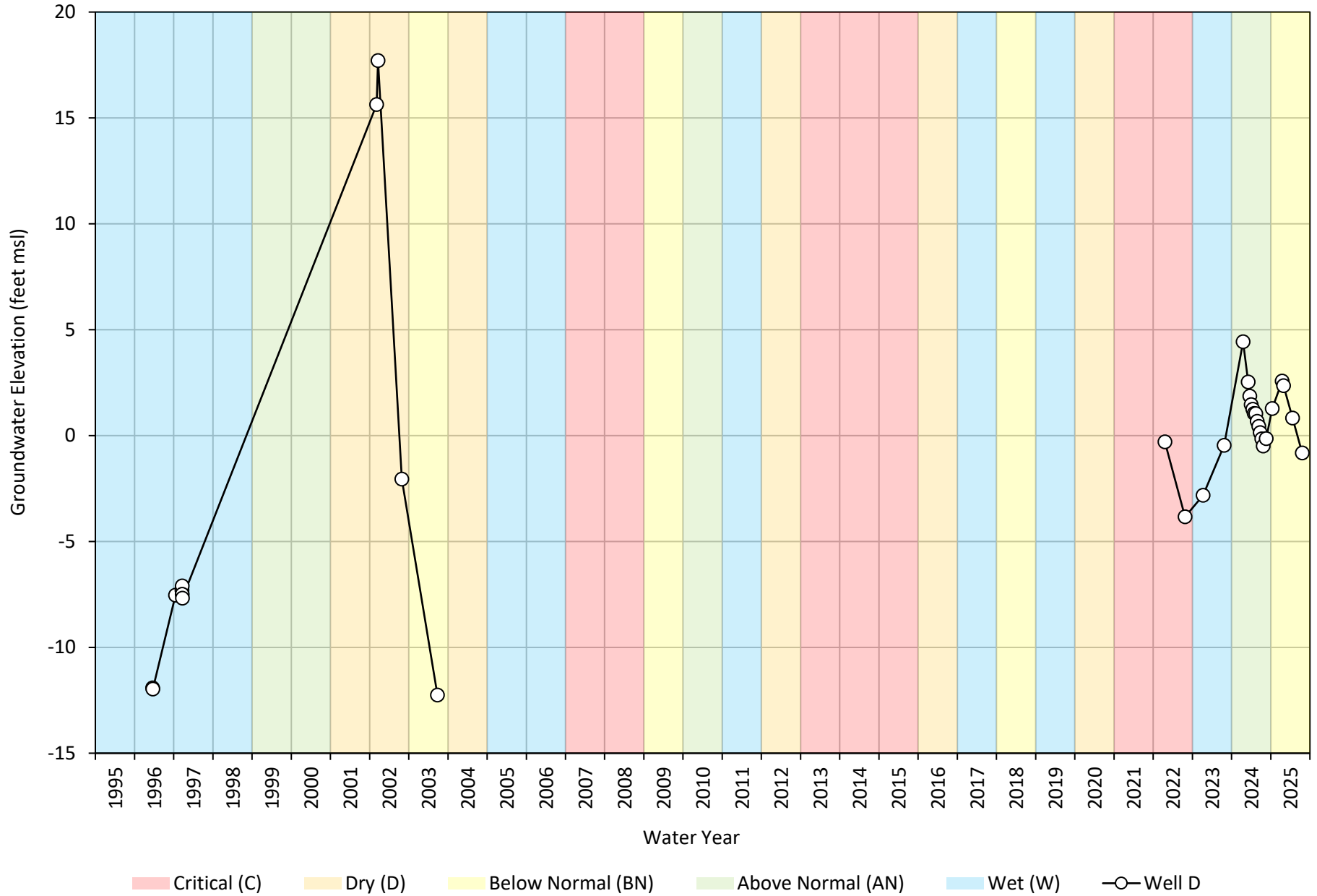
Total Depth (feet bgs): 95
Perforation Interval (feet bgs): 60 - 90
Depth Zone: Shallow
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: Well D
GSA: City of Hayward GSA
Subbasin: East Bay Plain
GSE (feet, msl): 52.03

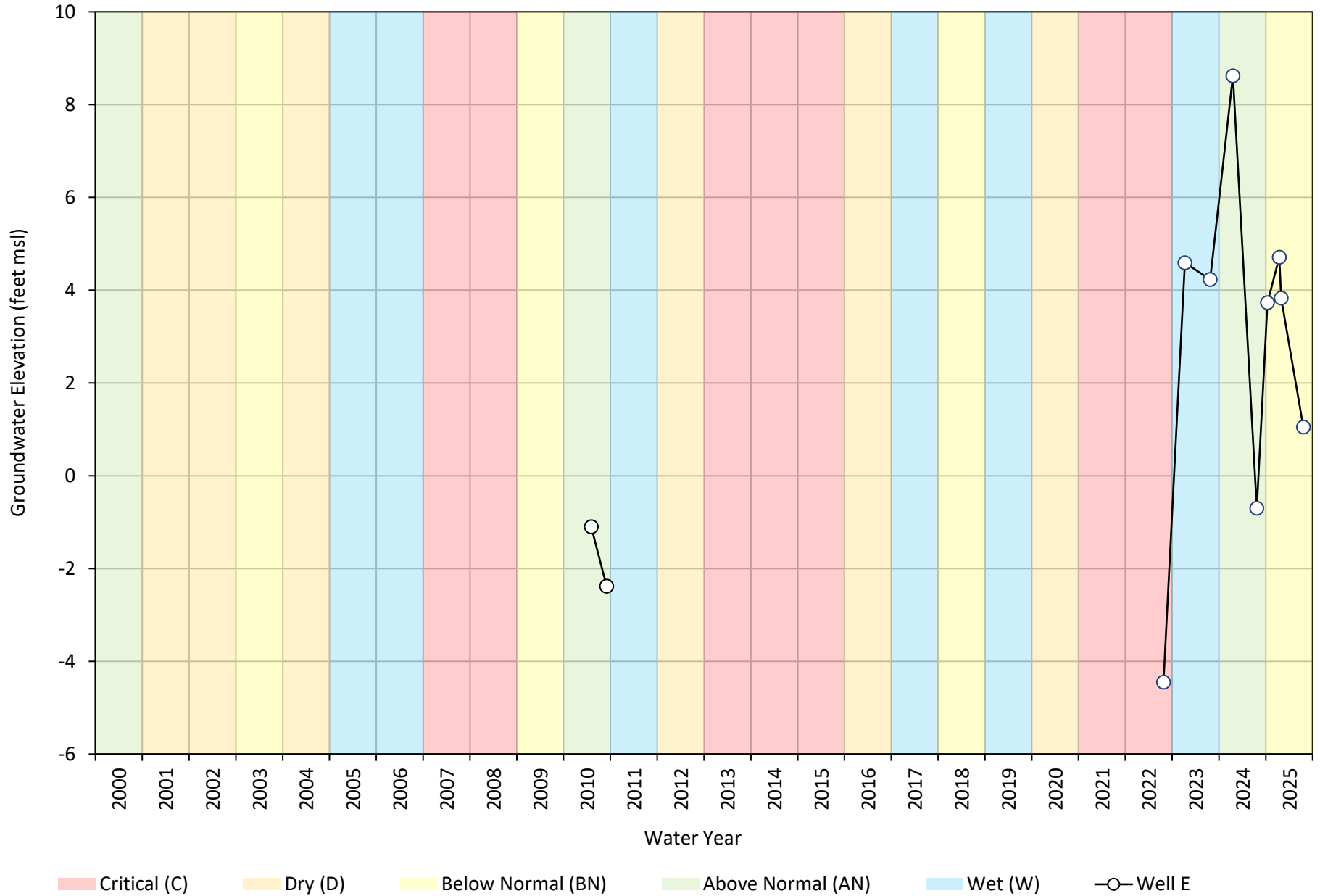
Total Depth (feet bgs): 600
Perforation Interval (feet bgs): 500-585
Depth Zone: Deep
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: Well E
GSA: City of Hayward GSA
Subbasin: East Bay Plain
GSE (feet, msl): 14.31

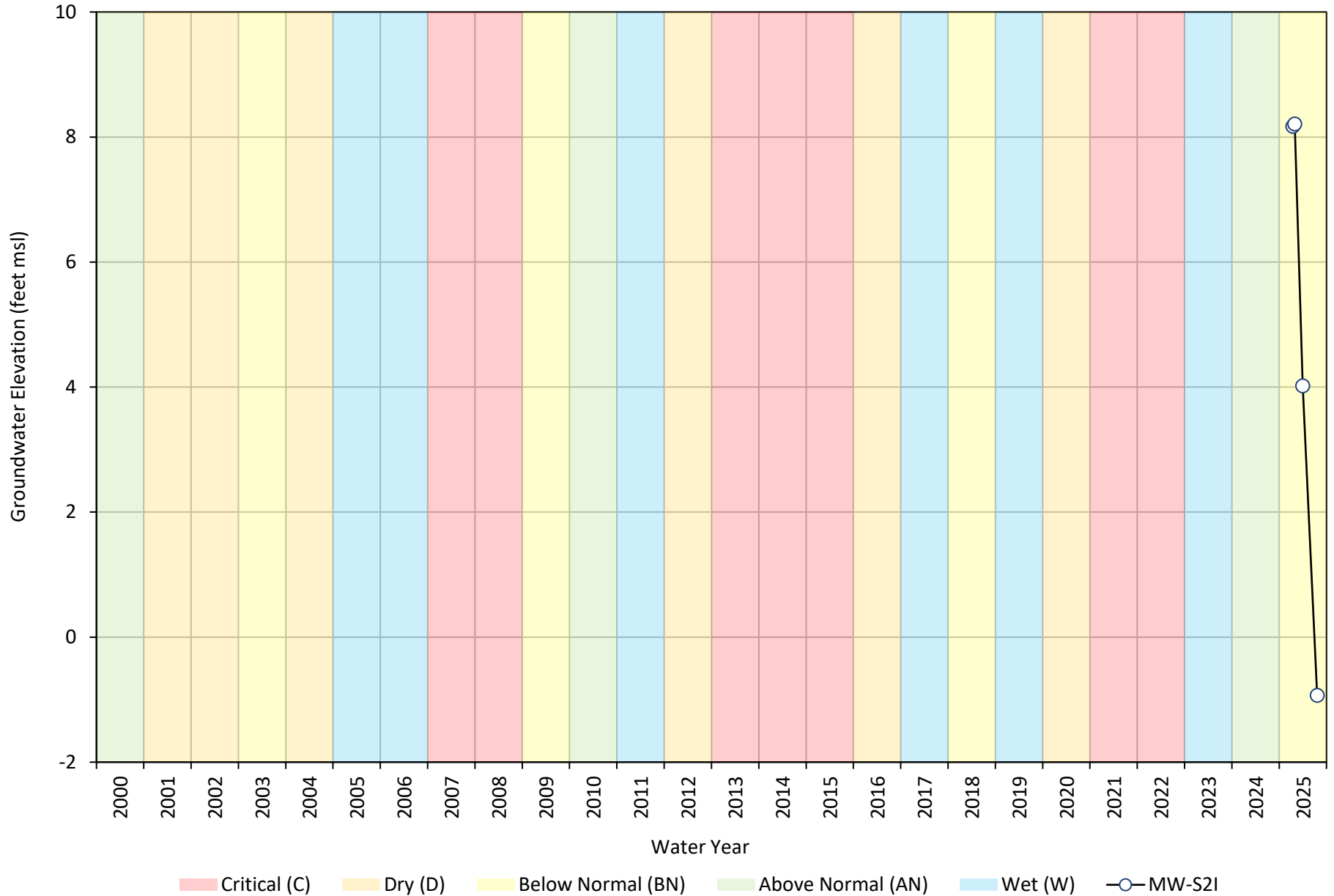
Total Depth (feet bgs): 525
Perforation Interval (feet bgs): 470-525
Depth Zone: Deep
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

Well Name: MW-S2I
GSA: City of Hayward GSA
Subbasin: East Bay Plain
GSE (feet, msl): 16.92

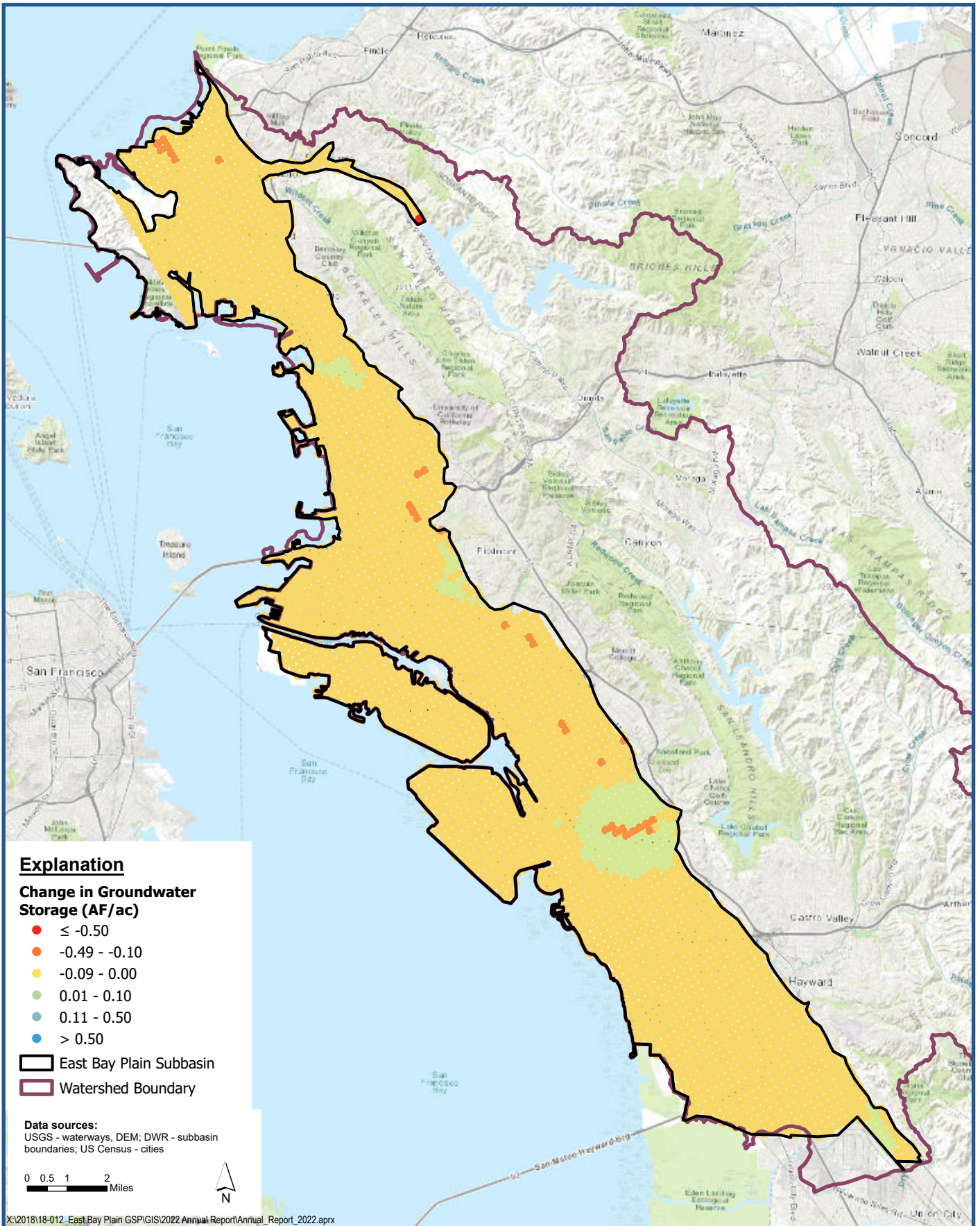
Total Depth (feet bgs): 320
Perforation Interval (feet bgs): 230-310
Depth Zone: Intermediate
Well Use: Monitoring



NOTE: Water Year Type is based on the San Joaquin Valley Water Year Index.

APPENDIX C

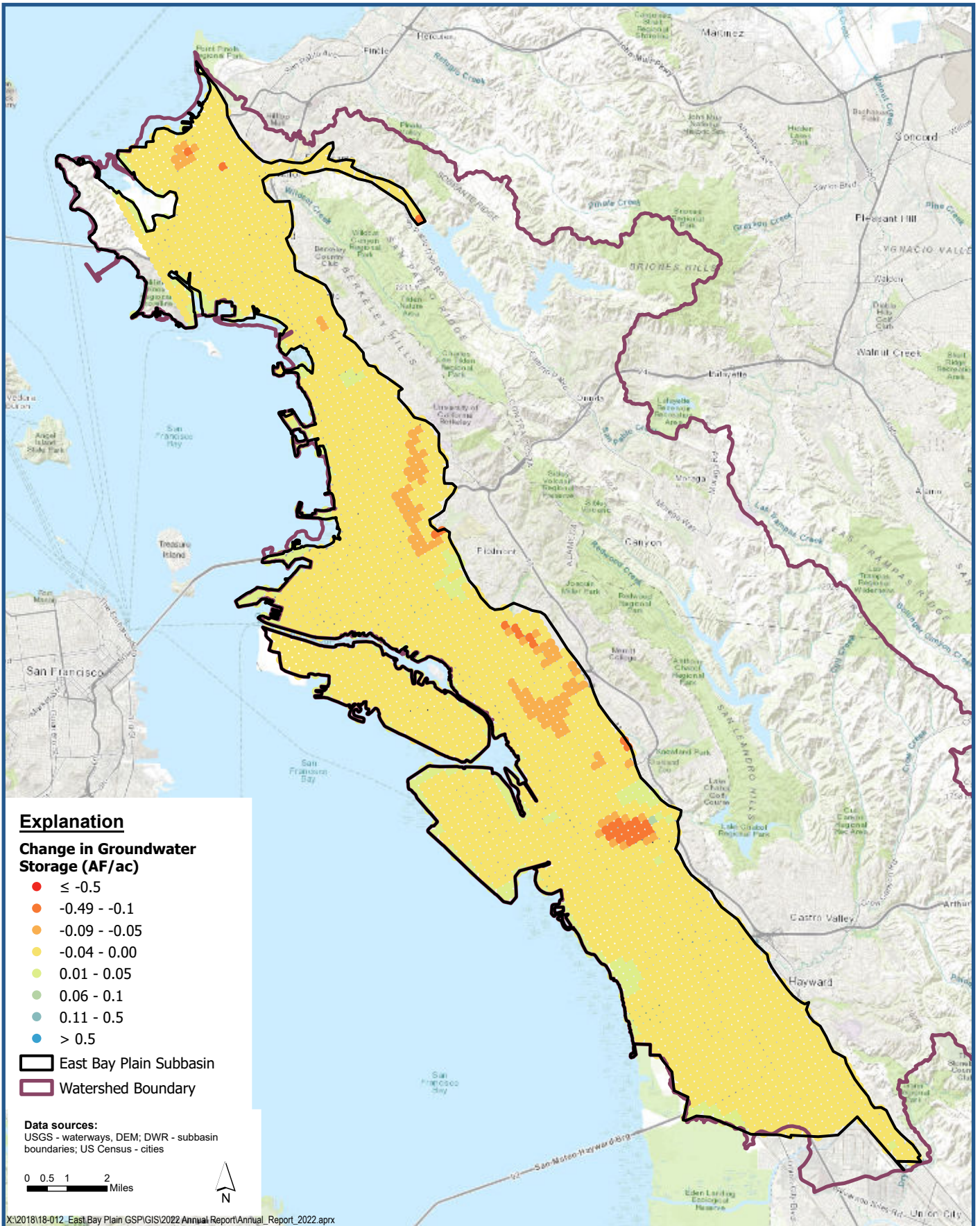
Maps of Annual Change in Groundwater Storage for 2020, 2021, 2022, 2023 and 2024



Change in Groundwater Storage in the Upper Shallow Aquifer Zone – Spring 2019 to Spring 2020

Figure C-1



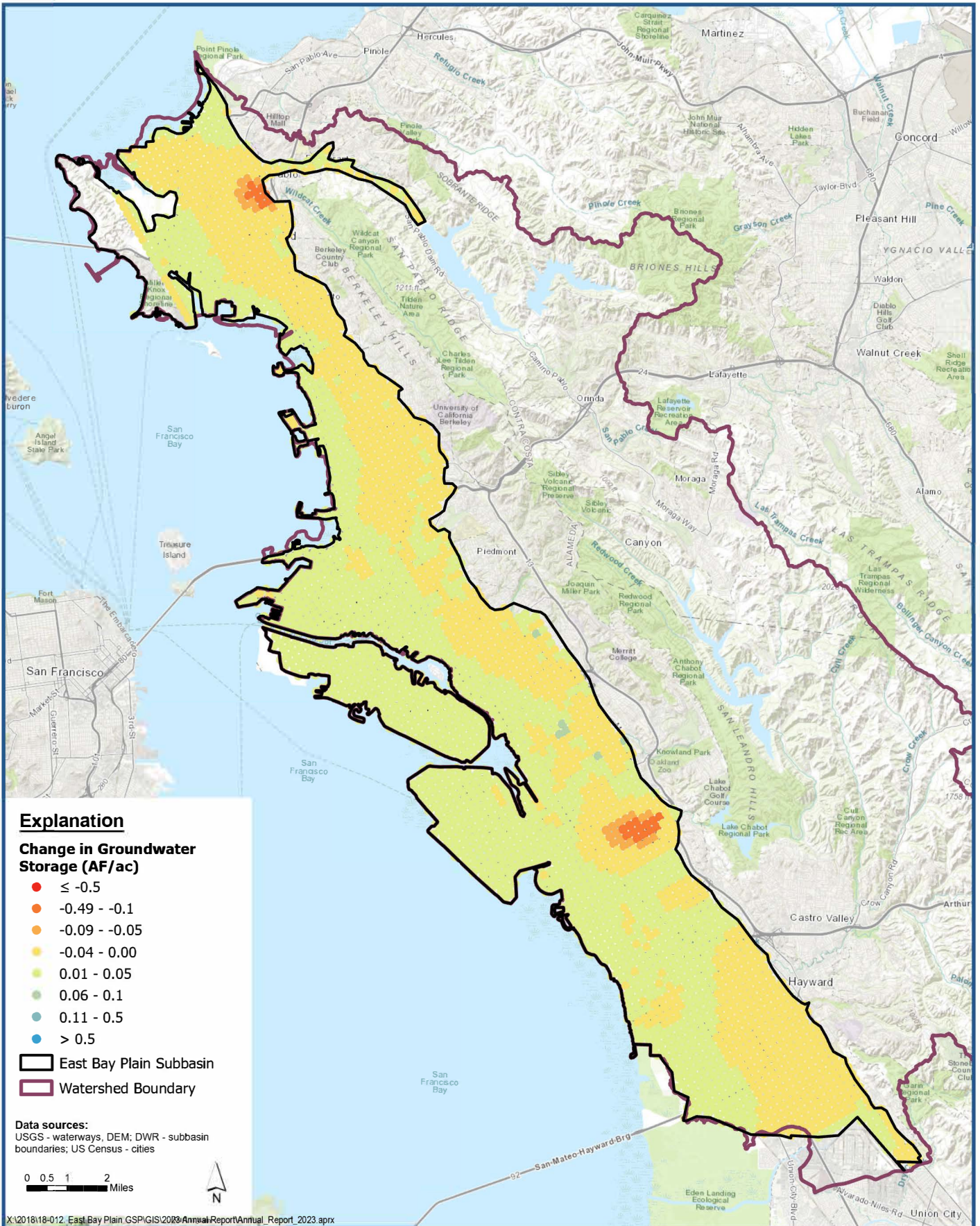


Change in Groundwater Storage in the Upper Shallow Aquifer Zone – Spring 2020 to Spring 2021

Figure C-2



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report

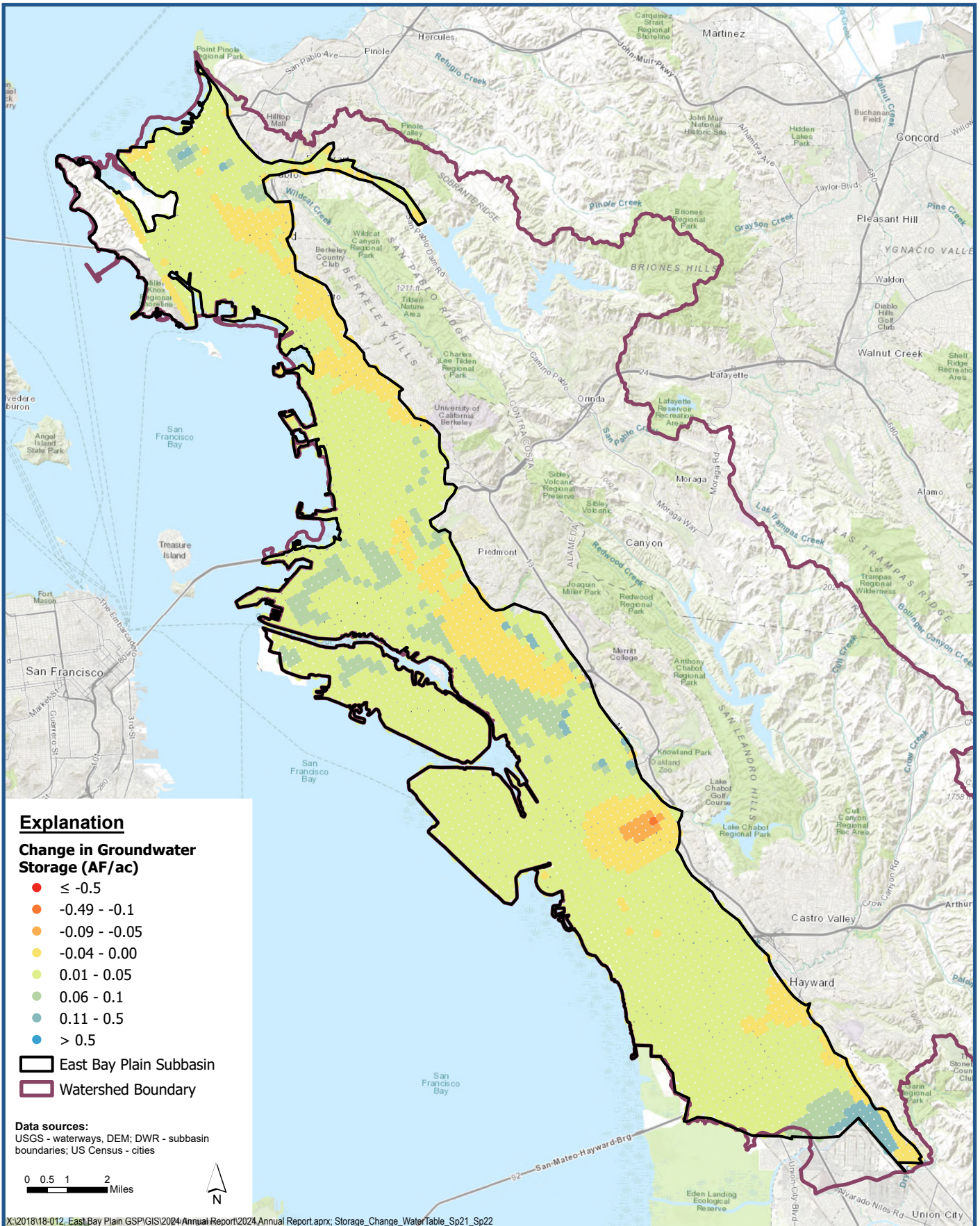


Change in Groundwater Storage in the Upper Shallow Aquifer Zone – Spring 2021 to Spring 2022

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure C-3



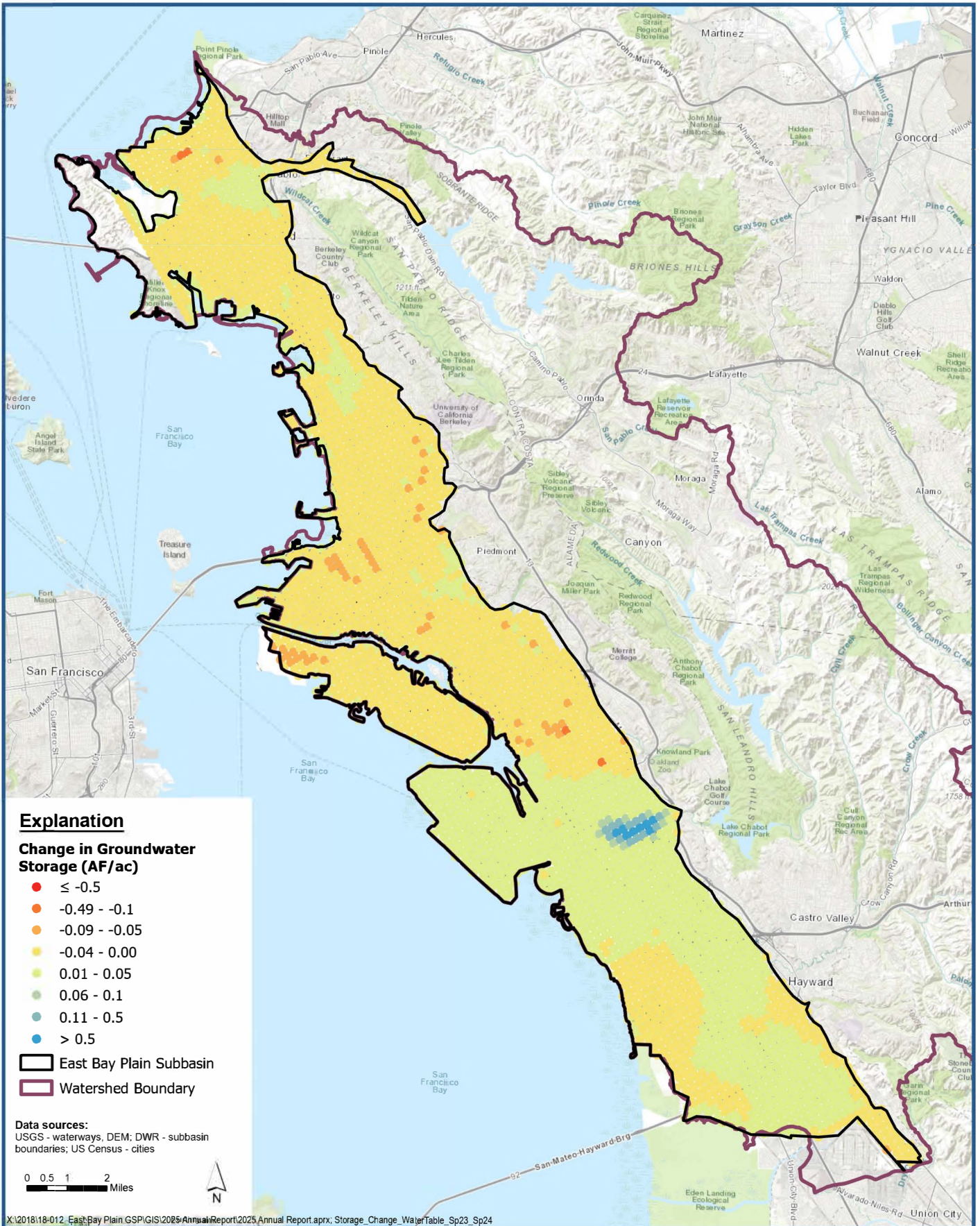


Change in Groundwater Storage in the Upper Shallow Aquifer Zone – Spring 2022 to Spring 2023

Figure C-4



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report

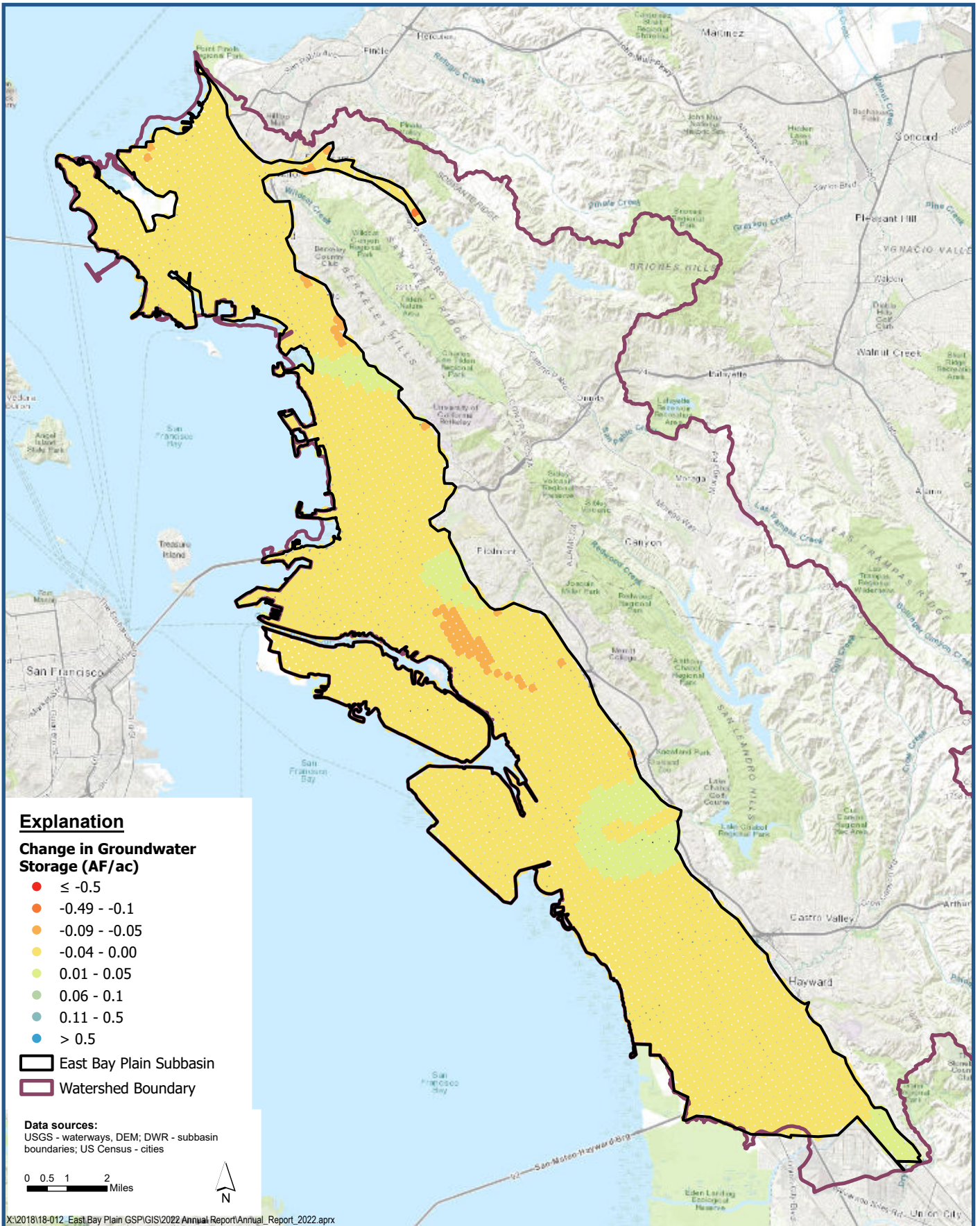


Change in Groundwater Storage in the Upper Shallow Aquifer Zone – Spring 2023 to Spring 2024

Figure C-5



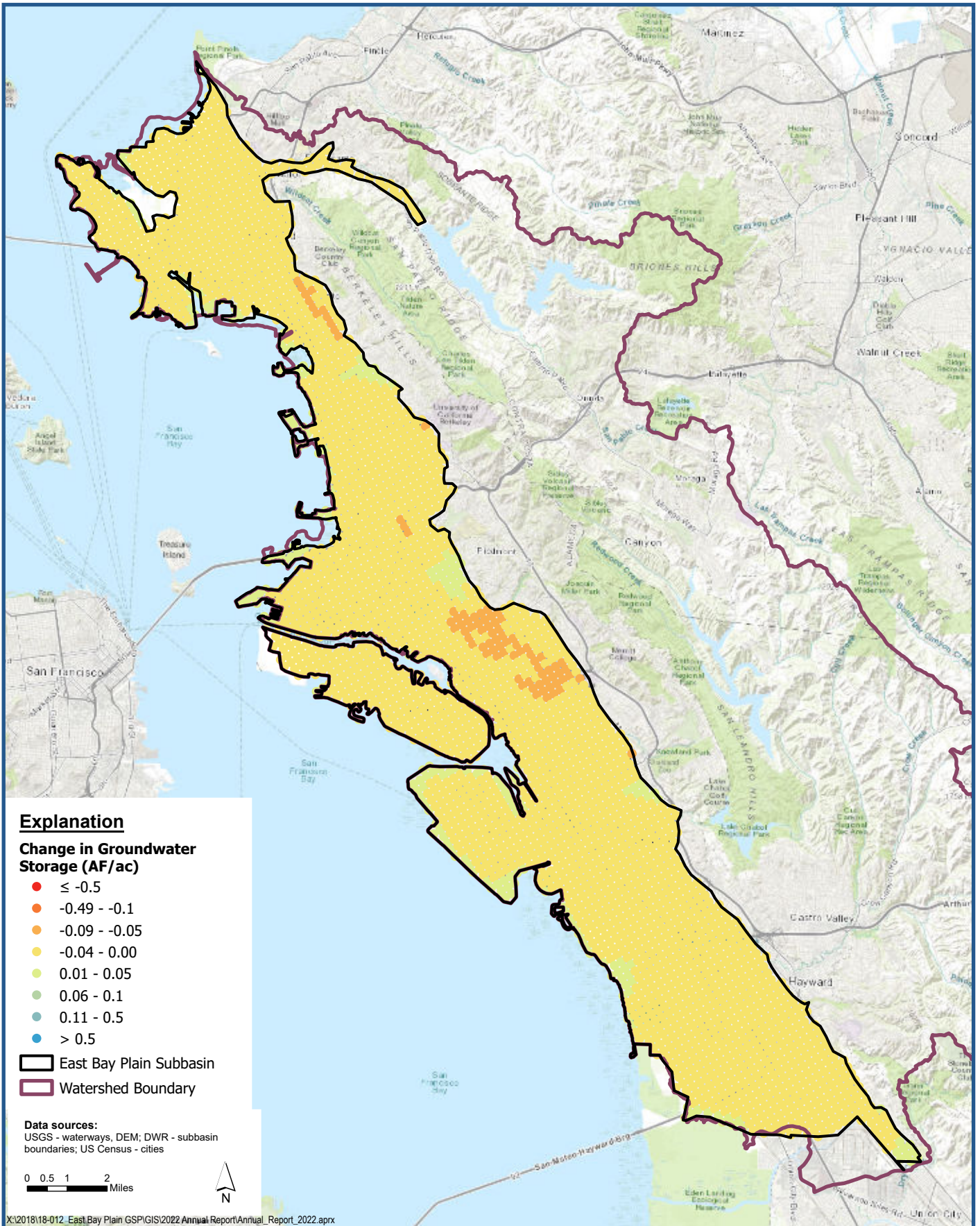
East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report



Change in Groundwater Storage in the Lower Shallow Aquifer Zone – Spring 2019 to Spring 2020

Figure C-6



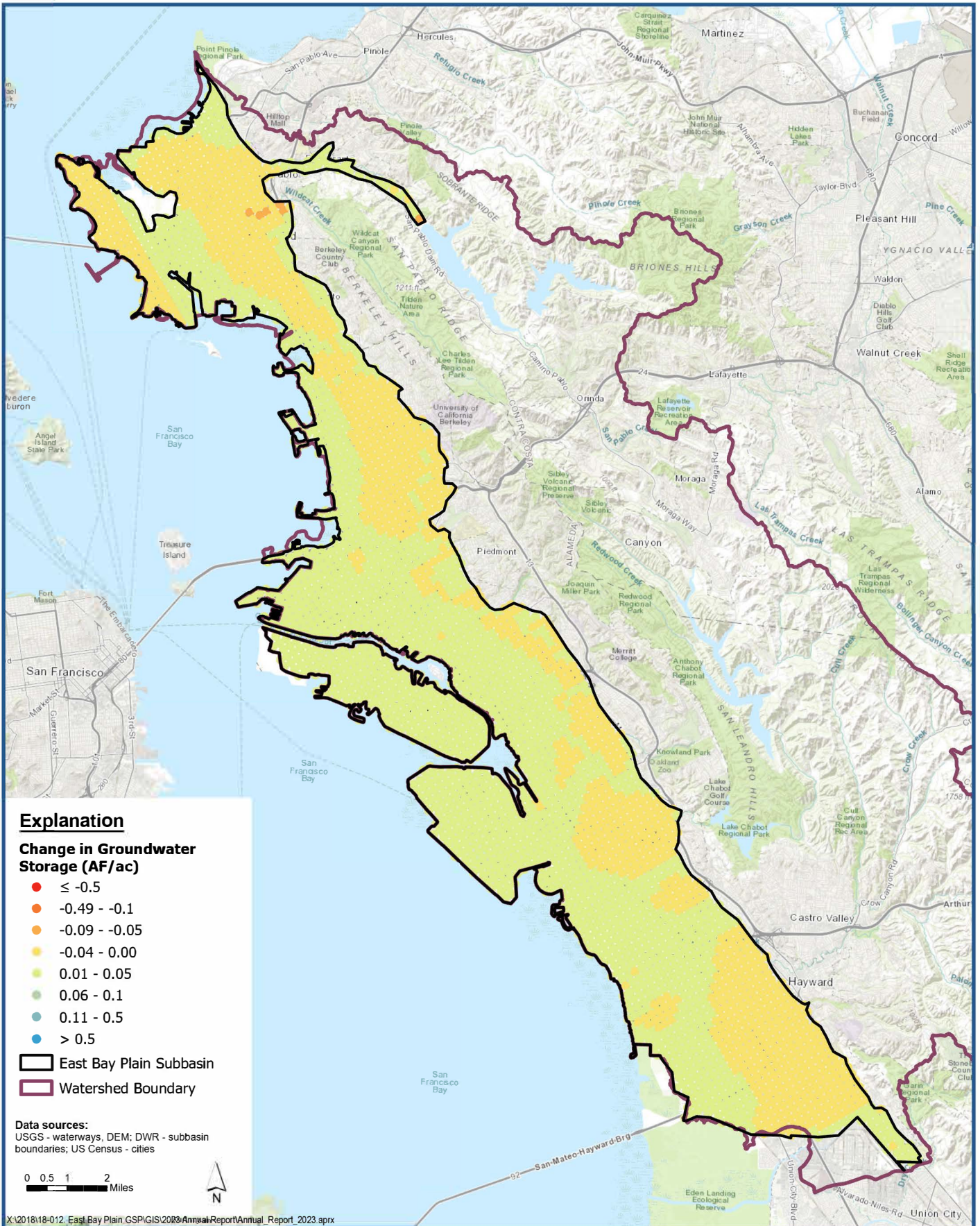


Change in Groundwater Storage in the Lower Shallow Aquifer Zone – Spring 2020 to Spring 2021

Figure C-7



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report

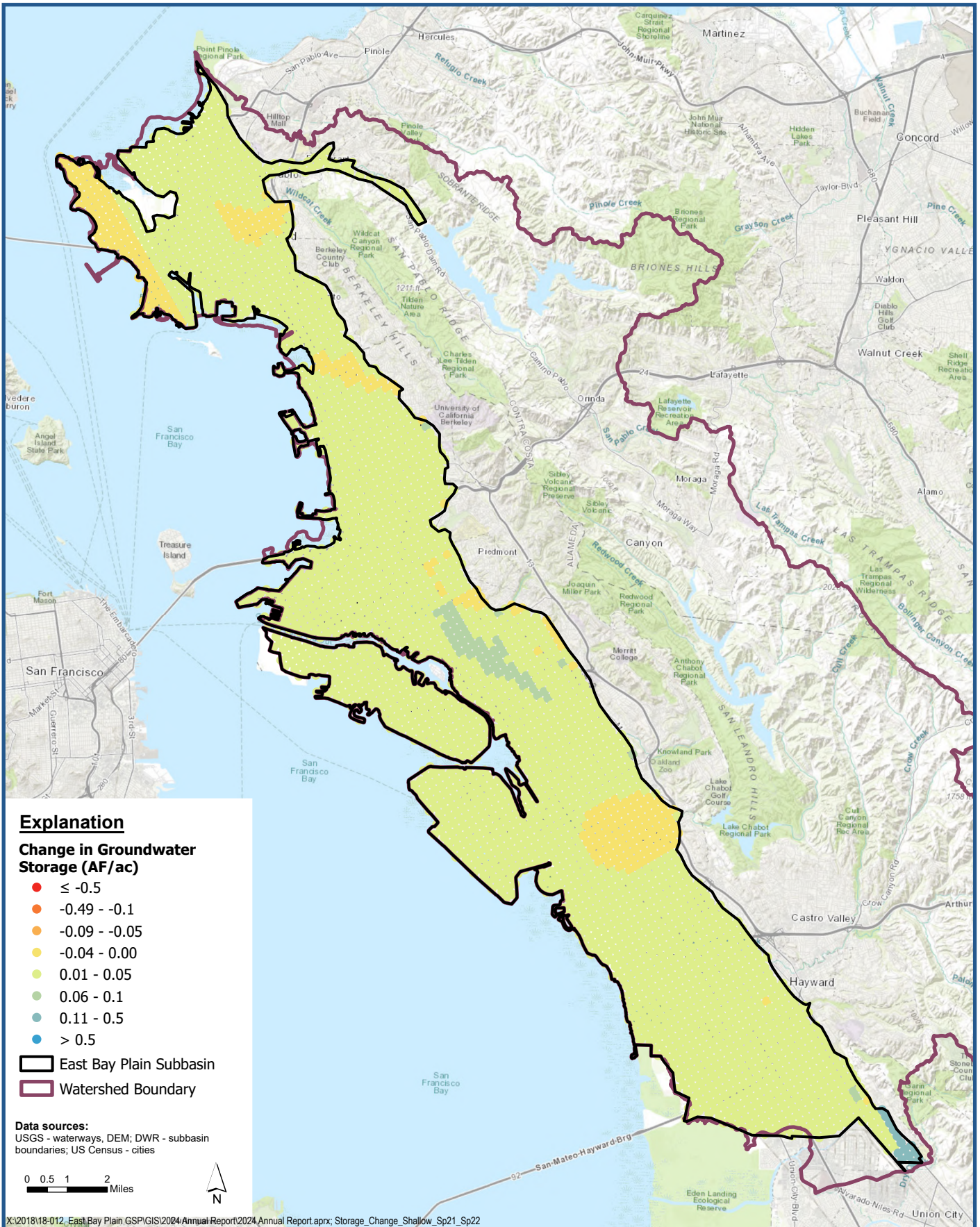


Change in Groundwater Storage in the Lower Shallow Aquifer Zone – Spring 2021 to Spring 2022

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure C-8



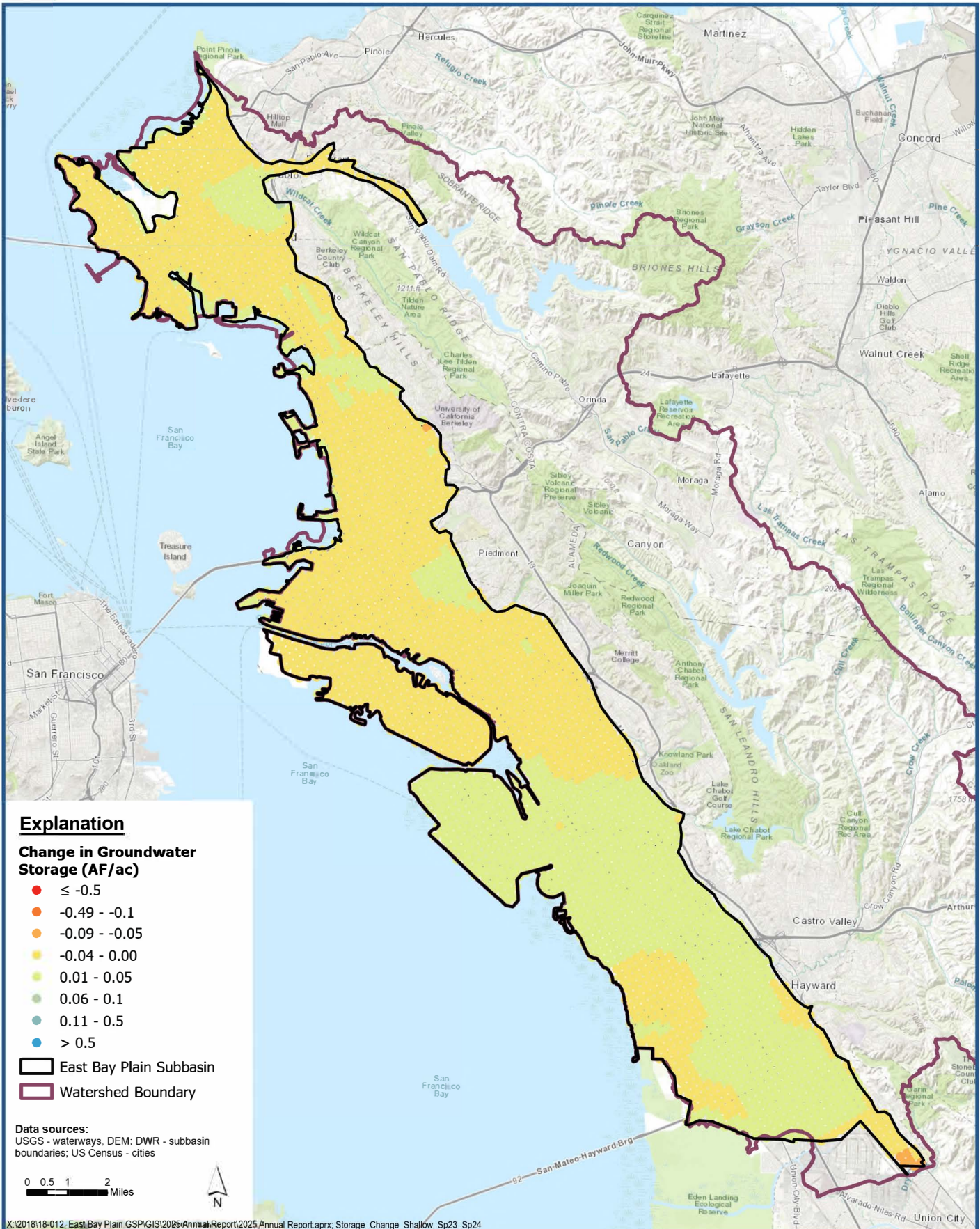


Change in Groundwater Storage in the Lower Shallow Aquifer Zone – Spring 2022 to Spring 2023

Figure C-9



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report

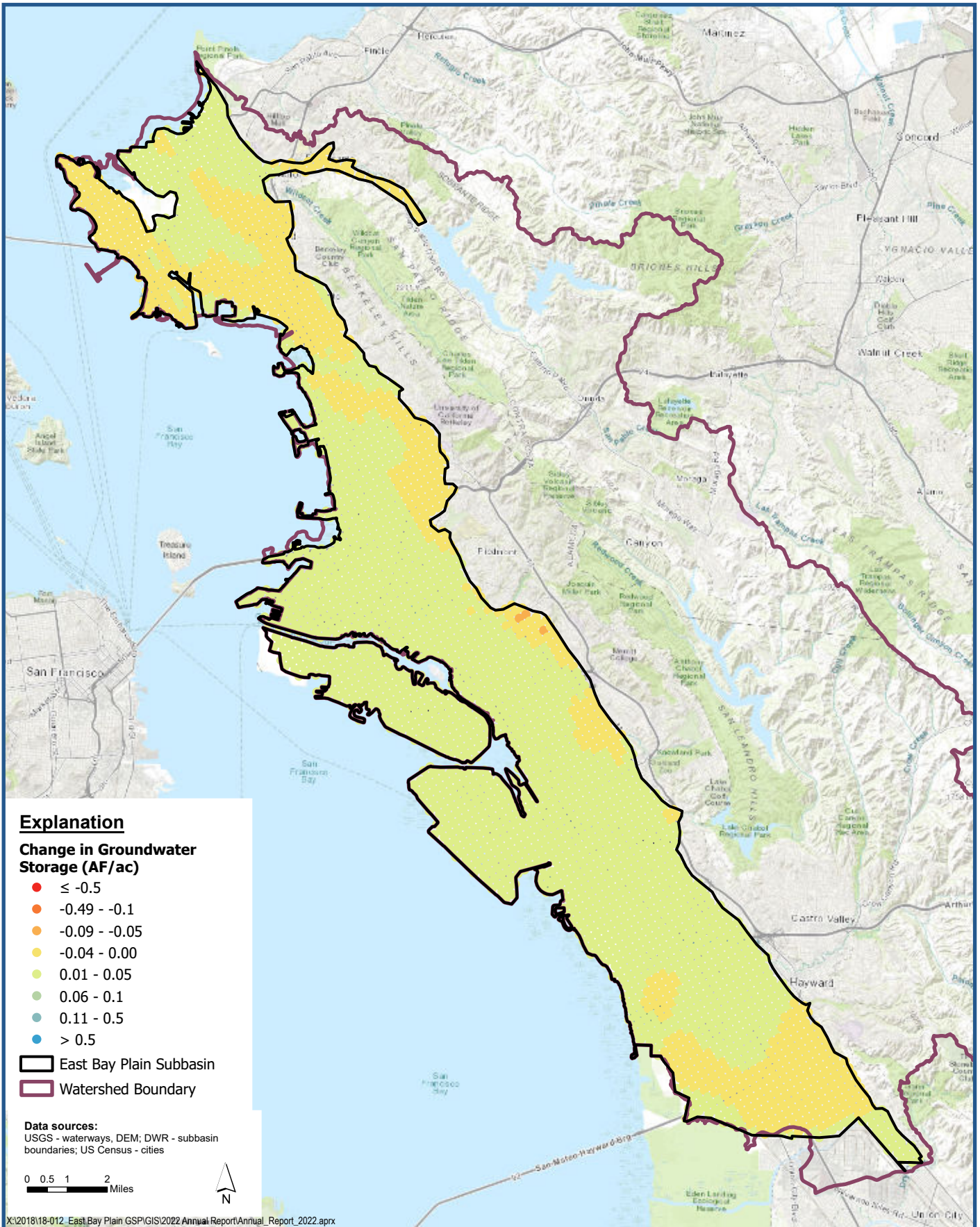


Change in Groundwater Storage in the Lower Shallow Aquifer Zone – Spring 2023 to Spring 2024

Figure C-10



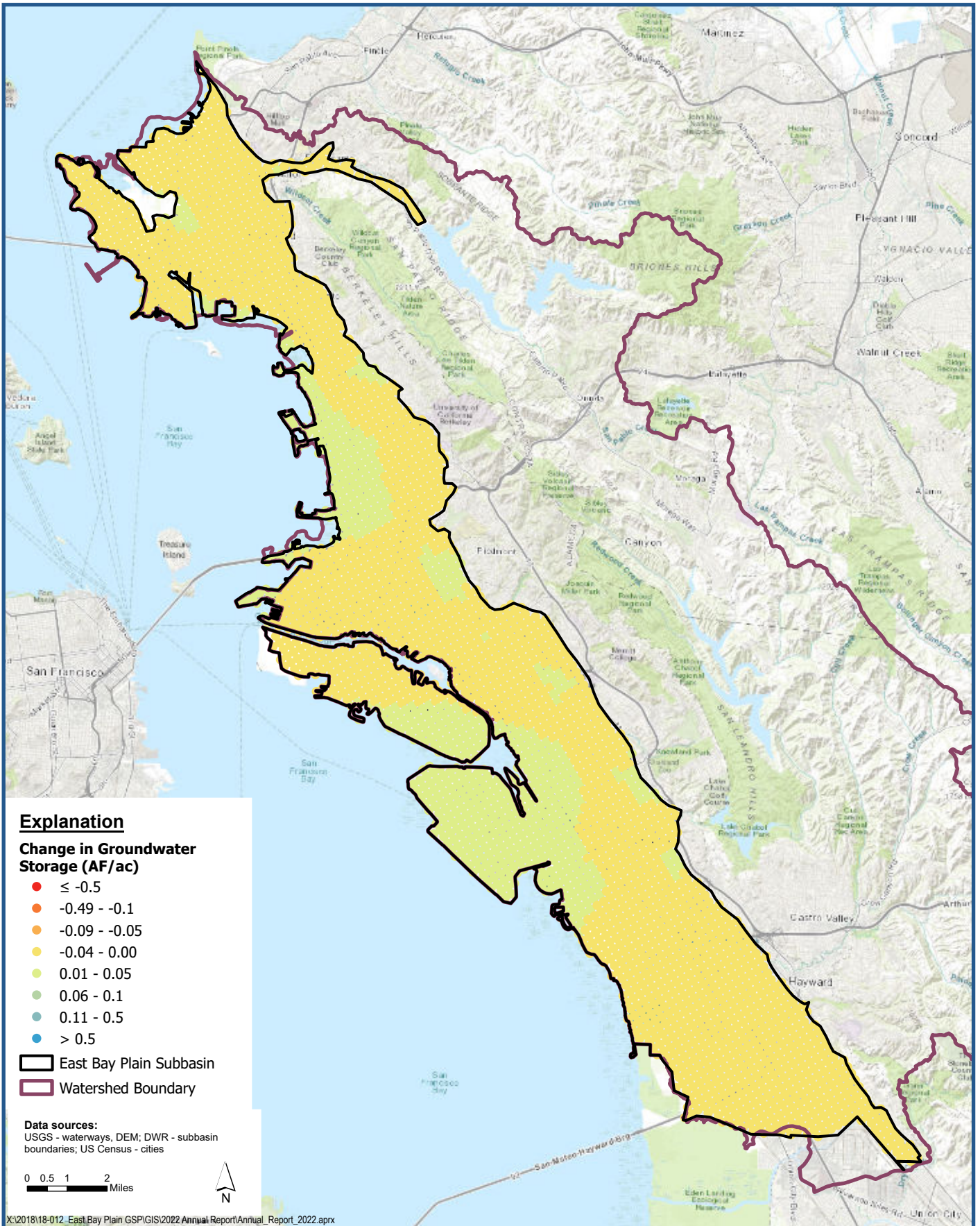
East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report



Change in Groundwater Storage in the Intermediate Aquifer Zone – Spring 2019 to Spring 2020

Figure C-11

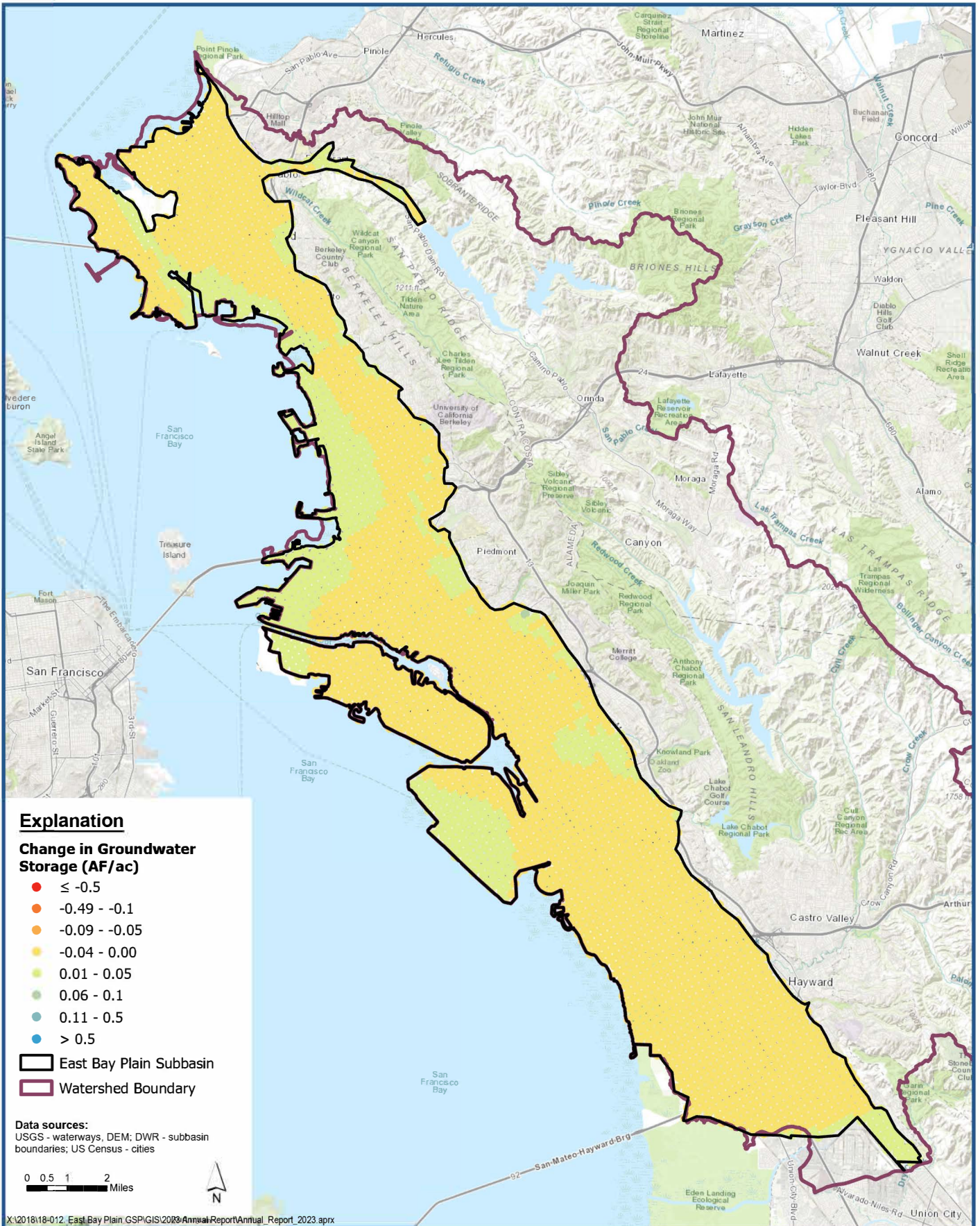




Change in Groundwater Storage in the Intermediate Aquifer Zone – Spring 2020 to Spring 2021

Figure C-12

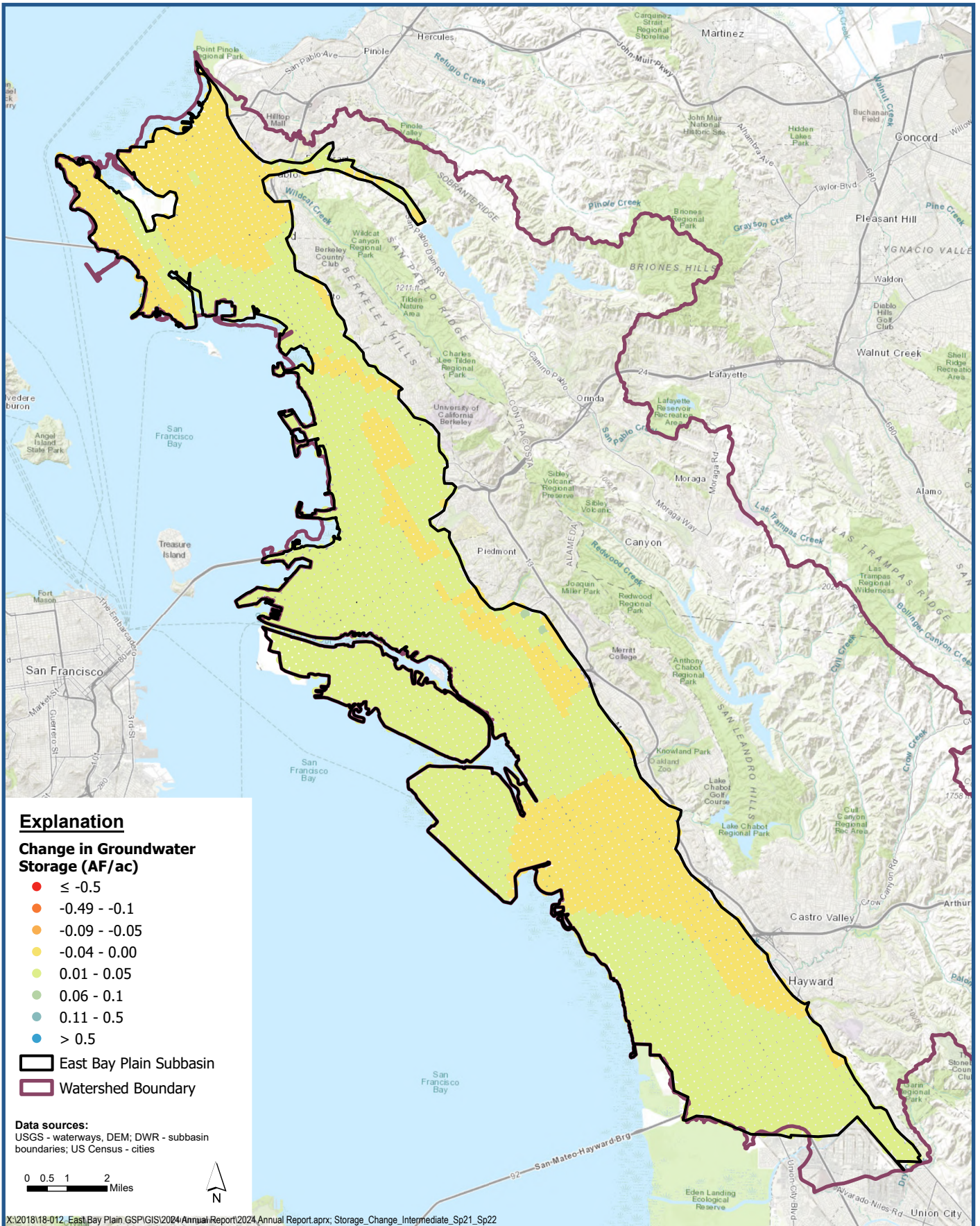




Change in Groundwater Storage in the Intermediate Aquifer Zone – Spring 2021 to Spring 2022

Figure C-13



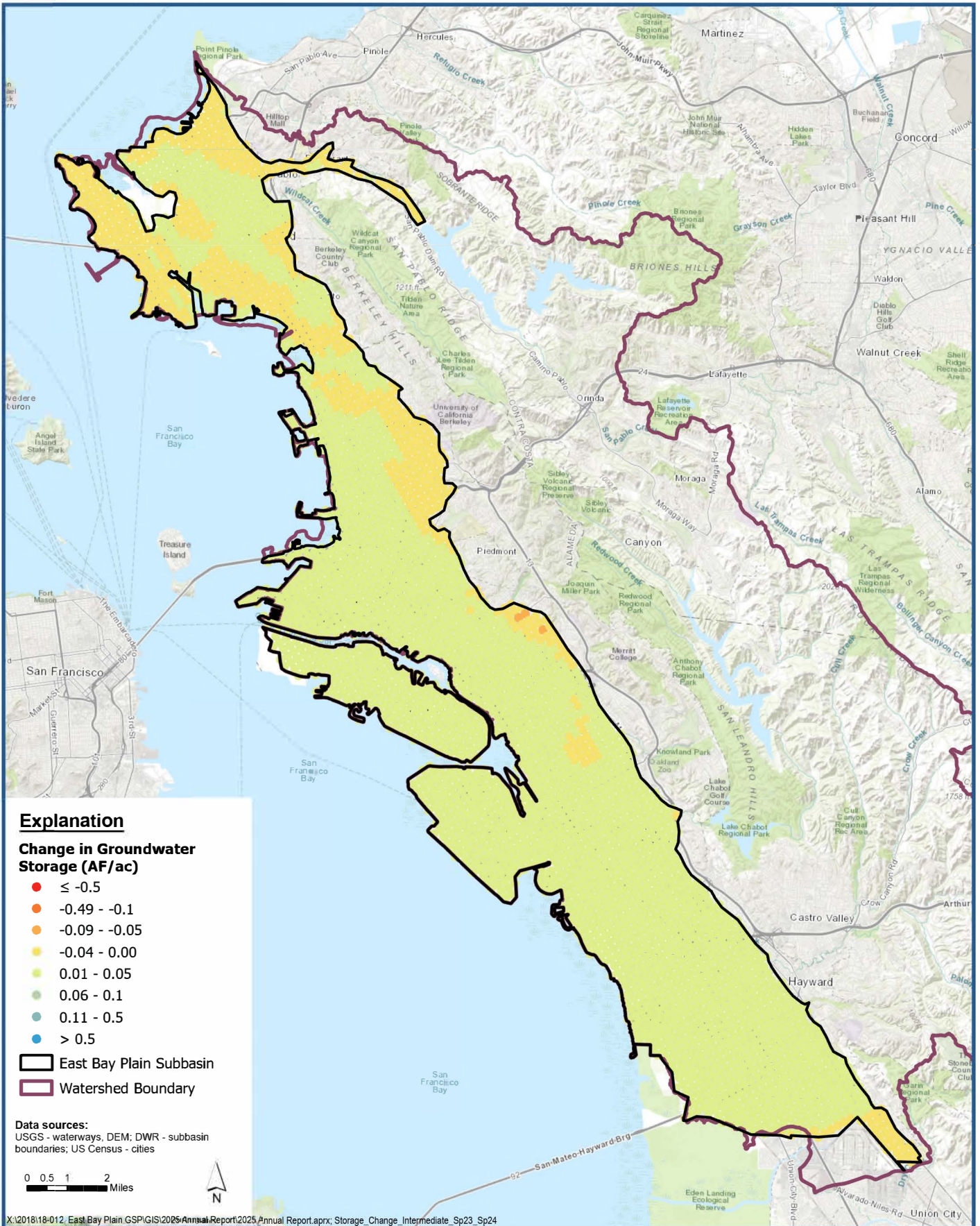


Change in Groundwater Storage in the Intermediate Aquifer Zone – Spring 2022 to Spring 2023

Figure C-14



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report

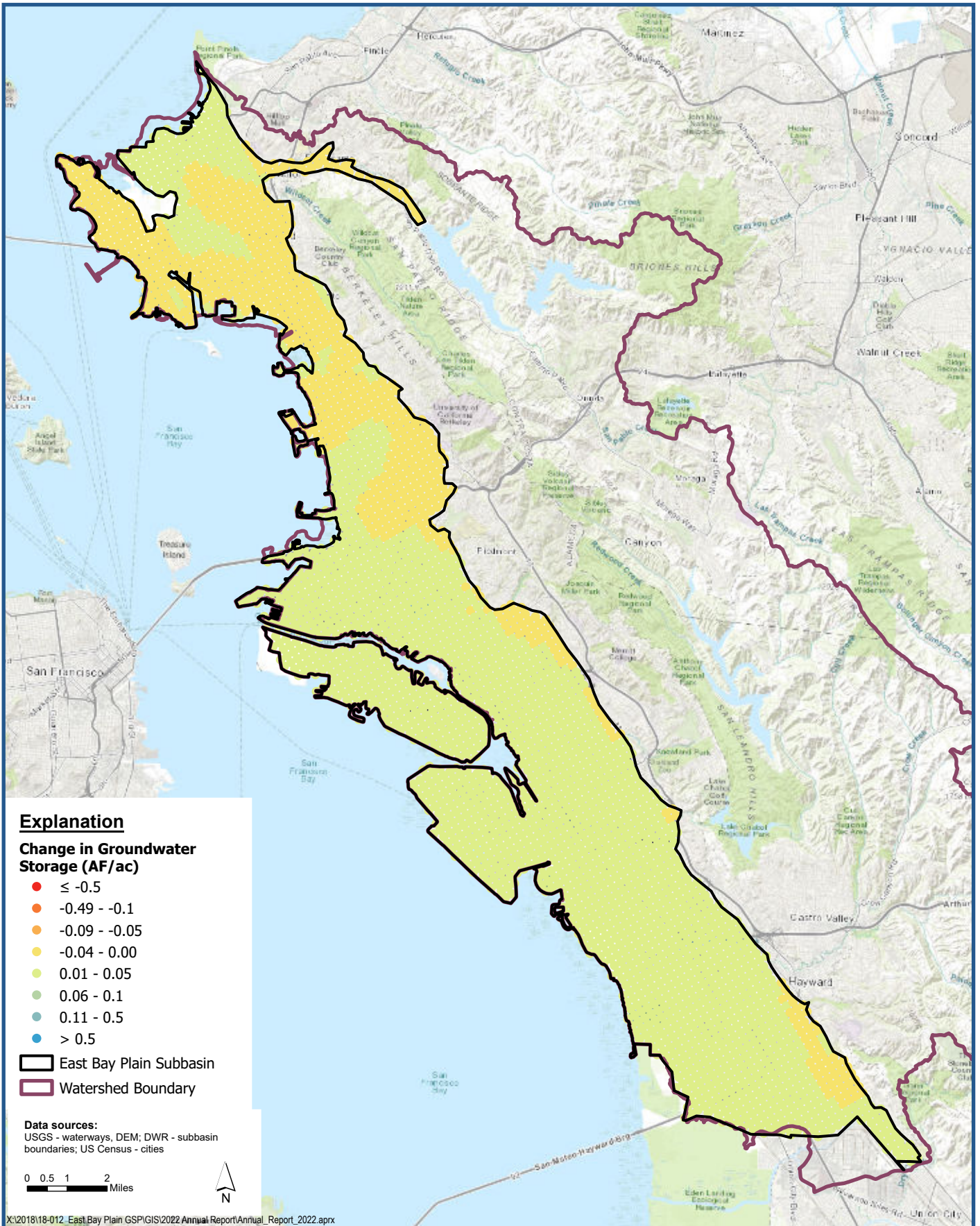


Change in Groundwater Storage in the Intermediate Aquifer Zone – Spring 2023 to Spring 2024

Figure C-15

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report



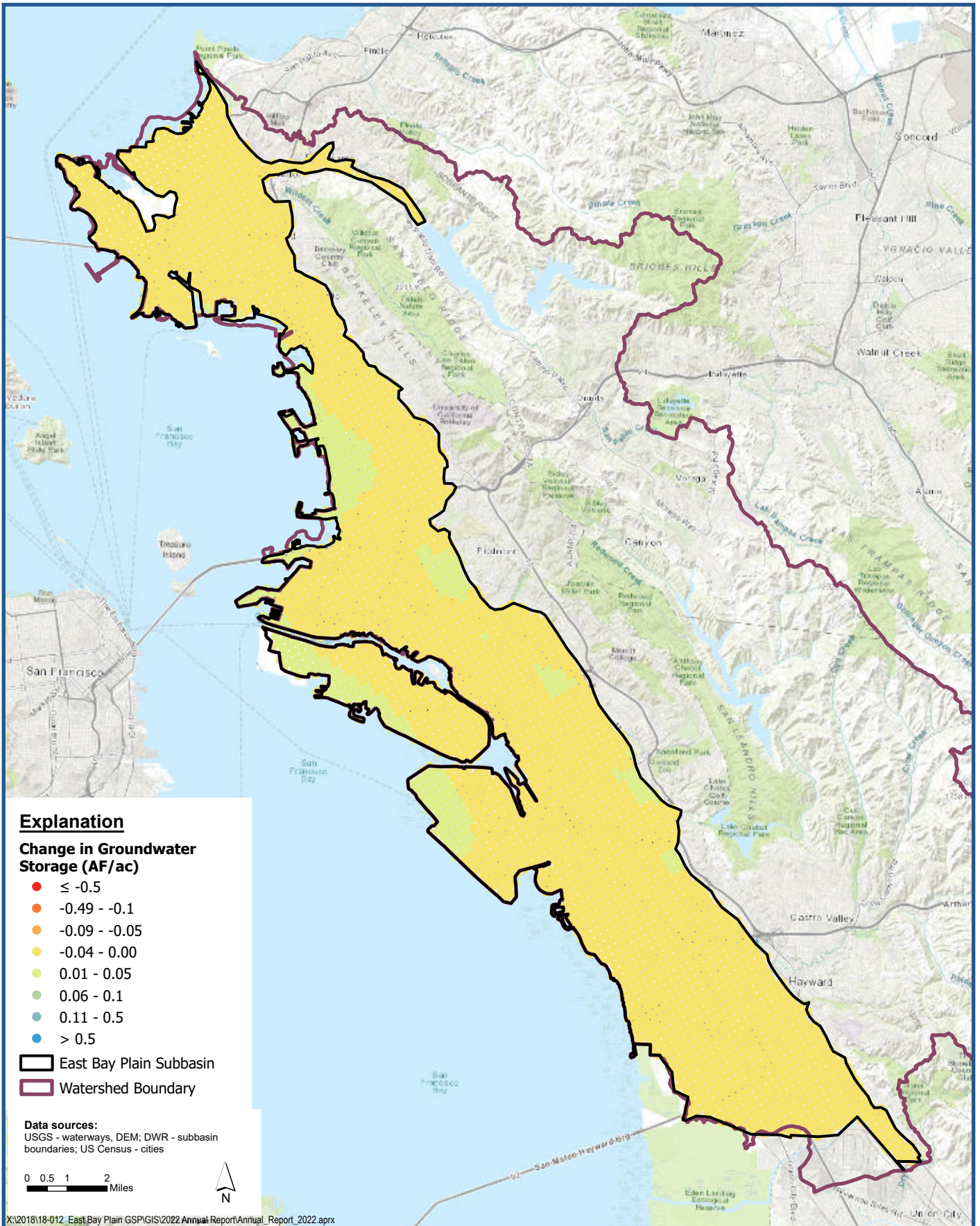


Change in Groundwater Storage in the Deep Aquifer Zone – Spring 2019 to Spring 2020

Figure C-16



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report

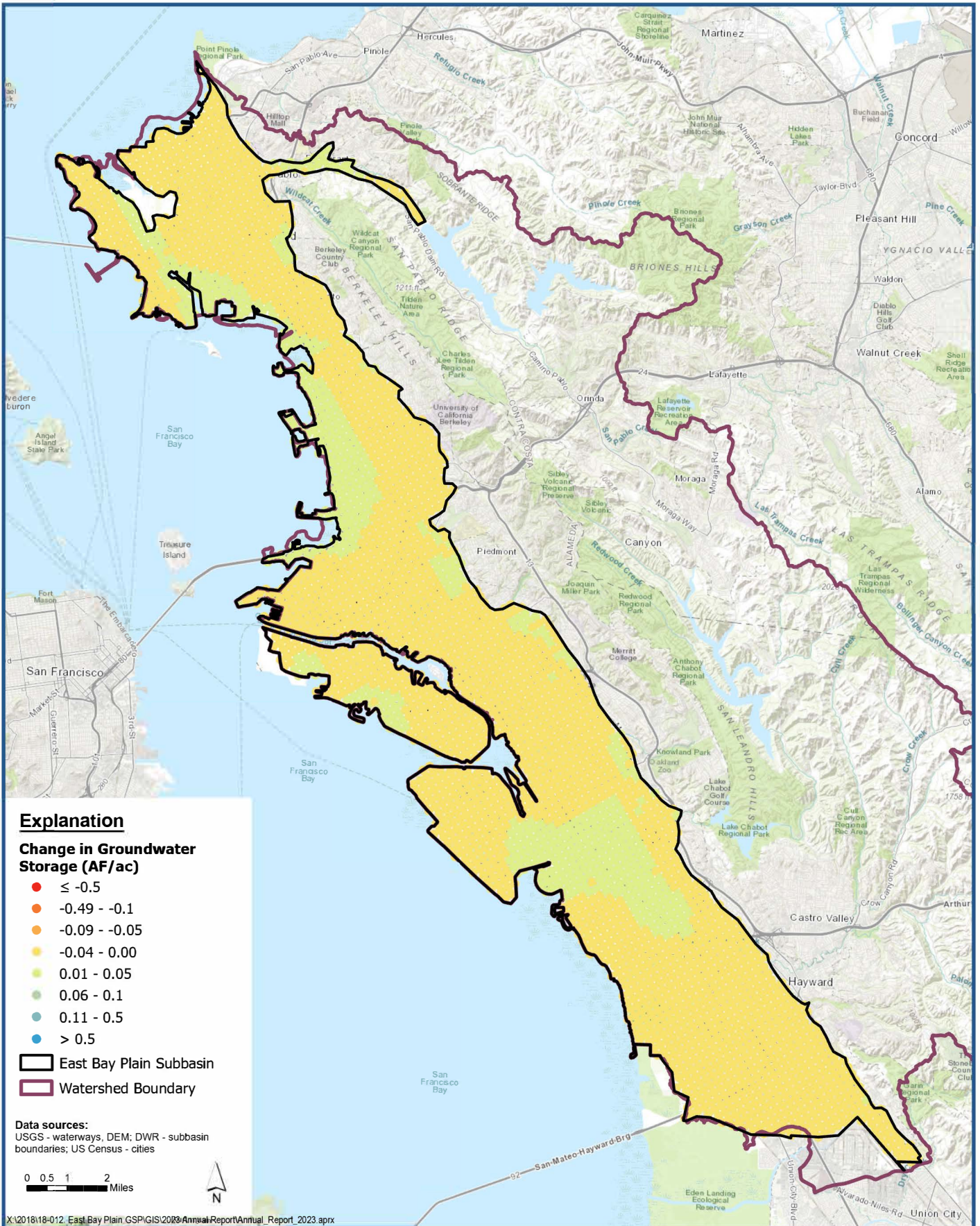


Change in Groundwater Storage in the Deep Aquifer Zone – Spring 2020 to Spring 2021

Figure C-17



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2022 Annual Report

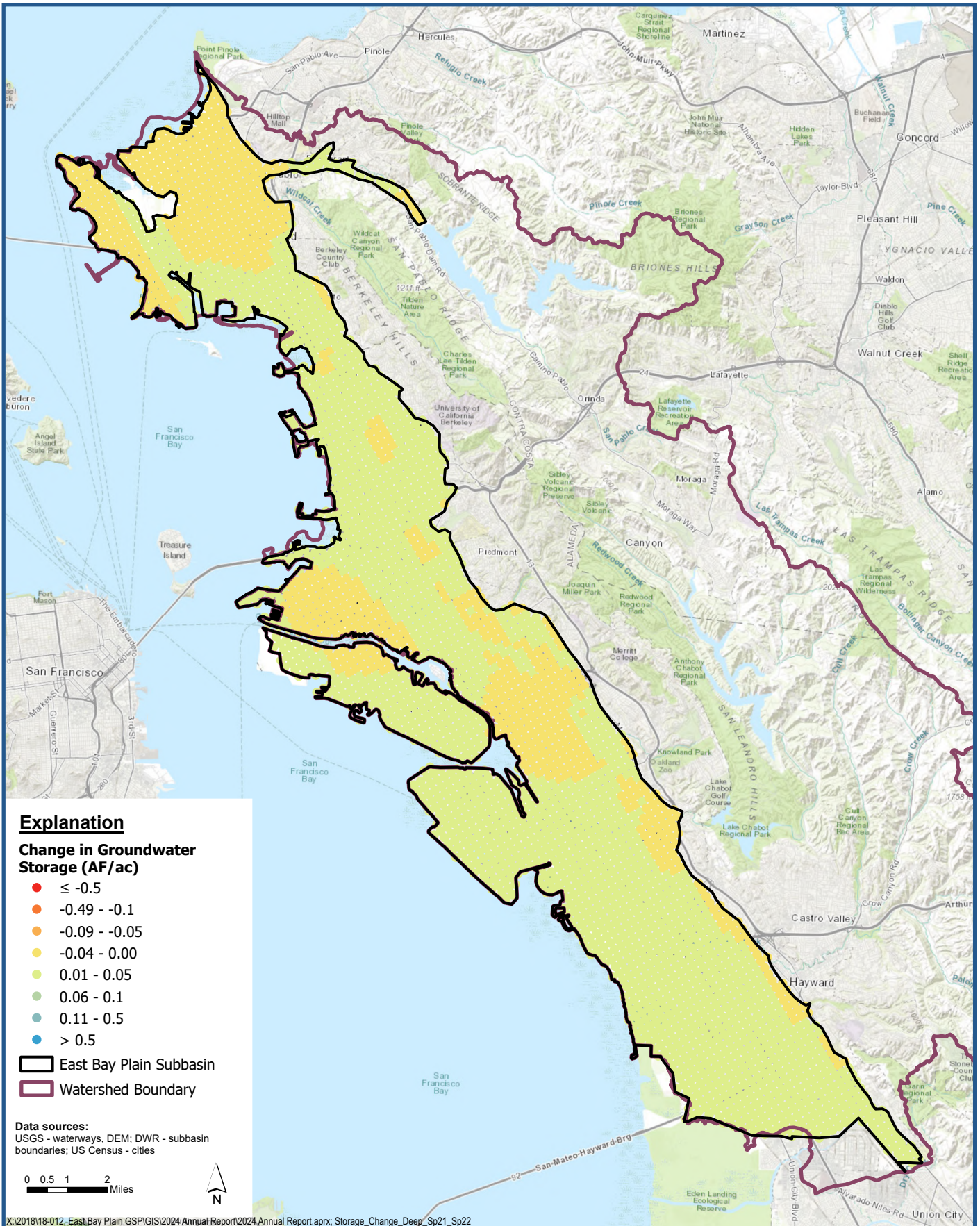


Change in Groundwater Storage in the Deep Aquifer Zone – Spring 2021 to Spring 2022

East Bay Plain Subbasin
 Groundwater Sustainability Plan 2023 Annual Report

Figure C-18



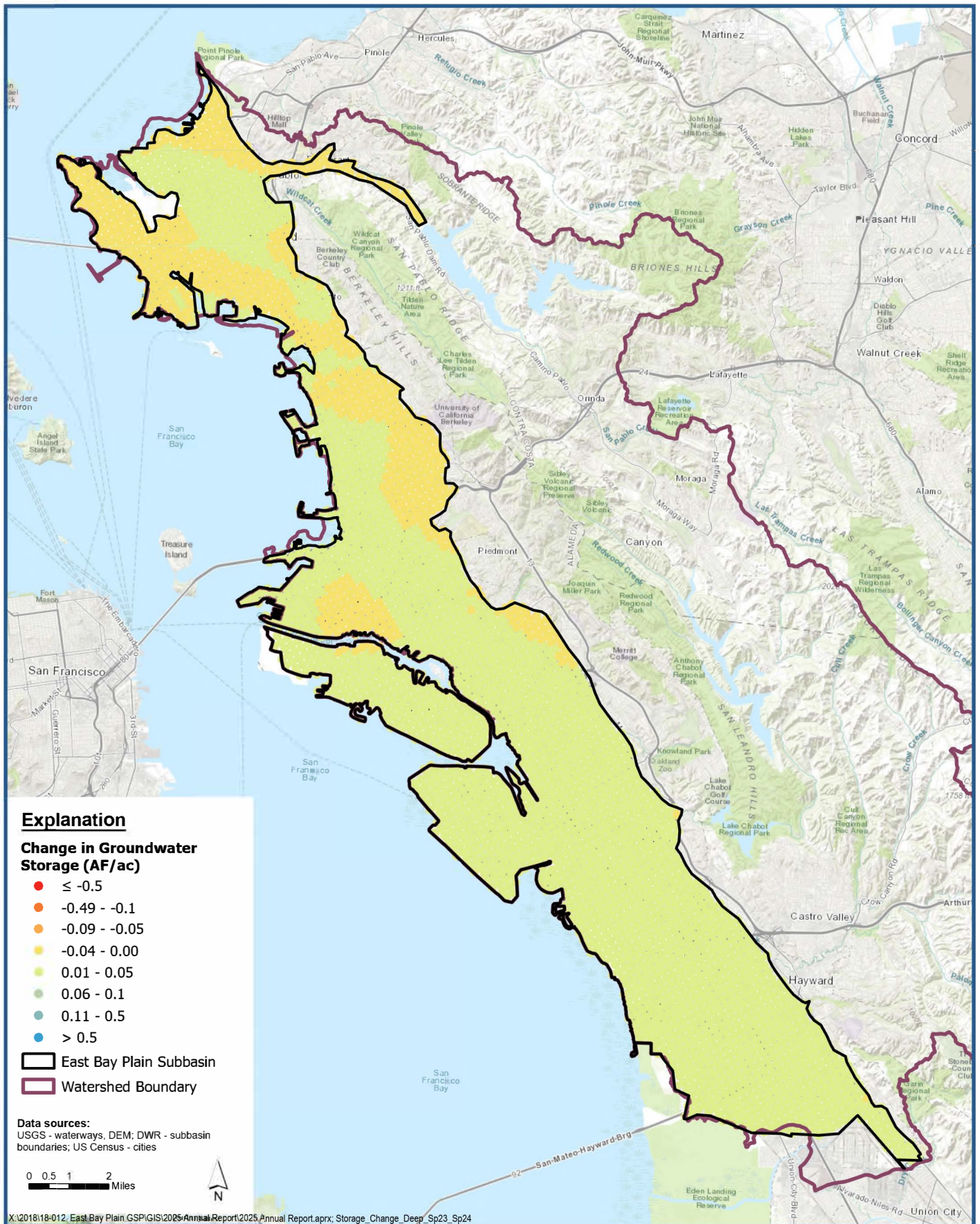


Change in Groundwater Storage in the Deep Aquifer Zone – Spring 2022 to Spring 2023

Figure C-19



East Bay Plain Subbasin
 Groundwater Sustainability Plan 2024 Annual Report



Change in Groundwater Storage in the Deep Aquifer Zone – Spring 2023 to Spring 2024

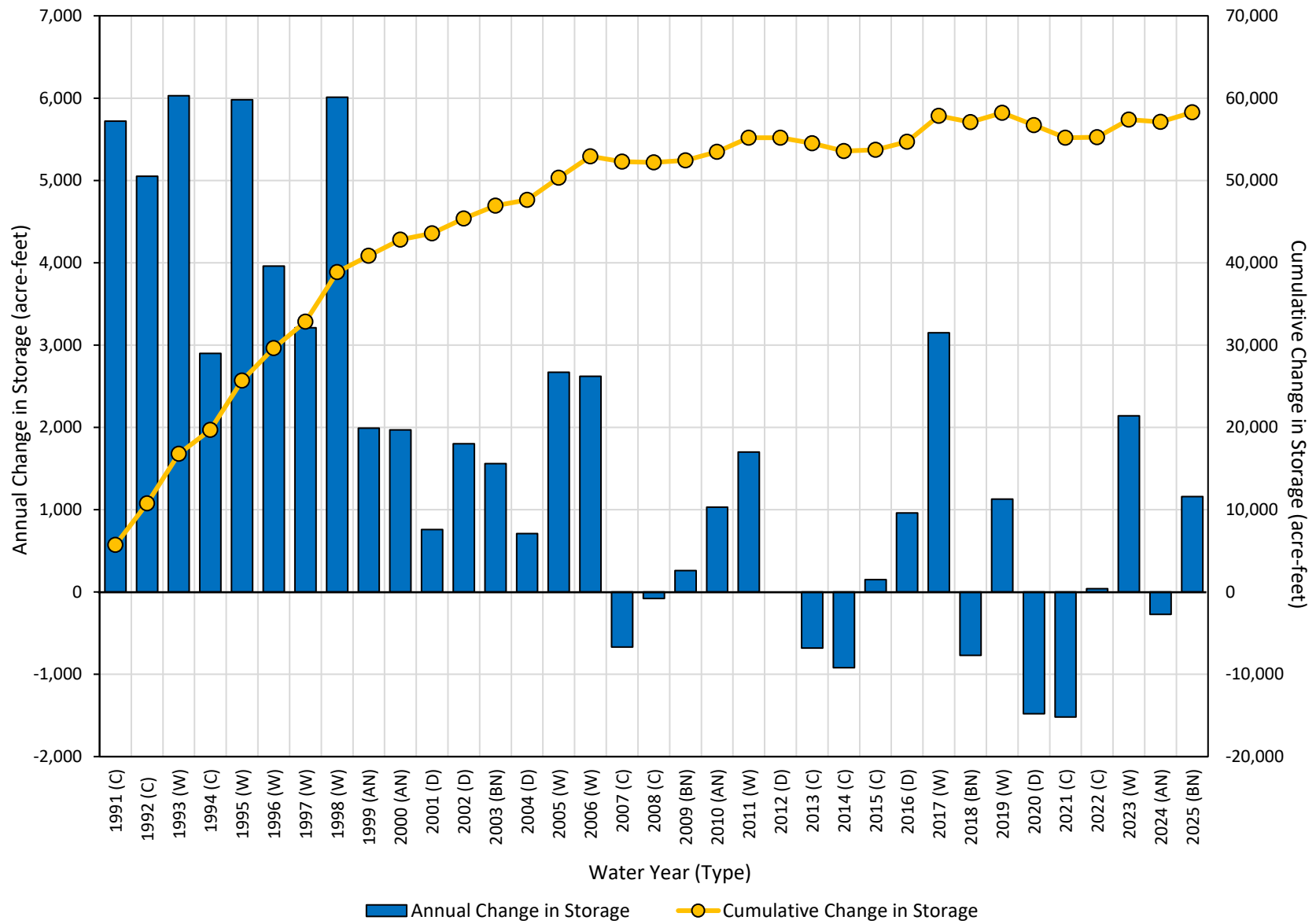
East Bay Plain Subbasin
 Groundwater Sustainability Plan 2025 Annual Report

Figure C-20

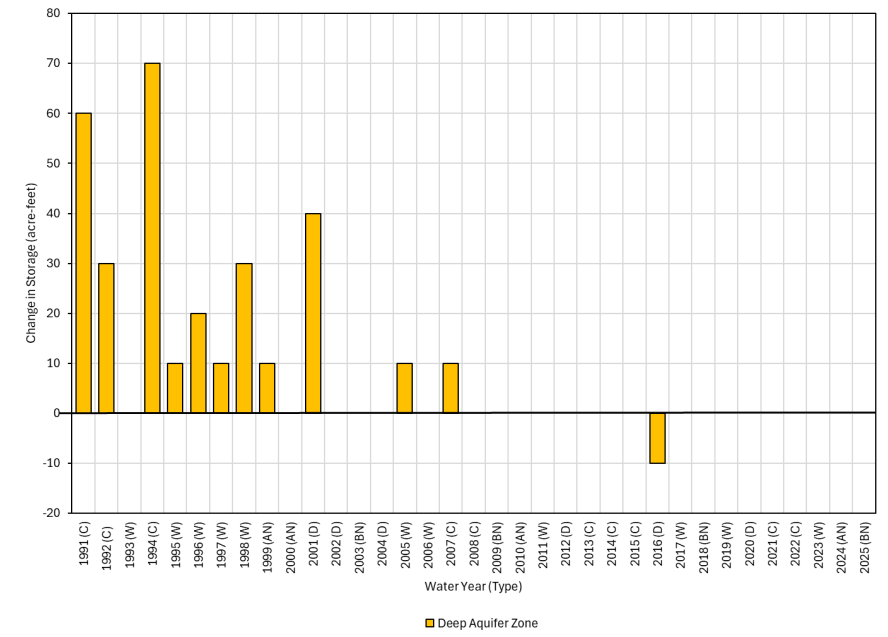
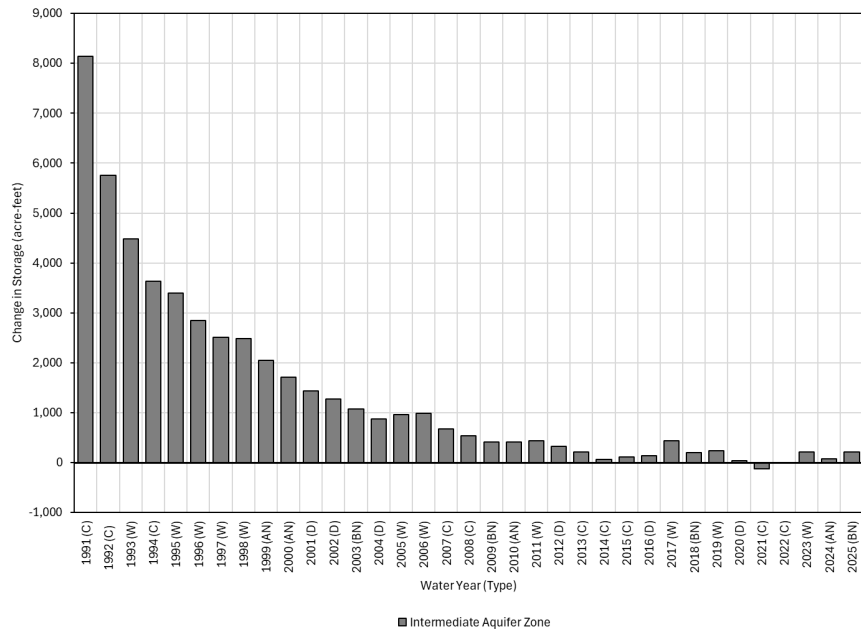
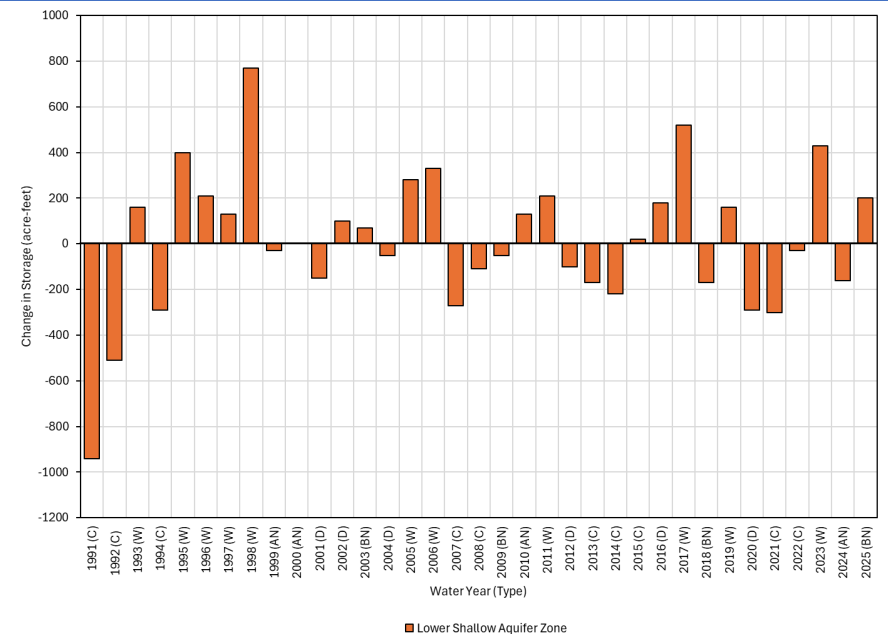
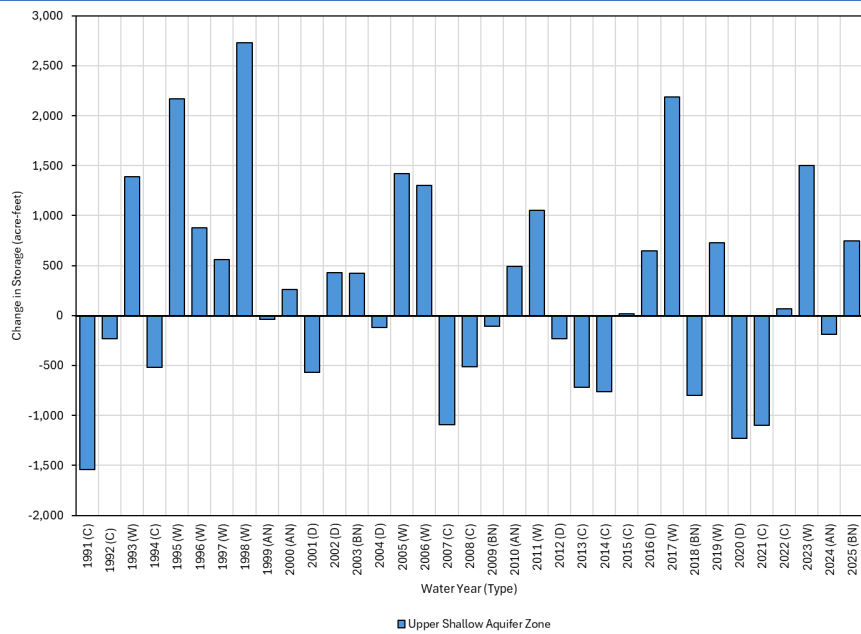


APPENDIX D

Tables and Figures for Groundwater Storage Change from 1991 to 2025



NOTE: Positive value indicates increase in storage; Negative value indicates decrease in storage
 Water Year Type is based on the San Joaquin Valley Water Year Index. (W - Wet; AN - Above Normal; BN - Below Normal; D - Dry; C - Critical)



NOTE: Positive value indicates increase in storage; Negative value indicates decrease in storage
 Water Year Type is based on the San Joaquin Valley Water Year Index. (W -Wet; AN - Above Normal; BN - Below Normal; D - Dry; C - Critical)

APPENDIX E

Summary of Historical RMS Well Groundwater Quality

Appendix E. Summary of Historical RMS Well Groundwater Quality

RMS Well I.D.	GSA	Aquifer	Date	Arsenic Conc. (ug/L)	Nitrate (NO3) Conc. (mg/L)	Chloride Conc. (mg/L)	TDS Conc. (mg/L)
MW-5S	EBMUD	Intermediate	5/19/2003	1.4	-	43	350
			12/15/2008	3.4	-	56.4	459
			10/25/2022	2.7	0.023 (U)	57	430
			4/19/2023	2.33	0.023 (U)	57	470
			10/18/2023	2.34	0.023 (U)	56	470
			4/17/2024	2.5	0.048 (U)	56	460
			4/29/2025	2.53	0.0048 (U)	57	450
MW-5I	EBMUD	Intermediate	12/15/2008	18.7	-	63.4	454
			11/17/2022	11	0.023 (U)	59	460
			4/19/2023	9.76	0.023 (U)	60	470
			10/18/2023	9.92	0.023 (U)	60	440
			4/17/2024	10.10	0.048 (U)	60	440
			4/30/2025	9.27	0.048 (U)	60	440
MW-5D	EBMUD	Deep	5/20/2003	0.5	-	79	470
			7/12/2007	0.45	0.085	93	460
			12/16/2014	-	0.009	96	490
			11/18/2015	-	0.009	82	450
			12/21/2016	-	0.013	84	470
			12/19/2017	-	0.19	83	450
			12/10/2018	-	0.19	79	460
			10/10/2019	-	0.07	81	460
			8/10/2020	-	0.035	84	460
			11/1/2021	-	0.07	85	470
			11/16/2022	1.2	0.23 (U)	80	450
			4/19/2023	0.616 (E1)	0.23 (U)	82	450
			10/18/2023	0.585 (E1)	0.45 (E1)	82	480
			4/17/2024	0.733 (E1)	0.48 (U)	78	460
4/24/2025	0.666 (E1)	0.48 (U)	80	470			
MW-8D	EBMUD	Deep	NA	NA	NA	NA	NA

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MW-9S	EBMUD	Shallow	12/17/2008	1.5	-	51.9	614
			10/27/2022	4	8.4	50	590
			10/31/2022	1.4	9.4	49	680
			4/20/2023	1.43	9.6	50	630
			10/19/2023	1.42	9.9	49	620
			4/18/2024	1.61	9.7	47	610
			4/23/2025	1.56	9.7	48	610
MW-9I	EBMUD	Intermediate	12/17/2008	2.2	-	47.2	428
			10/27/2022	3	0.023 (U)	48	440
			4/20/2023	1.53	0.023 (U)	48	400
			10/19/2023	1.51	0.023 (U)	48	440
			4/18/2024	1.71	0.048 (U)	48	420
			4/23/2025	1.65	0.048 (U)	48	420
MW-9D	EBMUD	Intermediate	12/17/2008	3.2	-	52.6	474
			11/15/2022	3	0.023 (U)	51	400
			4/20/2023	2.52	0.023 (U)	51	460
			10/19/2023	2.5	0.023 (U)	51	490
			4/18/2024	2.79	0.048 (U)	51	450
			4/22/2025	2.67	0.048 (U)	51	450
MW-10S	EBMUD	Shallow	12/16/2008	6	-	42.9	390
			10/27/2022	24	0.77	33	320
			4/18/2023	3.69	0.72	33	380
			10/17/2023	3.84	0.57	32	360
			4/16/2024	3.96	0.64	33	370
			5/1/2025	3.65	0.58	33	350
MW-10I	EBMUD	Intermediate	12/16/2008	6	-	53.4	465
			11/15/2022	5.8	0.078	54	440
			4/18/2023	5	0.023 (U)	54	460
			10/17/2023	5.04	0.023 (U)	54	450
			4/16/2024	5.40	0.048 (U)	54	470
			5/1/2025	4.94	0.048 (U)	54	450

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MW-10D	EBMUD	Deep	12/16/2008	1.9	-	123	528
			11/15/2022	2.40	0.12 (U)	100	480
			4/18/2023	1.06	0.12 (U)	100	510
			10/17/2023	1.05	0.12 (U)	100	530
			4/16/2024	1.23	0.24 (U)	100	520
			5/1/2025	0.84	0.12 (U)	100	500
S2-MWS1	EBMUD	Shallow	10/25/2022	61	2.3 (U)	18,000	36,000
			10/25/2022	99	2.3 (U)	18,000	37,000
			4/17/2023	24.1	12 (U)	16,000	32,000
			10/16/2023	29	12 (U)	17,000	42,000
			4/15/2024	33.7	24 (U)	16,000	29,000
			5/6/2025	21.9	2.4 (U)	17000	38,000
S2-MWS2	EBMUD	Shallow	10/25/2022	3.4	6.9 (E1)	1,200	2,700
			4/17/2023	2.13	7.7 (E1)	1,200	2,600
			10/16/2023	2.21	7.9 (E1)	1,100	3,600
			4/15/2024	3.03 (E1)	7.6 (E1)	1,100	2,800
			5/6/2025	1.8	5.5 (E1)	1,100	2,400 (R1)
S2-MWD1	EBMUD	Deep	10/16/2023	29.9	2.3 (U)	200	670
			4/15/2024	30.8	4.8 (U)	210	650
			11/12/2024	30.3	0.12 (U)	180	630
			5/5/2025	29.4	0.12 (U)	190	640
MW-N1I	EBMUD	Intermediate	5/7/2025	3.48	1.3	150	570
			10/7/2025	3.06	1.4	160	580
MW-N3S	EBMUD	Shallow	5/8/2025	0.92	2.6	66	430
			10/8/2025	5.16	1.8	67	430
Well D	Hayward	Deep	3/21/2002	-	0.05	-	-
			10/28/2002	-	-	-	350
			10/29/2002	2.4	-	92	732
			4/1/2006	-	-	236	1390
			6/1/2006	-	-	52	430
			6/17/2006	-	-	162	920

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			8/30/2011	-	-	110	495
			9/22/2015	-	-	116	500
			9/27/2017	-	-	112	500
			9/20/2018	-	-	112	530
			4/19/2022	5.3	-	44	460
			10/28/2022	4	0.1	90	350
			4/10/2023	9	1	88	820
			10/24/2023	2.9	1	45	380
			4/18/2024	10 (U)	0.2 (U)	44	360
			4/30/2025	10 (U)	0.2 (U)	46	440
MW-S2I	Hayward	Intermediate	7/1/2025	5.9	0.4 (U)	65	500
			10/20/2025	7.1	0.2 (U)	61	280

Qualifiers and Definitions

E1 Concentration estimated. Analyte detected below reporting limit (RL) but above MDL.

U Analyte not detected

R1 The RPD was outside laboratory acceptance limits due to possible matrix interference. The analytical batch meets criteria for reporting.